l	TRANSCRIPT OF MEETING
2	of STATE LANDS COMMISSION
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4	SACRAMENTO, CALIFORNIA JANUARY 29, 1959
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6	PARTICIPANTS:
7	THE COMMISSION
8	Messrs. Bert W. Levit, Director of Finance, Chairman
9	Glenn M. Anderson, Lieutenant Governor Alan Cranston, Controller
10	STATE LANDS DIVISION
11	Messrs. F. J. Hortig, Executive Officer Fred Kreft, Assistant Executive Officer
12	Kenneth C. Smith Public Lands Officer Mrs. Julia Stahl, Secretary
13	Mis, Julia Stall, Beeletaly
14	ATTORNEY GENERAL'S OFFICE
15	Mr.Leonard M. Friedman, Deputy Attorney General
16	Mr. Howard S. Goldin, Deputy Attorney General
17	APPEARANCES:
18	C. A. HOOPER & CO. by Mr. Hawkins
19	CITY OF LONG BEACH by:
20	Messrs. Joseph A. Ball, Special Counsel
21	Philip J. Brady, Deputy City Attorney W. A. Smith, Assistant Subsidence
22	Control and Repressurization Administrator
23	
24	Reporter:
25	Louise H. Lillico
26	Division of Administrative Procedure

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DIVISION OF ADMINISTRATIVE PROCEDURE. STATE OF CALIFORNIA

1	INDEX				
2	DESCRIPTION	Item on Calendar	Page of Calendar		e of nscrip
3	INTERNAL MATTERS				
4	Appointment of Chairman				1
5	Appointment of Executive Office Delegation of Authority to	er			1
<u>e</u> ,	Executive Officer Confirmation of Minutes of				1
7	Meeting Dec. 11, 1958 Determination of next meeting				4
3	date				4
9	PERMITS, EASEMENTS, RIGHTS OF WAY (Item 3 of revised schedule)				
0	Division of Highways	24	4)	
1	Los Angeles, City of Department Fish and Game	7 10		Ş	7
s	Ventura Port District Atchison, Topeka & Santa Fe Ry,	14	33 34 35 36 38	5	8
3	San Diego, County of	15 38	38		10
4	PERMITS, EASEMENTS, LEASES AND RIGHTS OF WAY PURSUANT TO STATUTE				
5	AND ESTABLISHED RENTAL POLICIES (Item 4 of revised schedule)				
6	Standard Oil of California	23	Т		12
7	G.M.G. Corporation	11 12	2		14 15
8	California Electric Power Co. Connolly-Pacific Co.	9 13	556		16 16
9	Hooper, C. A., Co. Grant, John	20 28	2 356 78		17 20
0	Nyswonger Bros. Twisselmann, Fred	20 22 17	20 29 30		21
21	Stevenson-Crain Comptom-Clingman	4 5	31 32		22
2	CITY OF LONG BEACH		20		66
3	(Item 5, revised schedule)				
4	J. H. Davies Bridge	40	50		24
5	Subsidence Projects - Pier 2 and Subsidence Maintenance	29	52		25 28
6	Town Lot 7th St.,Storm Drain, Pump Sta- tion, Pier A, Berth 6	30	55 57		20

DIVISION OF ADMINISTRATIVE PROCEDURE, STATE OF CALIFORNIA

78451 6-58 6UM 8PO

		an 1974 de 1999 de 1990	Na panjata na kata na k	ay yasaaanii ahaanii ahaanaa ahaanii ah	, 11
ı	INDEX (cor	nt'd)			
2	DESCRIPTION	Item on Calendar	Page of Calendar	Page of Transcr:	pt
3 4	CITY OF LONG BEACH (continued) (Uncalendered item)				
5	Amendments to cooperative agreement and Richfield			58	
6	operating contract				
8	(Item 6, revised schedule)				
9	Stowell, Frederick R. Monroe, C. A. Smith, James, et al	3 6 16	13 14 15 16 17 18	30 30 30 31 31	
10	Kahlo, Jack E., et al Bergin-Smith	25 26	16 17	30 31	
11	Binando et al	27	18	31	
12	SALE OF LAND SELECTED BY STATE FROM FEDERAL GOVERNMENT				
13	(Item 7, revised schedule)				
14	Dendinger, Eva Lange, Harold K.	2 21	25 25	32 32	
15 16	APPROVAL OF SELECTION OF FEDERAL LANDS AND SALE	8	24	25	
17	(Item 8, revised schedule)	0	24	35	
18	AUTHORIZATION TO SUBMIT LEGISLATION (Item 9, revised sche	39 ed.)	44	35	
19 20	EXTENSION OF WITHDRAWAL FROM PUBLIC SALE OF SCHOOL LANDS (Item 10, revised schedule)	18	9	39	
21	AUTHORIZATION TO EXECUTIVE OFFICE TO WAIVE PREFERENTIAL RIGHTS	ER 36	19	40	
22	(Item 11, revised schedule)			10	
23	AUTHORIZATION TO EXECUTIVE OFFICE TO AMEND AND COMPLETE EXISTING	ER			
24	INDEMNITY SELECTION APPLICATIONS (Item 12, revised schedule)	- 37	21	41	
25	AUTHORIZATION TO ISSUE PATENT	.		1 - 2011	
26	(Item 13, revised schedule) Security Title Ins. Co.	32	22	42	
L	(continued)]

(CONTINUED) DIVISION OF ADMINISTRATIVE PROCEDURE, STATE OF CALIFORNIA

1

		1999) equi 1991 (1991) (1991) (1992) (1992) (1992) (1992) (1992)	a for the second se	10
1	INDEX (Cont	tinued)		
2	DESCRIPTION		Page of Calendar	Page of Transcript
3	PROPOSED ANNEXATION - OXNARD	Maranna geann go ga thi Sanna Geann Air an Anna Air an	e Pusses Provinsi Contact and Anna Contact	Bernangendergeben U. Artendergesten bernandterend
4	(Item 14, revised schedule)	35	37	43
5	APPROVAL OF SURVEY - SAN LUIS OBISPO COUNTY	10		
6	(Item 15, revised schedule)	19	39	52
7 8	CONFIRMATION OF ACTIONS OF EXECUTIVE OFFICER (Item 16, revised schedule)	1	(see (items (below	52
а 9	Armann, G.R. and W. Rennpage	- 	60 60	
9 10	Calitex Land & Development Co. Jensen, Carl	•	62	
11	Magnolia Motor & Logging Co. Pacific Gas & Electric		63 64 - 65 66	
12	Recreational Permits Richfield Oil Corporation		67 6 8 63 61	
13	Signal Oil and Gas Co. Standard Oil Co. of Californ:	ia	65	
14	Summerland Sanitary District Sunray Midcontinent Oil Co.		59 60	
15	Swicker, Kenneth & Beatrice		59	
16	*****			
17				
18				
19				
20				
21				
22				
23				
24				
25				
26				

iv

l		· · · · · · · · · · · ·	INDEX BY ITEM	NUMBER		
2 3	ITEM	PAGE OF CALENDAR	PAGE OF TRANSCRIPT	ITEM	PAGE OF CALENDAR	PAGE OF TRANSCRIPT
4	1.	59	52	22	29	21
5	2	25	32	23	1.	12
6	3	13	30	24	4	7
7	4	31	22	25	16	30
8	5	32	22	26	17	31
9	6	14	30	27	18	31
10	7	33	7	28	28	20
11	8	24	35	29	52	25
12	9	5	16	30	55	28
13	10	34	7	31	57	30
1.4	11	2	14	32	22	42
15	12	3	15	33	42	58
16	13	6	16	34	40	(Info.on
17	14	35	7	35	37	43
18	15	36	8	36	19	40
19	16	15	30	37	21	41
20	17	30	22	38	38	10
21	18	9	39	39	44	35
22	19	39	52	40	50	24
23	20	7	17	.0		
24	21	25	32		LENDERED BEACH -	58
25		-				
26						

DIVISION OF ADMINISTRATIVE PROCEDURE, STATE OF CALIFORNIA

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1As Acting Chairman, Mr. Levit called the meeting2to order at 9:00 a.m.

3 MR. LEVIT: The three members of the Commission
4 are here and I think the first thing to do would be to
5 call for nominations for Chairman of the Commission.
6 What is your pleasure, gentlemen?

7 MR. ANDERSON: Mr. Chairman, I want to make a 8 motion on that but before I do I want to state my feeling 9 on it. That is, first I would like to see Mr. Levit be 10 the Chairman, but I think we should probably do it on an 11 annual rotating basis, and with that thought in mind I 12 would like to make the motion that you be the Chairman of 13 the Commission.

MR. LEVIT: As far as I am concerned, I think this Commission has no power to bind its successor commissions in a matter of that kind and the Chairman would have to be elected each year. I certainly have no particular views one way or the other on that subject at this point. I have no objection to it.

20 MR. CRANSTON: I second the motion. 21 MR. LEVIT: Any further nomination? If not, I

22 will assume that I am

MR. CRANSTON: You are. We will trade seats.
(At this point Bee photographers took pictures)
MR. LEVIT: The first item of business should be
the appointment of the Executive Officer of the Commission.

DIVISION OF ADMINISTRATIVE PROCEDURE, STATE OF CALIFORNIA

Mr. Hortig, as you know, has been Executive Officer, and I 1 assume he serves at the pleasure of the Commission. 2 That is correct, Mr. Chairman. MR, HORTIG: 3 MR. CRANSTON: Mr. Chairman, I move that the 4 present arrangement be continued, that Mr. Hortig remain Б as Executive Officer. 6 MR. ANDERSON: 7 Second. 8 MR. LEVIT: If there is no objection that will be the order by unanimous consent. The next item that has 9 been suggested is the matter of delegation of authority to 10 the Executive Officer. It has been the practice in the past 11 12 for the Commission to operate under rules which involve, among other things, delegation of authority to the Executive 13 Officer of the Commission. You have a copy of the present 14 delegations, which I have myself gone over and they seem to 15 be in order to me. They have been followed in the past, 16 17 apparently, without difficulty; and as I understand it, Mr. Hortig, they give you full authority to act as the Execu-18 19 tive Officer of the Commission and restrict your general 20 authority in certain ways and require that you bring certain matters to the attention of the Commission before taking 21 22 action on them. 23 MR. HORTIG: That's right. All I do is the prelimi-24 nary work. Oil and gas leases and matters subject to public 25 bid must be brought to the Commission before release. Deld-26 gations of authority only relate to the preliminary work

to the point where the matters can be brought to the atten-1 tion of the Commission for consideration. The normal 2 business of the Commission in accordance with established 3 rules and regulations which would be handled by the Execu-4 tive Officer under delegation of authority is still subject 5 to final confirmation and ratification by the Commission 6 as to each action taken. The Commission retains full con-7 trol of all items undertaken. It is a means of expediting 8 the paper work. 9

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And furthermore, of course, these rules MR. LEVIT: 10 are subject to amendment by the Commission at any time. 11

MR. HORTIG: At any time.

MR. LEVIT: What is your pleasure, gentlemen? 13 14

MR. ANDERSON: I so move.

MR. CRANSTON: Second the motion.

MR. LEVIT: The motion is that the rules previously 16 in effect with respect to the authority and delegations of 17 authority to the Executive Officer be continued in force. 18 There being no objection, that will be the order by unani-19 mous consent of the Commission. 20

The calendar business now, as it appears in the 21 mimeographed calendar is not arranged in categories with 22 respect to the various groupings of subject matter. 23 I. therefore, asked Mr. Hortig to give me an outline of these 24 various items by category, so that we could treat them in a 25 more logical way than just simply taking them up -- first 26

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l	one category and then another and jumping back to the first
2	one again. So if this meets with your approval, gentlemen,
3	I will try it out for size this morning and if you like it
4	then from here on in we will have the calendar arranged
5	that way, so you will all have this in advance. There just
6	hasn't been time to get this up and distribute it. I only
7	suggested this to Mr. Hortig, I think, the day before yes-
8	terday. At any rate, I have a rearrangement here.
9	MR. CRANSTON: Are there additional copies of the
10	rearrangement?
11	MR. HORTIG: There is one here.
12	MR. CRANSTON: You better keep that if there is
13	only one.
14	MR. LEVIT: You can look at this one if you wish,
15	The first item, then, will be the confirmation of the min-
16	utes of the meeting December 11, 1958 and that is on the
17	face of our mimeographed calendar; and there appears to be
18	one correction of a work order number Minute Item 13
19	from W. O. 2274.1 to 2274.2. I suppose that was a typo-
20	graphical error?
21	MR. HORTIG: Yes sir.
22	MR. CRANSTON: Mr. Chairman, I move the minutes be
23	approved as amended.
24	MR. ANDERSON: Second.
25	MR. LEVIT: That will be approved. The next item
26	will be the determination of the date of the next meeting.

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1	As I understand it, Mr. Hortig, the custom has been for the Commission to meet once a month on the last Thursday of
3	each month, is that correct?
4	MR. HORTIG: This is also in the regulations of the
5	Commission subject to change at the discretion of the Com-
6	mission.
7	MR. LEVIT: We have set that as the regular day
8	for the date of meeting of the Commission. Mr. Anderson and
9	I had a little discussion on this the other day and we feel
10	it is advisable to have a definite date, so we can all put
11	it aside on our calendar.
12	MR. CRANSTON: Fourth Thursday, is that right?
13	MR. HORTIG: Yes.
14	MR. CRANSTON: Mr. Chairman, I agree with this sys-
15	tem I think it is very fine. I happen to have a conflict
16	on the next two Thursdays. I wonder if it would be agree-
17	able to you to make the next two meetings on the fourth
18	Wednesdays make a change on this for these two Thursdays?
19	MR. ANDERSON: The next two we will meet on the fourth
20	Wednesday, thereafter on the fourth Thursday?
21	MR. LEVIT: Where will these meetings be held?
22	MR. HORTIG: In Sacramento during the period the
23	Legislature is in session. After that
24	MR. LEVIT: That will be the last Wednesday in
25	February and in March.
26	MR. ANDERSON: You said the fourth.

DIVISION OF ADMINISTRATIVE PROCEDURE. STATE OF CALIFORNIA

1	MR. LEVIT: It will be the last Have we got
2	a conflict on either of those Wednesdays? I mean by that
3	are they in all cases the last Wednesday? The February
4	one is yes, they both are. Well, the next item on
5	the calendar
6	MR. HORTIG: Mr. Chairman, the Deputy Controller
7	informs me that the last Wednesday in February may have a
8	further conflict for Mr. Cranston the Pooled Money
9	Investment Board.
10	MR. CRANSTON: That would involve Mr. Levit, too.
11	MR. LEVIT: In February?
12	MR. HORTIG: Is that correct, Mr. Nebron?
13	MR. NEBRON: Yes.
14	MR. LEVIT: I don't have that on my calendar but I
15	suppose we ought to check that. We ought to set a definite
16	date.
17	MR. CRANSTON: Could we make it Tuesday?
18	MR. ANDERSON: You mean for February?
19	MR. CRANSTON: Tuesday for that and then Wednesday
20	and then Thursday.
21	MR. ANDERSON: Then we get to Thursday and let's
22	keep it there.
23	MR. LEVIT: Tuesday in February and Wednesday in
24	March. Of course, it might be possible to change the
25	meeting of the Pooled Money Investment Board.
26	MR. CRANSTON: Maybe, but we might as well do it no
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1 MR. LEVIT: Now, the next item on the calendar is 2 the matter of permits, easements and rights of way to be 3 granted to public and other authorized agencies pursuant 4 to statute. I am advised that the consideration in each 5 case is the use and benefit of the public and there are a 6 series of these, which I will enumerate and give you the 7 calendar pages on them.

7

8 The first is the State Division of Highways -9 permit to remove a maximum of 600,000 cubic yards of
10 material for highway areas from shoal areas in San Francisco
11 Bay. That's on page 4 of the agenda, I'll give you the
12 page first, next time.

Second one is on page 33 -- involves the City of
Los Angeles, a rock mound groin in Santa Monica Bay to
prevent coastal erosion.

16 Gentlemen, please speak up if I am going too fast
17 or if you have any questions or comments.

18 The next one is on page 34 -- involves the State 19 Department of Fish and Game placing offshore artificial. 20 reefs

21

MR. ANDERSON: Which one is this?

MR. LEVIT: State Department of Fish and Game on page 34 -- placing offshore artificial reefs, for improvement of fish habitat.

Next one is on page 35 -- Ventura Port District --26 involves the construction of jetties and dredging of channel 1 in Pierpont Bay in conjunction with a boat harbor.

36 is the right of way to the Atchison, Topeka and 3 Santa Fe Railway Company across vacant State school lands 4 in San Bernardino County, which have been occupied by the 5 railroad since 1911. Why is this up for renewal at this 6 time?

MR. HORTIG: It is not for renewal, Mr. Chairman. 7 This is the first time that the railroad has been requested 8 to obtain this right of way and it resulted from the fact 9 10 that we had an application to purchase the particular land and on appraisal the land was probably visited for the 11 12 first time by a State representative and it was discovered, 13 much to the amazement of the railroad, that they were on State land. 14

MR. LEVIT: If we grant them a permit, how about the sale of the land?

17 MR. HORTIG: It must be subject to the existing 18 railroad right of way, in accordance with the opinion of 19 the Attorney General.

20 MR. LEVIT: In other words, the Attorney General 21 says they have a prescriptive right there.

22

MR. HORTIG: In effect -- in practical effect.

23 MR. LEVIT: I think the opinion ought to be in the 24 hands of the Commission if it isn't already.

25 MR. HORTIG: It is as of 1957. We have a numbered 26 opinion, but whether I have the file

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DIVISION OF ADMINISTRATIVE PROCEDURE, STATE OF CALIFORNIA

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1	withheld in order that it may be recalendered by the staff
2	in accordance with your suggestion.
3	MR. LEVIT: Any objection to that? (No response)
4	If not, we will pull that one out.
5	Next is page 38 County of San Diego, removal of
6	derelict pier. And this concludes those items relating to
7	permits, easements and rights of way. What is your pleasure,
8	gentlemen, with respect to those items (a), (b), (c), (d)
9	and (f), omitting the action on the Atchison, Topeka and
10	Santa Fe matter?
11	MR. ANDERSON: I'd like to ask a couple of questions
12	on them now, just so I know how things have been done in
13	the past. Take this page 33, item 7, the construction of
14	the groin in the Santa Monica Bay area
15	MR. HORTIG: Yes.
16	MR. ANDERSON: Have all the groups concerned
17	are they all aware of this, the effect that may have on
18	the tidelands and everything?
19	MR. HORTIG: That the application is pending is
20	publicly known. It has been discussed in master plans and
21	public hearings by the public agency desiring to make this
22	placement, and the permit which is authorized by law to be
23	issued by the Commission pursuant to such authority is a
24	revocable permit and revocation is based on any adverse
25	effects of this construction; and the permittee agrees to
26	remove it immediately on direction of the Commission in the

DIVISION OF ADMINISTRATIVE PROCEDURE, STATE OF CALIFORNIA

1 event there are adverse effects.

MR. LEVIT: Does that answer your question?
MR. ANDERSON: Yes - - in this construction anything
that will affect the tides, the drifts, anything like that -are the adjacent communities advised of this construction?
This happens to be Santa Monica Bay. I am thinking of the
other cities they might affect.

MR. HORTIG: The adjacent communities have not 8 been informed and under the same circumstances heretofore 9 would not have been informed because the extent of the 10 groin placement is so limited and the amount of area actu-11 ally being covered in connection with the City of Los 12 Angeles' application, it is anticipated there will be no 13 effect outside of Los Angeles lands. Additionally, the 14 revocation feature of the permit is the protection. In 15 the event the history shows that the study was not complete 16 and there are effects outside the Los Angeles line, the 17 removal of this groin can be ordered immediately. 18

MR. ANDERSON: I was thinking about the groins and backwaters down south. They haven't whipped it yet and it's been twenty years.

22 MR. HORTIG: That's correct. Those were primarily 23 placed on granted lands and no revocation permitted, so 24 they had no way of removing them or making modification. 25 MR. LEVIT: Are their specific statutes in the

26 handling of these permits?

78451 8-58 60M SPO

MR. HORTIG: Yes sir -- sertions of the Public 1 2 Resources Code. Do these require public notice? MR. LEVIT: 3 MR. HORTIG: No sir. As a matter of public rela-4 tions, the staff have in all instances heretofore notified 5 those in adjoining areas and particularly private land-6 owners have been made aware of pending applications, where 7 areas were so small as to possibly be affected; but where 8 it was reasonable to expect that there would be no effect 9 outside the lands of the permittee, no public notice was 10 11 given. 12 MR. LEVIT: Anything further? MR. ANDERSON: I have no further objection -- no 13 14 objection, I should say. 15 MR. LEVIT: If there is no objection to any of 16 these items, they will be approved by unanimous consent of 17 the Commission. 18 The next item involves permits, easements, leases, 19 and rights of way issued pursuant to statute and established 20 rental policies of the Commission. First one is on page 1 21 of the calendar -- Standard Oil Company of California. 22 This is an assignment of compensatory gas royalty agreement 23 to Natural Gas Corporation of California. Perhaps, Mr. 24 Hortig, you would care to tell us a little more about this 25 so we will understand it better. 26 MR., HORTIG: Yes sir. The Public Resources Code

provides for the, or authorizes the issuance of compensa-1 tory royalty agreements in lieu of the actual drilling of 2 oil and gas wells into State lands if the State lands are 3 drained or threatened by drainage by means of wells drilled 4 on private adjoining lands; and the zone of application, 5 or the area of application, of this authority has hereto-6 fore been restricted to those areas where the State lands 7 are limited in area or otherwise poorly located with respect 8 to having a leasing potential, as in the case of McDonald 9 Island, where there is an abandoned former arm of the San 10 Joaquin River known as Whiskey Slough, which has been filled 11 in by the adjoining potato farmers, and this abandoned 12 slough has been found to be in the area of the McDonald 13 14 Field. The slough is approximately eighty percent of the field and a compensatory agreement was entered into with 15 16 the holder of the field, Standard Oil of California, for payment of the State's area proportion of the total value df 17 the gas developed from that field; and it is this agreement, 18 which has run from 1940, which the now holder, Standard Oil 19 Company of California, proposes to turn over to another gas 20 21 corporation, Natural Gas Corporation of California. A11 22 agreements and leases issued by the Commission are assigned 23 only upon the prior approval of the State Lands Commission. Do we have any information on the basis 24 MR. LEVIT: 25 on which the assignment is requested? 26 MR. HORTIG: No sir, other than

1 MR. LEVIT: Does this involve the possibility of 2 trading in permits of the Commission to the profit of the 3 lessees? MR. HORTIG: It could be. However, the nominal 4 requirements and conditions which have been reviewed on 5 such assignments heretofore have been as to whether the 6 proposed assignee has the qualifications to operate the 7 basic agreement as originally issued and has the financial 8 9 and other responsibility to meet any obligations that accrue under the agreement. 10 11 MR. LEVIT: This has been checked? 12 MR. HORTIG: This has been checked. 13 MR. LEVIT: And approved, and the staff is 14 recommending 15 MR. HORTIG: Recommended the assignment. 16 MR. LEVIT: Any members of the Commission have any 17 (No response) The next item in this category questions? 18 is G.M.G. Corporation on page 2 -- an advertisement for 19 competitive public bids for sand extraction in Carquinez 20 Strait at a minimum royalty of three cents per cubic yard. 21 This is what? -- an approval of an application to advertise 22 the bids? 23 MR. HORTIG: This is an approval of authorization 24 to the Executive Officer which would have been handled under 25 prior delegations of authority and will again be handled 26 under future delegations of authority as the Commission

designated them today -- simply to put into procedure the 1 competitive bids authorized by law, bids to remove this 2 sand, with the bids and recommendations thereon to be 3 brought to the Commission for approval. .4 MR. ANDERSON: A company like this G.M.G. -- that 5 becomes your minimum bid? 6 MR. HORTIG: No sir. They have requested that 7 the lands be made available for bid. 8 MR. ANDERSON: If someone comes in higher, are 9 they allowed to come up to that? 10 MR. HORTIG: No sir. The preferential right to 11 the first applicant is applicable, under Commission rules 12 and regulations, to applicants in the purchase of vacant 13 State school lands. On all other procedures of the Commis-14 sion, the high qualified bidder is the lessee. 15 The first MR. ANDERSON: 16 MR. HORTIG: No -- the high qualified; if there are 17 subsequent higher bids, the subsequent bidder. In other 18 words, all these people have done by this application is 19 to request the opportunity to bid on these lands. 20 MR. LEVIT: Item (d) is the California Electric 21 Power Company on page 5 22 MR. HORTIG: Excuse me, sir, did you cover both 23 pages 2 and 3? There are two similar items. 24 MR. LEVIT: I am sorry -- a second G.M.G. Corpora-25 tion matter, which involves a similar matter for sand 26

DIVISION OF ADMINISTRATIVE PROCEDURE, STATE OF CALIFORNIA

extraction in Suisun Bay at a minimum royalty -- that's]. the same kind of thing? 2 MR. HORTIG: Identical except as to location. 3 MR. LEVIT: Page 5 -- two right of way easements 4 across the Colorado River for telephone and power lines, 5 total rental \$210.80. Did you have a lot of trouble arriv-6 ing at that figure? 7 MR. HORTIG: No sir. The Commission has established 8 rental figures for rights of way based on the footage, the 9 width, and the term of the right of way; and for 49-year 10 easements not exceeding 400 feet in width the rental is 11 1.5ϕ per lineal foot and those in excess of 100 and not in 12 excess of 200 it is 30¢ per lineal foot. Having the lineal 13 footage, it is a simple matter of multiplication and it is 14 15 standard and universally applied to all situations of the 16 same character. 17 MR. LEVIT: The next item is the Connolly-Pacific 18 Company, page 6 -- a one-year extension of dock site lease 19 at a rental of \$50. 20 MR. HORTIG: Again, this \$50 is the minimum for leases 21 of this type, as exists in the established policies of the Commission. 22 MR. LEVIT: Vell, what do you mean by "the minimum"? 23 24 MR. HORTIG: The leases are issued on the basis of 25 an annual rental rate, which is a percentage of the appraised 26 value, but not less than \$50.

DIVISION OF ADMINISTRATIVE PROCEDURE, STATE OF CALIFORNIA

MR. LEVIT: I see.

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MR. HORTIG: And in this case the calculated rental rate would have been less than \$50 because the area is so small and of such small rental value. This dock site is used by Connolly Pacific for removing rock from the Santa Catalina Island.

7 MR. LEVIT: Next item is page 8 -- Hooper Company. termination of contingent liability under leases named, 8 14.1 What is the significance of those numbers? 9 10 MR. HORTIG: These were issued in serial order of the issuance of leases, pursuant to the authority of Chapter 11 69 of the Statutes of 1929, and are recited here as identi-12 13 fication to be certain that all leases in which C. A. Hooper 14 Company have been involved pursuant to this statute are reflected in the action of the Commission; the basic problem 15 16 being simply that C. A. Hooper Company have filed proceed-17 ings in dissolution, desire to dissolve the company and not 18 have any tag ends.

19 MR. LEVIT: There is no existing claims against the 20 company?

21 MR. HORTIG: Only from the State at the time when 22 the proceedings were first filed, to be certain that the 23 State's rights would be fully protected in the manner which 24 it is proposed that the Commission protect them in this item; 25 and if the Commission approves the procedure herein outlined, 26 then it is also requested that we be authorized to request 1 rescission of the claim.

2 MR. ANDERSON: How long were the leases for? 3 MR. HORTIG: Forty years -- starting in 1930 to 4 1970, and have flat options to renew at the option of the 5 lessee at the 1930 rental rate; so we feel it is to the 6 advantage of the State to relinquish on the one hand the 7 contingent liability of C. A. Hooper, which we feel is off-8 set by the ability of the State to re-lease these lands at 9 the current rental rates.

10 MR. ANDERSON: What have they been using them for? 11 MR. HORTIG: The representative for the C. A. Hooper 12 Company is here. In general, they have been loading docks 13 and they have been subleased to other organizations. Some 14 of such subleases will be replaced by two leases in this 15 section -- to Pacific Gas and Electric to have an adjunct 16 to a power site and the Kaiser Gypsum Company to have a 17 processing and loading area.

MR. ANDERSON: What kind of condition is the land in? MR. HORTIG: The area which is to be relinquished to the State is actually in its original condition. Primarily, C. A. Hooper operated grazing lands and farming lands adjoining.

23 MR. LEVIT: Mr. Hawkins, do you represent this 24 company? 25 MR HAWKINS: Yes I do

MR. HAWKINS: Yes, I do.

MR. LEVIT: Do you have anything to add?

MR. HAWKINS: I think the Executive Officer has 1 explained it very well. I might point out these leases 2 were made out under a peculiar statute, with 40-year terms 3 with right on the part of the tenant to renew for 20 (sic) 4 years without the State having any right to say anything 5 about it. There is another peculiar guirk to it on use --6 the lessee could assign to anyone he wanted to without the 7 right of the State to do anything about it. The statute 8 was so drawn it was "the named lessee or his assignees". 9 Those items were not looked upon with favor by the staff 10 so we are giving up our right to renew so the new leases to 11 P. G. and E.and Kaiser restrict the right to assignment. 12 intercorporate assignment if the corporations are reorganized: 13 otherwise, the State has a right to take a look at the 14 Furthermore, they contemplate an assignment to 15 assignee. 16 the City of Pittsburg because there is a sale to the City of Pittsburg and it is assumed they will want the tide and 17 submerged lands adjacent to the purchase. 18

So, the failure of the State to have any right to take a look at the assignee, and the State's complete lack of right to determine whether these leases should be renewed for an additional 20-year period, has been removed by this tentative agreement approved by the staff. Incidentally, that '29 law is not what the Commission operates under normally now.

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MR. HORTIG: But we have been bound by it up to now.

This is the first time we have had an opportunity to try
 to do something about it.

MR. LEVIT: Are there any further questions? I think I should say that you people who are present, who are here this morning, if any of you wish to be heard as we go over the calendar, don't hesitate to speak up.

7 The next item There are several items involved 8 in this Hooper matter and they also involve the issuance 9 of the new leases that have been mentioned. The next item 10 is the John Grant matter on page 28. This is a five-year 11 grazing lease on 420 acres in Inyo County at a total rental 12 of \$50. The next item

MR. ANDERSON: How do they set a figure on something 14 like that?

MR. HORTIG: Nominally on the carrying capacity of 15 the land for grazing animals, and actually only twenty acres 16 of this land has even coarse vegetation and it is of such 17 nature to possibly support, under the statement here - - -18 here it is, twenty head of cattle or horses grazing for six 19 months out of a year, which is very meagre grazing land. 20 MR. LEVIT: Is this also based on a schedule? ... 21 MR. HORTIG: Yes sir.... 22 MR. LEVIT: ... that the Commission uses? 23 MR. HORTIG: ... and the \$10 is actually the annual 24 minimum for a grazing lease, regardless of the appraisal 25 value. These lands actually fall below the minimum calculated 26

DIVISION OF ADMINISTRATIVE PROCEDURE, STATE OF CALIFORNIA

value and fall below the minimum rental. They have been 1 on lease before on this basis. 2 MR. LEVIT: Some time in the future if you have a 3 chance to do it, it might be well to brief the Commissioners 4 on these rental arrangements that have been adopted in the 5 past, so that we can have a look at them. 6 The next one is Nyswonger Brothers -- an assignment 7 of 9,872.29 acres of grazing lands 8 MR. CRANSTON: What page is that? 9 MR. LEVIT: I am sorry, page 29.... assignment of 10 this grazing lease, Nyswonger Brothers to Fred Twisselmann, 11 What is the situation there? 12 MR. HORTIG: From this item and the following item, 13 Mr. Chairman, you will see that cattle raisers and grazers 14 in the area are regrouping their holdings, because there is 15 an assignment from Fred Twisselmann on other acreage he 16 holds that is strategically located and that is being 17 transferred to other holders in order to enable him to get 18 this grazing land. However, these items are usually handled 19 under delegated authority and particularly I want to direct 20 the attention of the Commission to the fact that while we 21 are talking about 9872 acres of land, its grazing value is 22 such that the annual rental is \$98.72. It is again meagre, 23 sparse-type grazing land. There are no substantial values 24 involved in either of these transactions. 25 MR. ANDERSON: How long is this lease for? 26

DIVISION OF ADMINISTRATIVE PROCEDURE, STATE OF CALIFORNIA

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1	MR. HORTIG: Initial period five years commencing
2	on February 4, 1958, runs to 1963.
3	MR. LEVIT: What kind of land is this? Under what
4	circumstances could the State hold title?
5	MR. HORTIG: All vacant State school land.
6	MR. LEVIT: School land. Suppose the State wanted
7	to sell the school land?
8	MR. HORTIG: Then any existing grazing lease termi-
9	nates ipso facto and if there are any advance rentals they
10	are returned. You have another
11	MR. LEVIT: In other words, there is no restriction
12	on the sale?
13	MR. HORTIG: If there is any desire to sell, they
14	terminate.
15	MR. LEVIT: That is all of the grazing items. Next
16	item page 31, cancellation of grazing lease because the
17	land has been sold, refund of \$121.88 in unearned rental
18	to the lessee and that, of course, is exactly what you
19	were talking about.
20	MR. HORTIG: That's the situation.
21	MR. LEVIT: Next item is on page 32 Chester
22	Compton assignment of recreational lease to Lloyd Clingman.
23	Anything to add to that?
24	MR. HORTIG: This is a unique situation, if I may
25	take a moment to explain it to the Commission.
26	MR. LEVIT: I think it is worthwhile taking a little

1 more time than usual because all three of us are quite 2 new to this.

MR.HORTIG: I'd like to. Geographically, there is on the southerly boundary of the county, immediately north of Duarte, there is a canyon called Fish Canyon, which fortuitously fell in Section 16, which became a vacant school land section which fell to the State in the original grant.

This site has been desirable for recreational leases 9 and the Commission has had numerous recreational leases in 10 this area. There is an agreement pending by the U.S. 11 Forest Service, whose lands completely surround this land, 12 to take over this canyon, but we still have these leases 13 which normally are for ten years. This item is something 14 where the lessee wants to assign it. At the last meeting 15 we had application from people who wished to relinquish 16 their leases because their area had been washed out in 17 various fires. This area is subject to that. 18 In the aggregate, this is not very much, but it is a desirable retreat 19 for some people. It has the advantage you can't drive into 20 it -- you have to hike into it, so it is guiet. 21

22 MR. LEVIT: What is the pleasure of the Commission 23 with respect to the items in paragraph 4 which we have just 24 reviewed?

25 MR. CRANSTON: No objection to them. 26 MR. LEVIT: That will be approved by unanimous

78451 6-58 60M SPO

| consent as recommended by the staff.

1

Next item - City of Long Beach, where approvals
are required under Chapter 29 of the Statutes of 1956,
First Extra Session. First item on pages 50 and 51 is the
J. H. Davies Bridge -- expenditure by the City of \$200,083.65
from City tideland funds to construct bridge approaches.
Suppose you give us a little outline of that, will you?

MR. HORTIG: Yes sir. Chapter 29 of the Statutes 8 of 1956, which authorizes certain administration, direction 9 and review of Long Beach tideland operations by the State 10 Lands Commission, specifies specific areas for which the 11 City may spent tideland trust funds. 12 In general, these are related to the harbor operations, oil operations, main-13 tenance of commerce and navigation. If the funds are ex-14 pended for alleviation of surface subsidence and are expended 15 with prior approval of the State Lands Commission, then the 16 17 City may withhold from future remittances to the State 25% of the cost of that project until the fateful day when the 18 sum total of such approved projects will have accumulated 19 to thirty million dollars, after which time the withholding 20 or State contribution will be 50%. As to the portion of 21 22 the tideland funds which are retained by the City under Chapter 29, the State still has general financial responsed 23 24 bility through the State Lands Commission to review, to 25 determine that the types of expenditures are in accordance 26 with Chapter 29, and are reasonable and proper; and it is

DIVISION OF ADMINISTRATIVE PROCEDURE, STATE OF CALIFORNIA

1 under this latter provision for approval of the Lands Com-2 mission, that the City here seeks approval for the expendi-3 ture of roughly, or exactly \$200,000 for the completion of 4 approaches to a bridge which has already been built from 5 other City funds, which bridge spans a new portion of a Marina project and which has been necessary because the 6 7 Marina project has cut off other traffic arteries, and 8 the Marina project in turn is another authorized area of 9 expenditure for the City under Chapter 29.

10

MR. LEVIT: Any questions?

MR. HORTIG: I believe Mr. Ball is here in behalf of the City if there is anything further the City might present.

MR. LEVIT: I don't think he wants to make any
argument unless he gets some opposition.

16

MR. BALL: I have nothing further to say.

MR. LEVIT: Second item -- 52, 53, 54 -- involving
expenditures between January 29, 1959 and June 30, 1959.
Of this amount 199,000 is estimated to be required for subsidence alleviation. Twenty-five percent would be deducted
from oil and gas funds to the State.

22 MR. HORTIG: This item is in the category where 23 the City is authorized by the Commission to expend tideland 24 trust funds in designated areas for land surface subsidence 25 alleviation where subsidence has occurred or for protection 26 against future subsidence; and this specific item arises

DIVISION OF ADMINISTRATIVE PROCEDURE, STATE OF CALIFORNIA

from the fact that all of the projects of this type have 1 heretofore been approved by the Lands Commission on a fis-2 cal year basis through June 30, 1959, but in operation under 3 the approved project relating to Pier 2 and subsidence 4 maintenance here designated, it has been found in the Б actual process of the project that additional expenses will 6 be incurred amounting to the \$199,000 and prior approval 7 of the Commission is being sought at this time in supplement 8 to the project previously approved. 9

At this point I would like to explain to the Commission what have been standard reservations and conditions in approvals for projects of this type and the reason therefor. In reading the recommendation it is found that "It is recommended"

MR. LEVIT: Which page are you talking about? 15 MR. HORTIG: Page 52 is typical. It will serve 16 for all of the same type. You will find that approval is 17 recommended for costs proposed to be expended as indicated, 18 subject to the conditions, however, that the amounts, if 19 any, of each of the items to be allowed ultimately as the 20 subsidence costs deductible under Chapter 29 will be deter-21 22 mined by the Commission on an engineering review and final audit subsequent to the time that any of the work on these 23 items is completed; that the work conform in essential de-24 25 tails to the plans and background material heretofore submitted to the Commission; and that the staff be authorized 26

78451 6-56 60M SPO

to execute appropriate written instruments reflecting the 1 2 Commission's approval. This procedure was developed out 3 of sheer necessity when it was found to be utterly impossible to predict absolutely (and certainly not to the satis-4 faction of auditors) in advance exactly how much projects Б of this type were going to cost; so all Commission approvals, 6 7 advance approvals, have been subject to a final review and final audit of these expenditures as of the time the work 8 has been completed, at which time the various categories 9 can best be determined and be determined in accordance with 10 the actual values and not based on estimates. 11

MR. LEVIT: The approval isn't conditional -- it's merely the amount that is conditional.

14 MR. HORTIG: That is correct. There are, of course, 15 two items involved in any of these projects -- first, the 16 total expenditures that are to be undertaken and, secondly, 17 how much of those total expenditures will qualify as sub-18 sidence deduction; and later in this agenda you gentlemen 19 will have two items wherein these have been completed, have 20 been reviewed, and the matters will be closed; and in one 21 instance additional revenue is due the State. I might say 22 that we have not closed any projects in which any further 23 money has been due from the State.

24 MR. LEVIT: Any questions? (No response) Do you 25 make any effort to check the estimates?

26

MR. HORTIG: Yes sir, we do. Before this particular

item came to the Lands Commission it had complete review 1 2 by the engineering and auditing staff of the Commission located at Long Beach, was re-reviewed by headquarters 3 staff before it is presented here for recommendation --4 even if it is on an estimated and subsequent audit basis, 5 so that we agree with the estimates that have been pre-6 7 sented by our cwn knowledge; we can assert or certify that they are reasonable for the type of operation to be under-8 taken. 9

MR. LEVIT: Thank you. Next item is on pages 55 and 56 -- Town Lot, Expenditures of additional \$41,000 between January 29 and June 30, the subsidence portion to be determined. What is that?

I appreciate the opportunity to review 14 MR. HORTIG: 15 that very briefly. The general nature of the operation re-16 lating to acquisition of areas to be filled subsequently 17 by the City of Long Beach is definitely within the purview of their authorization; but the degree to which the opera-18 tions and the manner in which they are to be carried out 19 that can ultimately be assessed as having subsidence remedial 20 value or not having subsidence remedial value has not been 21 agreed upon between the City of Long Beach and the State of 22 California. Primarily, this has been a matter of extensive 23 discussion and continuing discussion between the Attorney $\mathbf{24}$ General's office and the City attorney. Consequently, in 25 order to not penalize the City in terms of not giving them 26

DIVISION OF ADMINISTRATIVE PROCEDURE, STATE OF CALIFORNIA

1	advance approval, which is required if they are ever to
2	recoup any subsidence costs, the Commission has been pro-
3	ceeding in connection with the selected projects in which
4	the legal premises have not been completely established
5	by giving advance approval with respect to the project in
6	principle but without, as the recommendation says and
7	this one is unique in that respect (approximately the
8	lower third) " provided that no estimate shall be
9	presently made of the amount of subsidence deduction ulti-
IJ	mately to be allowed "When our criteria are developed
11	on which we can make that determination, then the staff will
12	return to the Commission with recommendations for approval
13	of this amount. In the meantime, the City is proceeding
14	with these property acquisitions and the operations under
15	this particular Town Lot project without withholding any
16	moneys from the State for subsidence, but with the hope
17	that ultimately they will be permitted to deduct an amount
18	yet to be determined.
19	MR. LEVIT: The question of the right to make the
20	deduction is now under consideration, is that it?
21	MR. HORTIG: Yes sir.
22	MR. LEVIT: And the Attorney General is satisfied
23	that this wording protects the State in the event it is
24	determined ultimately there is no right to make this
25	deduction?

MR. GOLDIN: Yes, Mr. Chairman.

MR. LEVIT: Does Long Beach agree with that?

(No response heard by reporter)

MR. LEVIT: Next item is pages 57 and 58 -- 7th
Street, storm drain, pump station, Pier A, Berth 6; final
determination of allowable deductions for subsidence deductions and additional credit due the State of \$187.53.

MR. HORTIG: If you gentlemen will refer to the 7 tabulation on page 58, this outlines two projects on which 8 advance approval has been given by the Lands Commission 9 and on final review and audit it was found that on one of 10 the projects an excess of subsidence deductions had been 11 withheld by the City of Long Beach and, therefore, there 12 is due the State \$187.53, upon which the full accounting 13 records and full project will be cleared. 14

MR. LEVIT: Gentlemen, this concludes the Long
Beach items. There are four of them. Is there any objection to approval? (No response) If not, the item will
be approved unanimously.

Item 6 -- Vacant school land. There are six of 19 They are on pages 13 through 18 of the mimeographed 20 them. calendar. I will just read the name of the applicant, 21 the appraised value and the bid: Frederick R. Stowell -22 appraised value \$6,146 and the bid \$8,867.80; item (b), 23 page 14 - Monroe, \$4800 both appraised value and bid; item 24 (c), page 15 - James Smith and others, appraised value 25 \$3,840, bid of \$5,536; item (d) Kahlo on page 16, appraised 26

DIVISION OF ADMINISTRATIVE PROCEDURE, STATE OF CALIFORNIA

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<u> </u>	value and bid both \$4,924.33; item (e), page 17 - Bergin
2	and Smith, appraised value \$6,831.90 and bid \$8,915.63;
3	item (f) page 18, Binando and others, appraised value
4	\$3,794.88 and bid of \$5110.44.
Б	How current are these appraisals, Mr. Hortig?
6	MR. HORTIG: Less than six months old, sir. If
7	an application is received for land where an appraisal is
8	older than six months, the appraisal is reviewed and up-
9	dated.
10	MR. LEVIT: Who does the appraising?
11	MR. HORTIG: Starf appraisers of the Lands Division.
12	MR. LEVIT: What kind of land is this?
13	MR. HORTIG: It varies. In general, the majority
14	of it, particularly in the southern counties, is of necess-
15	ity the desert type of land. There are occasional parcels
16	I do not believe there are any on this particular tabulation
17	let me check carrying timberland. Are there any with
18	timber land on this?
19	MR. SMITH: No.
20	MR. LEVIT: Are there any objections by the Com-
21	missioners? (No response) If not, is there any objection
22	to the acceptance of these bids? (No response) There be-
23	ing no objection, the bids are approved by unanimous consent.
24	MR. CRANSTON: Is the general policy and procedure
25	to simply wait until somebody comes along and asks to make
26	a bid on State land, or is there any pushing of such lands

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1	to attract attention to it?
2	MR. HORTIG: There has not been any pushing. The
3	procedure has been to wait until someone comes along
4	requesting it.
5	MR. LEVIT: Item 7 - sale of land selected by the
6	State from the Federal government. There are two items.
7	The first one (page 25) Dendinger, appraised value
8	and sales price both \$4,592.25; second item - Lange, \$400
9	both appraised value and sales price. I'd like to ask one
10	question in connection with several of these. Several
11	of these seem to follow a pattern where the sales price or
12	bid price and appraised value are identical. How does that
13	happen? Are the prospective bidders advised of the apprais
14	figure before they bid?
15	MR. HORTIG: Yes sir, as the minimum bid and the
16	if there are no higher bids
17	MR. LEVIT: Do you make sure that all people that
18	are interested get a chance to make a bid?
19	MR. HORTIG: Publication for thirty days in a news-
20	paper of general circulation in the area where the land is
21	situated.
22	MR. LEVIT: And you put the appraised value in as
23	the minimum price?
24	MR. HORTIG: That's correct. So if there is no
25	bid above appraised price, you have the coincidence.
26	MR. LEVIT: Well, it isn't a coincidence.

DIVISION OF ADMINISTRATIVE PROCEDURE, STATE OF CALIFORNIA

No. There is a variance on that in MR. HORTIG: 1 these items you are considering now, in the Federal lands, 2 in that these lands are not sold pursuant to public com-3 petitive bidding but are sold at the appraised price, the 4 appraised price and the sale price are the same value. 5 That is the reason you have two different headings --6 State vacant school lands and Federal lands. These items 7 you are considering on pages 26 and 27 are pursuant to a 8 procedure on which we have many pending applications but 9 on which there has been a two-year moratorium on receipt of 10 further applications because it is not clear that we are 11 going to have sufficient State lands to enable us to con-12 tinue this procedure or even accept all applications we 13 have accepted heretofore. There are no general statutes 14 for direction of sale of lands to an individual. There is 15 an involved procedure, wherein a person may apply to the 16 State, indicate the piece of land he would like; then 17 there is inquiry to the Federal government whether they 18 will trade with the State on paper on these particular 19 lands, and on acquiring the Federal lands the State then 20 sells the land to the original applicant. 21 MR. LEVIT: Is that the way 22 MR. HORTIG: That is the way these two are being 23

24 processed.

25 MR. LEVIT: So they involve a trading deal with the 26 Federal government.

DIVISION OF ADMINISTRATIVE PROCEDURE, STATE OF CALIFORNIA

1 MR. HORTIG: That is correct. 2 MR. LEVIT: And I assume the appraised value we 3 get from the Federal government is equal ... 4 MR. HORTIG: Unfortunately, no. There are two 5 methods of acquiring land from the Federal government --6 An exchange under what is designated under Section A of the 7 Taylor Grazing Act, which is our only exchange with the 8 Federal government whereunder with the approval of the 9 Department of Interior we can exchange State lands of equal 10 value for Federal lands of equal value; or the second pro-11 cedure, and the one here being invoked in both of these 12 procedures which are under the moratorium, in the event of 13 lieu land applications wherein the State can select lands 14 that the State is entitled to by reason of losses in State 15 school lands -- in other words, lands they did not receive, lands not yet surveyed, or lands which subsequently became 16 17 embraced in military reservations, or a host of other pro-18 visions In the event we can make lieu lands exchanges, 19 the saids are of equal acreage without any reference to the 20 value. We have been fortunate in many events in getting 21 lands which were of greater value. 22 MR. LEVIT: Any other questions in connection with

22 MR. LEVIT: Any other questions in connection with 23 this? (No response) Is there objection to the approval 24 of the two matters under item 7? (No response) If not, 25 they will be ordered approved.

Item 8 - Approval of selection of Federal lands and

DIVISION OF ADMINISTRATIVE PROCEDURE, STATE OF CALIFORNIA

1 sale pursuant ... this is page 24 approval of selec-2 tion of Federal lands and sale pursuant to State land regu-3 lations. Original applicant withdrew. What does that 4 mean?

MR. HORTIG: This is a situation identical with 5 the indemnity land selection applications we just outlined 6 under the preceding item, but after we had gotten to the 7 point of having selected the desired Federal lands, our 8 purchase applicant withdrew his application; and authority 9 is being requested here to complete this selection on be-10 11 half of the State and title to the Federal land will vest in the State and thereafter the lands would be placed on 12 our school land list, the same as our normal State school 13 lands. This is a means of augmenting the supply of lands 14 for sale, to the benefit of the State. 15

16 MR. LEVIT: Is there any objection to item 8? 17 (No response) If not, it will be approved.

Item 9 - pages 44 to 49. This is an authorization 18 for submittal of legislation to eliminate certain obsolete 19 statutes without affecting any vested rights, legislation 20 to be drafted by Legislative Counsel and to be processed 21 only pursuant to an opinion of the Attorney General as to 22 concurrence on the obsolete statutes to be repealed and 23 that no vested rights will be disturbed by the proposed 24 statutory modifications. What is the status of this legis-25 lation? Has it been drafted yet? 26

1 MR. HORTIG: Yes sir. And may I make a further 2 amendment? On Page 48 there is a reference to Government 3 Code Section 13110, in which there had been a staff recom-4 mendation for amendment. On further discussion with the 5 staff and the Department of Finance, procedures have been 6 developed where the goal sought to be achieved by this 7 statutory amendment is going to be accomplished by staff 8 cooperation. Therefore, it is suggested that our recommenda-9 tion for Section 13110 be deleted and there will be no legis-10 lation presented relative thereto.

11 Now, with respect to your specific question, Legis-12 lative Counsel drafts of the legislation as proposed herein 13 have been completed. As of this morning we are also in re-14 ceipt of Attorney General's opinions with respect to the 15 fact that statutes are either obsolete -- proposed modifica-16 tions relate to statutes that are either obsolete or the 17 modifications will not affect any vested rights, with the 18 exception of three sections which were included in the 19 drafting by the Legislative Counsel in order to give a more 20 complete legislative picture (the Legislative Counsel's 21 office felt) and on which sections the opinion of the 22 Attorney General had not heretofore been requested; but we 23 feel certain that since they are in the same context, in 24 the same group, that upon inquiry the same opinion will be 25 forthcoming with respect to the sections which were drafted 26 by the Legislative Counsel's office.

MR. LEVIT: I thought ... I misunderstood you. I
 thought you received an opinion from the Attorney General's
 office this morning on these new sections?

MR. HORTIG: No. On all that is proposed here. MR. LEVIT: Oh, I see. Well, when would these be introduced and by whom?

MR. HORTIG: If approved by the Commission, this 7 afternoon; because they have been reviewed with the Governor's 8 Departmental Secretary and have been cleared. The general 9 land sales procedure clarifications would be introduced by 10 Senator Stanley Arnold of Lassen County, who also has an 11 interest and has had heretofore in land title legislation 12 that the Lands Commission has processed. The elimination 13 of an obsolete statute, which in practical effect has here-14 tofore only related to Owens Lake in Inyo County, would be 15 introduced by Senator Brown, because it is in his district; 16 and the elimination of erroneous omission of statutory 17 language in the 1957 amendment to the Public Resources Code 18 would be introduced by Assemblyman Allen Miller, who worked 19 on the particular section that resulted in the omission. 20

21 MR. LEVIT: What is the pleasure of the Commission 22 with respect to approval of the introduction of these items 23 as departmental Commission bills? If there is no objection 24 we will approve the item.

25 MR. ANDERSON: Do we get to these things before 26 they are submitted? MR. HORTIG: You certainly can, sir. I am now
 informed that we have until Tuesday to get departmental
 bills in.

There is a joint rule of the Senate MR. LEVIT: 4 and the Assembly that departmental bills have to be intro-5 duced by the 4th of February. I think it's on a 30-day 6 basis and the 4th of February will presumably be the last 7 day for introduction of these bills. I would assume that 8 these bills are all of a minor character and for formal 9 corrections in the statutes. However, we could do this in 10 either one of two ways, Governor, whichever you prefer. 11 We can approve it now and you could look it over and we 12 could hold up anything that bothers you from actual sub-13 mittal; or we could pass this item until later. We can 14 take a recess and look at the bills. 15

MR. ANDERSON: I would have no objection to passing them with the understanding that we can see them before they are presented, because I know how these are presented on the floor. When they present them, they say they present them with the approval of the Lands Commission and if we haven't looked this over it doesn't mean much. I realize most of it is just getting something off the books.

23 MR. LEVIT: Suppose we do this: When we complete 24 our calendar -- let's pass this item for now -- when we 25 complete our calendar we will take a short recess and look 26 them over. Do you have the bills here, by the way?

DIVISION OF ADMINISTRATIVE PROCEDURE, STATE OF CALIFORNIA

l	MR. HORTIG: I can have by the time you take the
2	recess. We have them in the office.
3	MR. LEVIT: How would it be to do this to expedite
4	the matter suppose we approve these now, with the under-
Б	standing that you will get them immediately following the
6	meeting and if any member of the Commission has any objec-
7	tion to a particular bill that it will not be introduced
8	until that objection is approved?
9	MR. HORTIG: In other words, the staff will with-
10	hold actual delivery and request for introduction until we
11	have full clearance from Governor Anderson?
12	MR. LEVIT: That's right. Is that satisfactory?
13	MR. ANDERSON: It is with me, if it is satisfactory
14	with you.
15	MR. LEVIT: All right. If there is no objection
16	we will approve these on that understanding.
17	Item 10 is on pages 9 and 10, involves the extension
18	to December 31, 1961 of a withdrawal from public sale of
19	certain vacant State school lands for the benefit of the
20	State Department of Water Resources. Does that require any
21	comment? I think not. It seems clear.
22	MR. HORTIG: Water Resources has study problems in
23	the area. They are lands that might possibly and ultimately
24	should be devoted to State purposes and they simply request
25	that we withhold
26	MR. LEVIT: We have been passing these separately.
1	

If there is no objection Item 10 will be approved.

Item 11 on pages 19 and 20 -- authorization to the
Executive Officer to waive preferential right to the selection of certain lands until completion of selection and
valuation program.

MR. HORTIG: By reason of amendment of Federal 6 7 statutes over which we have no control, which were approved 8 in August 1958, new procedures have been adopted by the 9 Department of Interior in giving the State a six months! 10 preferential right to review for selection any lands that 11 are restored to public entry by the United States Depart-12 ment of the Interior. This would involve a procedure for 13 exercising our rights and filing applications of the type 14 that I indicated are already under the moratorium which has 15 been in existence for two years, though there is no regular 16 program at the present time that the State would exercise in 17 connection with this preferential right.

18 The Bureau of Land Management, in a desire to get 19 some of the things processed and out of their way, would 20 prefer, if the State is not going to exercise the preferential 21 right, that they issue waivers to that preferential right 22 in order to speed up the time when the lands can be processed 23 further: and the majority of these restorations at the present 24 time are being made for the benefit of and at the applications 25 of private citizens who desire to acquire the particular 26 piece of land. If we let the normal processes go through

it means there is another six months' waiting period while 1 the private citizen waits for the waiver of preferential 2 right to expire and the Commission isn't in a position to 3 go into this now. So it is suggested there be interim 4 authority to waive this preferential right until completion 5 of a regular program for selection and evaluation. This 6 is complicated, too, by the succeeding item which we dis-7 cussed with you gentlemen, which relates to apparent 8 statistical unavailability of the types of land we would 9 have to waive to the United States. 10

Since we don't know whether we have the sort of cash in the bank to exercise the right, it does not seem that we should make these people wait for an automatic period to pass.

MR. LEVIT: Any objections? (No response) If not, the item will be approved.

Page 21 -- authorization to the Executive Officer
to amend and complete existing indemnity selection applications necessitated by the 1958 amendment of the Federal
statutes.

21 MR. HORTIG: Another facet of the same over-all 22 problem in connection with our selection procedure and 23 authority to select Federal lands. The authorities for 24 such selection were restricted by Federal amendments approved 25 in August 1958 and consequently many of the applications 26 which the Commission had on file for processing, but which

l had not been completed, are now being held by the Federal authorities for amendment by the State in order to meet 2 3 statutory requi ements; and the types of land they will 4 accept in exchange for these Federal lands are more restricted and of this particular type we have approximately 5 15,000 acres on the books and it is felt equitable that 6 7 the first application of the 15,000 acres should go to amending and making whole the applications which we had 8 had already pending on behalf of citizens with the Depart-9 ment of Interior -- some of them for many years, yet in 10 midstream they changed the rules on us and the only way 11 to complete those is to comply with the new rule because 12 the Department of Interior proceeds on the basis that any 13 application not completed has no status and must comply 14 with the then existing statute. It is virtually, as we 15 see it, ex post facto but this is what is happening to us. 16

MR. LEVIT: Any objection to approving Item 12?
18 (No response) If not it will be approved.

19 Item 13 -- page 22 and 23, authorization to issue 20 patent for land paid for previously, pursuant to Attorney 21 General's opinion that the land has now been forfeited and 22 any claims are uncollectible.

23 MR. HORTIG: This one is an item relating to pages 24 of the most fantastic allegations that run into nothing 25 that we have run into in a long time. The normal procedure 26 years ago was to issue a certificate of purchase, which was

1 prima facie evidence of title and subsequently on surrender of the certificate of title and patent fees, a document was 2 3 issued signed by the Governor of the State, etcetera. In 4 this particular application the certificate of purchase was issued, everything was paid up to the date of purchase, 5 and nothing more was heard from the applicant for many 6 7 years. The Surveyor General's office decided, in conjunction with the advice of the Attorney General, that possibly 8 the interest should have been paid for the full year rather 9 than up to the date when it was paid, so there was a slight 10 cloud on the title and we now have an application to issue 11 the patent. In order to dispose of this matter of whether 12 \$10.33 of interest due back in 1900 should be collected or 13 14 is a bar to the issuance of the patent, we had it reviewed by the office of the Attorney General and came up with the 15 logical conclusion that we are probably estopped from 16 17 collecting it, that there was no forfeiture if there was a defect, and the Commission is within its purview to 18 delegate the staff to issue the patent and clear this title. 19 20 MR. LEVIT: Any objection? (No response) If not

21 this item will be approved.

Item 14, page 37 -- notification to the City of Oxnard of the valuation of tide and submerged lands within a proposed annexation area as required by the Government Code.

MR. HORTIG: This is one of the miscellaneous

1 recent authorities and responsibilities of the Lands Commission as designated by the Legislature in 1958 statutory 2 3 amendments. Prior to Section 35313.1 of the Government Code, annexation proceedings required a showing as to 4 objection of more than 50% -- by the owners of more than 5 50% of the value of the lands proposed to be annexed; and 6 there was a circumstance of a proposed annexation by the 7 City of Santa Barbara in which the State Lands Commission 8 felt that it should object as the majority of the lands 9 10 proposed to be annexed were tide and submerged lands under the jurisdiction of the State Lands Commission. 11 The Lands Commission felt that the value thereof must well 12 exceed the 50% of the total value. The City of Santa 13 Barbara proceeded unilaterally that this was not the case 14 and proceeded with the annexation, which the Attorney 15 General has been in court with since. Legislators decided 16 17 there was a defect in the statute and thereafter, after the annexation of the Santa Barbara lands, if there is a 18 19 proposal by a city to annex lands and they are tide and 20 submerged lands, that the agency deciding the valuation of 21 the lands to be annexed shall be the State Lands Commission, 22 who shall make the valuation and shall convey that valuation to the group proposing to make an annexation. 23

The City of Oxnard is proposing to annex approximately a thousand acres of tide and submerged lands adjoining their upland city limits. A staff evaluation has been

l	made. There does not seem to be any objection for Lands'
2	Commission objection per se, and, therefore, it is proposed
3	in accordance with the requirement that the Lands Commission
4	evaluation of the tide and submerged lands be advised
5	MR. LEVIT: What is the valuation?
6	MR. HORTIG: \$208,000.
7	MR. LEVIT: What about the mineral rights?
8	MR. HORTIG: Mineral rights are not affected.
9	There is no transfer of title.
10	MR. LEVIT: What are they paying for them?
11	MR. HORTIG: They do not pay. This is just an evalua-
12	tion.
13	MR. LEVIT: I see. This is an evaluation of how
14	much is involved for the purpose of making an objection
15	on the 50%.
16	MR. ANDERSON: Is it a normal policy for cities to
17	annex lands tidelands?
18	MR. HORTIG: It has been the normal policy for the
19	Commission up to date.
20	MR. ANDERSON: And is it under our control what
21	will happen on those tidelands?
22	MR. HORTIG: In connection with this, we have an
23	exact counterpart and our lessees in the counterpart are
24	in the room the City of Seal Beach tried to restrict the
25	type of operations under a State oil and gas lease and the
26	Superior Court corrected that and pointed out that the lands

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1 | were under the State Lands Commission.

2 MR. ANDERSON: So after annexation by the City of 3 Oxnard in this case, they couldn't object to drilling or 4 use of the lands which the State Lands Commission would 5 approve?

MR. HORTIG: They could, and they could even with-6 out annexation; because under the present provisions of the 7 Public Resources Code before the Commission can consider 8 the offer of an area of tide and submerged lands for lease, 9 the adjoining cities and areas must be notified to deter-10 mine what terms and conditions can be included in the least 11 to protect shoreline recreational activity on that property. 12 So, whether or not they are in the city limits, if they 13 are geographically adjoined, they could have objection. 14

MR. LEVIT: I have another question and I should probably direct it to the Attorney General. If the total area to be annexed is such that the value of the tidelands, submerged and tidelands involved, is less -- could we do anything about it anyway?

20 MR. HORTIG: The staff answer to that is "no." 21 That is, not as a matter of legal authority.

MR. LEVIT: You said a minute ago that an objection by owners of 50% of the area of the land proposed to be annexed would be sufficient to stop the annexation.

25 MR. HORTIG: I understood your question to be: If 26 the tidelands were less than 50%, could we do anything else.

DIVISION OF ADMINISTRATIVE PROCEDURE, STATE OF CALIFORNIA

Nothing except to join with others ... MR. LEVIT: 1 MR. ANDERSON: ... to stop them. 2 MR. GOLDIN: Mr. Chairman, the City may be guided 3 by the evaluation, but they may also by statute refuse to 4 be so guided; and if the City so refuses, there is a 5 statutory provision for a declaratory relief action to 6 which the State Lands Commission is made a party, in order 7 to determine the value of the lands and then the court 8 determination is conclusive upon the City's legislative 9 body. 10 MR. LEVIT: And this is only for the purpose of 11 determining whether 50% of the lands is making objection. 12 other Does it serve any/purpose at all, this evaluation? 13 MR. GOLDIN: Not that I am aware. 14 MR. LEVIT: Is it correct to say that if 50%, that 15 if owners of 50% value of the land proposed to be annexed 16 do object that then the annexation is finished, can't be 17 done? 18 That is under the uninhabited terri MR. FRIFDMAN: 19 tory -- 50% of the owners have an absolute veto power. 20 MR. LEVIT: Then one of the important factors in 21 this is whether we do or do not have 50% of the land? 22 MR. HORTIG: Which is important only if there is a 23 decision to recommend to the Commission that there be an 24 objection. 25 26 MR. LEVIT: Of course, that's which came first --

DIVISION OF ADMINISTRATIVE PROCEDURE, STATE OF CALIFORNIA

the chicken or the egg. I agree with you, but also it 1 seems to me if we know the value of our land is less than 2 50% and there is no other substantial objection in the 3 4 area, then there is no use considering whether we should object or not. 5 6 MR. ANDERSON: By the same token, we could bring 7 others in and bring people in to force the city MR. LEVIT: They are not people, of course. 8 MR. ANDERSON: .. the lands adjacent to that ... 9 MR. LEVIT: How much is involved there? 10 How much of a piece are they taking, do you know? Your point is in 11 this case, Mr. Hortig, that there wouldn't be any point to 12 13 an objection anyway? MR. HORTIG: 14 The primary situation is this: that it is desired to bring in a shoestring strip from the exist-15 16 ing City of Oxnard down to include a beach area which is 17 much larger in area than the smal parcel of tide and submerged lands; the answer being a recreational beach and to 18 19 have a proper exercise of police powers in connection with 20 the waters, it is requested that this small portion be 21 annexed. 22 MR. ANDERSON: Are any of these people objecting? 23 MR. CRANSTON: Have they been given full notice? 24 MR. HORTIG: They have been given full notice. 25 There is a resolution of the City Council and publication and public hearing. 26

How do you determine the value of MR. ANDERSON: 1 this submerged land? 2 On the basis of known and not known MR. HORTIG: 3 mineral value, and the value of it as submerged acreage in 4 proportion to other areas in similar state of development 5 on which we have had sales appraisals and where we have had 6 equivalent values or comparable values on beach adjoining. 7 Is this considered to be minerally MR. LEVIT: 8 productive land? 9 MR. HORTIG: No. 10 MR. FRIEDMAN: A matter which is probably abstract 11 in this particular case but which would be of some interest 12 in other cases concerns interference with the city's policy 13 powers, because there is the Seal Beach case which says 14 they have no police powers; but would provide an avenue to 15 the city to assess ad valorem taxes to the lessee or subject 16 the State to a license tax of some sort. 17 MR. LEVIT: You are suggesting that this, of course, 18 might be a very definite disadvantage to the State if it 19 were determined to lease the State land subsequently for 20 mineral purposes. 21 MR. FRIEDMAN: Yes. Frank, do cities and counties 22 levy taxes on 23 MR. HORTIG: There is a county mining tax and many 24 cities, notably Huntington Beach, have devised numerous 25 bases for levying taxes on the State's lessees even prior 26

DIVISION OF ADMINISTRATIVE PROCEDURE, STATE OF CALIFORNIA

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1	to the time that the city limits encompassed the leased
2	land, because tidelands oil has one thing in common you
3	have to bring it ashore somewhere and as soon as you are
4	ashore they catch it there if they don't catch it in the
5	tidelands.
6	MR. LEVIT: What conclusion would you draw from
7	that, Mr. Friedman?
8	MR. FRIEDMAN: Well, simply that some annexations
9	and this is a general abstract statement some annexations
10	may be directed for the purpose of imposing an economical
11	burden.
12	MR. LEVIT: It doesn't seem to have much applica-
13	tion here?
14	MR. FRIEDMAN: No. I said it was abstract here.
15	MR. HORTIG: In the Santa Barbara area, of course,
16	we took into consideration the fact the potential annexa-
17	tion area was potential oil land and many miles were coast
18	line.
19	MR. LEVIT: In other words, here all we have to do
20	is notify the City of the valuation?
21	MR. ANDERSON: Can the valuation of the property
22	here be used to offset other people's property on that basis?
23	MR. HORTIG: Lacking any statement by the Commis-
24	sion, I presume this the converse of what I am about to
25	say must be true. If the State Lands Commission evaluation
26	should be more than 50% of the value and the Commission

1 desired to object, we assume this would block the annexation. Conversely, an evaluation of the Commission and no objection assumably can be utilized by the annexing group as a lever.

5 MR. ANDERSON: I think before we give any approval 6 or these annexations, we should know if there are any objec-7 tions. I can see where they could bring all the others 8 in. We could be used on the annexation against other 9 people's desires. I think we ought to know.

MR. LEVIT: Don't you think it is quite likely, Governor, that if there was any substantial objection we would have heard about it because we would have been asked to join in it?

MR. ANDERSON: Well, would we?

15 MR. HORTIG: Normally this is the case because 16 statutes on annexation indicate reference to the Commission 17 and in those instances where people objected notably to the 18 annexation they were here to seek aid in the opposition to 19 the annexation. The only people we have heard from in con-20 nection with this is the City Council of the City of Oxnard.

21 MR. ANDERSON: Then we assume there is no real 22 opposition on this?

MR. HORTIG: Well, we have heard of none.
MR. LEVIT: I think it is a fair assumption that
if there was we would have heard of it. If there is no
objection to No. 14, it will be approved.

DIVISION OF ADMINISTRATIVE PROCEDURE, TATE OF CALIFORNIA

MR. LEVIT (continuing): Number 15 -- page 39 - approval of a correctory survey of land sold by the State
 previously is required by Public Resources Code 7952. Do
 you have any comment on this one, Mr. Hortig?

MR. HORTIG: No sir. This is a matter of title Б clarification usually with respect to areas of tidelands 6 sold by the State many years ago; and the statutes still 7 provide that if the original plat or field notes cannot be 8 deciphered currently or can be proven to be incorrect, then 9 after a map or plat or field notes constituting a resurvey 10 have been made the field notes or plat shall be submitted 11 to the Commission for approval. In connection with the 12 tidelands sold in San Luis Obispo County, this has been done 13 by a registered land surveyor. The application has been 14 made by the owners of the land for approval of the field 15 notes and map and these have been given technical review by 16 the staff and found to be correct, and the approval of the 17 Commission thereto is sought under the applicable section 18 of the Code. 19

20 MR. LEVIT: Any objection? (No response) If not, 21 No. 15 is approved.

Number 16, pages 59 through 68 -- confirmation of actions of Executive Officer and issuance of permits, leases and other authorizations pursuant to prior delegations of authority. Now, as I understand it, Mr. Hortig, this is a matter that normally is not put on the calendar at all.

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These are acts done by the Executive Officer in the normal 1 course of his everyday duties under the delegations of 2 power and general authority that he has from the Commission, 3 but they occurred since the last meeting of the Commission 4 and in view of the fact that this is a new commission you 5 are merely asking for pro forma approval by the Commission. 6 Am I correct or not? 7 MR. HORTIG: With one modification, if I may, Mr. 8 This represents a tabulation of the types of Chairman. 9 items processed under delegation of authority prior to 10 January 5th. 11

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MR. LEVIT: How long before January 5th?
 MR. HORTIG: After December 11th, the last meeting
 of the Lands Commission, up to January 5th....

MR. LEVIT: I see.

MR. HORTIG: ... and represents a tabulation of 16 those actions completed of the type that are on this agenda 17 that you gentlemen have been considering that would normally 18 be completed under delegations of authority and there would 19 normally be expected to be a similar item on each agenda 20 relating to transactions completed under delegations of 21 authority by the Executive Officer during the preceding 22 month, with a resolution as it appears on page 68 recommend-23 ing that the Commission confirm the actions of the Executive 24 Officer as thus reported. 25

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MR. LEVIT: I am sort of allergic to these blanket

approvals of this kind. It se is to me they become a 1 formality and they have the effect of throwing everyone 2 3 off guard. If Commission approval is not required and you act under a delegation of authority by the Commission, 4 then I would think that merely a report to the Commission 5 each month of the actions you have taken pursuant to dele-6 gations of authority would be sufficient and, in fact, 7 preferable to the other method. I don't know how the 8 other Commissioners feel about it, but that's my own feeling. 9 MR. HORTIG: If I may concur with your thinking, 10 Mr. Chairman, with an additional suggestion stating this 11 12 is the procedure which has been heretofore used but it is certainly susceptible to review and I, too, feel a clear-13 cut authorization that led to the end point and then back 14 15 to the Commission would be the desirable procedure. Either by reason of insufficiently clear language in some of the 16 17 original delegations of authority or for some other techni4 18 cal reason, it had been felt heretofore that to remove the 19 last doubt that these things had been done prior to reso-20 lution (which is a requirement of the Code), that a reso-21 lution would resolve all doubts. On the other hand, I think you could accomplish this and I think the staff would 22 like to undertake a study with the Attorney General's office 23 and refer back to the Commission what language, what form 24 25 of resolution the Commission could take to completely delegate such problems to the staff. That would solve the 26