rest of the people I represent -- I would recommend - - we do not say that we should never have a bridge, but we do feel there is no just cause and when there is, we would be glad We would like if your honorable body does grand to have it. the tideland funds that your last sentence in the last paragraph be deleted because I think it is tying a liability on to the City. This is in regard to the traffic survey. I don't feel this is realistic, but that would be up to you gentlemen.

GOV. ANDERSON: What is that?

MR. ZWEIBACK: Page 15.

GOV. ANDURSON: You said the last sentence?

MR. BUBHIER: The last sentence in regards to the traffic survey in no less than three years to decide the amount of traffic which is going over the bridge and attributable to the Marina.

GOV. ANDERSON: In other words, you are suggesting that if we were to approve it, we should delete about six lines from where it says "It is further recommended ... "?

MR. BUEHLER: That's right, yes sir, However, that's up to you gentlemen, but we again wish to express our deepest appreciation for allowing us to be heard and respectfully request that this item be held over until there is a full review of facts and not on assumptions.

MR. HORTIG: The provisions of Chapter 29 provide that if there is to be an approved expenditure of funds this has to be an advance expenditure. However, measuring the size

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of an advance approved of an expenditure for a project for which we can have no reasonable yardstick at this time is, of course, a difficult problem for the Commission and this is inherent in the majority of the projects conducted by the Chay of Long Beach. Ec the procedure ever since the effective date of Chapter 29 has been, in effect, that these advance approvals will be on an estimated basis -- subject, however, to final determination based on audit and engineering review after the project is completed, which is the first time that we really have some precise data to work with. Hence, deletion of the last sentence of the recommendation, as recommended by Mr. Buehler, would eliminate any yardstick which the staff could use to come back and give the Commission a factual measure of the actual implications of this project. The \$190,600 is simply an estimated figure at this time, which would be adjusted upward or downward depending upon the proportion of authorized use, after the project is actually in use.

MR. ZWEIRACK: I wonder if we could ask Mr. Buehler what his purpose would be in suggesting that that sentence be deleted.

MR. BUEHIER: Well, it seems to me that the threeyear time period is possibly a little short to really get a
true picture of the general area. I agree if a bridge should
be there, fine; I still am not in favor of it, but I feel possibly this three-year period would be too soon. I want to go
along with the City as much as we can, but I don't feel it is

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GOY. ANDERSON: You understand why we have to have the traffic count, don't you -- to determine actually how much is tidelands and how much isn't. It would be impossible to determine otherwise which cars went one way or another without a traffic count.

MR. BUEHLER: It is my understanding there is possibly 5,000 people waiting to get their boats in the slips. It seems to me it might be possible to take a thousand of these people and see where they live. It wouldn't be too difficult to see how many of these people would be tying their boats up in the Marina. This shouldn't be a difficult way.

MR. CRANSTON: Mr. Chairman, I think it should be pointed out -- I don't think everyone is aware -- the traffic count is suggested to be no less than three years after this is completed. This traffic count is not something before the bridge would be built. It's something that would be done after using the bridge.

MR. KENDIG:+ I'd like to hold it down, but I'd like to put in my two bits! worth.

GOV. ANDERSON: Would you state our name?

MR. KENDIG: Tom Kendig, citiz of Long Beach. I live near the area where the bridge would be placed and feel vitally interested. Five years ago I went down to the Engineer's office because I heard of the proposed plan. I was told by the Engineer's office that this plan was only in the Planning

Commission's minds — the City Engineers were not interested in it, the bridge had no application, would not accemplish anything were it to be built. Therefore, I think the Lands Commission should strongly consider the advisability of authorizing money for a bridge which the engineers felt five years ago would serve no purpose. More recently, the traffic was brought around Marina area to Belmont Shore. Now, fourfiths of the docks to be in the new Marina will be outside of the Naples area. Only 240 will actually be on the island of Naples. All the rect of these docks will be outside Naples. There will be no occasion for them to be using this bridge, no occasion for them to use the Belmont Shore bridge, the Davies bridge. So this bridge — I see no purpose for which this should be authorized.

Furthermore, obviously the location of this bridge is going to destroy property values about there, the thing we are all concerned in maintaining, and I suppose that isn't under consideration; but if it is realized that actually the bridge will not serve the purpose which is proposed, that is, of relieving any congestion in traffic, then the use of tideland funds for this purpose would be inadvisable.

GOV. ANDERSON: Mr. Hortig, the statement has been made that this bridge would serve no purpose several times now. I assume you have checked into this.

MR. HORTIG: Mr. Chairman, this is exactly the purpose of the last sentence of the recommendation. If this

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eventually -- despite reports to the contrary by the City engineers. City Manager, and the other City officials of Long Beach -- were to be the case, then the City of Long Feach would be permitted to defray no portion of the cost from tideland funds if this becomes a fact. This is the advantage of the yardstick proposed by the Commission as a condition of the approval.

If, on the other hand, there is substantial tideland interest use of the structure in fact after it is completed, then a proper proportion can be determined, based on actual use rather than an estimate, and the appropriate amounts which can be authorized by the Commission will have the required advance approval as provided for by statute.

Mr. Chairman, I'd like to ask this ques-MR CARR: I sympathize with the people who are objecting to the building of the bridge. If I went to buy a place there and had a boat of my own, I wouldn't be enthusiastic about a bridge; but I don't think that's our problem at all. I think we should find out if it has fimally been approved and if the City makes such recommendations to us, don't we have to adopt or refuse to adopt the resolution? I think we are being asked to settle a local fight and without regard to the merits of that fight, I think we have to stay out of that. I don't think it's any of our business whatever, except if it is proper to use State funds for the purpose of this bridge. Am I right or wrong?

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MR. HORTIG: Mr. Commissioner, I think it is a succinct explanation of the entire problem and we have a request from the City of Long Beach asking for approval to the extent the Commission can give it for the expenditure of tideland funds, which has been finally proposed by the City of Long Beach, for construction.

MR. CARR: May I ask another question: Even if we were to give approval of this project this morning, does that prevent these objectors here from going back to their own city government, where their objection should have been made mainly?

MR. HORTIG: I can't foresee any circumstances how the citizens would be precluded from so doing. The objections presented here this morning - - the allegations are that their objections haven't been heard.

MR. CARR: I think they are putting us on the spot. I think that we should act on this thing without reference to the objections of the people. I sympathize with them as far as it concerns their property, but also it has been considered by the City of Long Beach and other people who would be using this road, and it seems to me the two sides are very, very important to those concerned but I don't think we should be asked to enter into any part of local dispute as to where a bridge should be put.

MR. HORTIG: This, of course, was the purpose of the instruction by the Commission at the time of the grant of

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deferment of consideration at the last meeting — that the problem be taken back to the local level, with the hope that it be resolved at local level before this application was again presented to the Commission, feeling that the Commission's authority extended only to consideration of the application insofar as it involves the possible expenditure of tideland oil funds and not as to the merits or demerits of the project as such, as presented here by local residents this morning.

MR. ZWEIBACK: I think it might be helpful to the opponents to know that the Commission is in this position:
Where a project of this sort has been approved by the Attorney General as being eligible and the staff has indicated it is feasible for the use of tideland funds, if the Commission decided to reject the project the City would have recourse to the courts for permission to spend these funds.

MR. CARR: Mr. Chairman, I object to hearing any more of the objectors because I think it is redundant and not part of our job. If the City of Long Beach has determined It is in order, I'd like to know if it is, and if it is from the legal standpoint, I think we should act on it. I don't like to be disagreeable and don't want to be, but I don't think we should be put on this spot.

WR. TRASK: May I direct a question? If  $13\frac{1}{2}\%$  of the Marina would be served by this bridge compared to the other  $87\frac{1}{2}$ , we have not been able to meet with the City Council, what is our recourse? What can we do?

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MR. CARR: The City Council isn't this body. have the Attorney General's report here. Why don't we hear from him?

MR. GOLDIN: Gentlemen, as a general rule, the Commission undoubtedly should confine itself to the legality of proposed expenditure as distinguished from its wisdom. Ey that I mean that the Commission ordinarily will not purport to substitute its discretion for that of the local governing body as to the desirability of a proposed project. I am not for a moment stating that there may not be such unusual circumstances where the wisdom demonstrated by the local body might actually constitute an abuse of discretion; but from the facts as presented to this honorable body this morning, that does not appear to be the case -- at least in my personal opinion.

I would like finally to make two observations. With respect to Mr. Shallenberger's concern relative to through traffic, I wish to emphasize that the Attorney General's opinion and the Commission's action is predicated on the assumption that through traffic cannot be financed by the use of City tideland funds.

The last observation I'd like to make is along the lines that Mr. Carr has been pursuing and that is, should the City have determined to use general funds for the construction of this particular project, there would be absolutely nothing that this Commission could then do.

> MR. GAY: I'd like to raise one point here about

they would probably be forced to go through a bond issue and this would go to election, where the people would have a chance to vote on this, therefore you would get the actual opinion as to the bridge. As it is now, the City has presented its decision here and it's up to you to say yes or no, but we will have no alternative in the matter.

GOV. ANDERSON: (To gentleman indicating wish to address Commission) Can you make your point very brief?

MR. GREGORY: J. N. Gregory, 5651 Cerritos Drive,
Long Beach. As custodian of the so-called funds, the tidelands
funds, shouldn't the State Lands Commission investigate the
desirability as well as the legality of expending money on a
facility that may not be necessary?

GOV. ANDERSON: This is what our staff does. This is what Mr. Hortig's job is.

MR. GREGORY: We feel it is a waste of public money to install a bridge where there is no need for it; regardless of whether it is public money, there is no need to throw it away, when there is no present need, whether it will benefit the Marina or not.

MR. CRANSTON: If this traffic count three years after this bridge is built reveals that, it would be refused?

MR. HORTIG: That is right.

MR. CRANSTON: Mr. Chairman, I am very reluctant to make a motion on this. I'd like to say to those of you who

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 have come from Long Beach, I think you have presented some very good points and I wish I was on the Long Beach City Council so I could aid you; but it's like certain cases — a judge, when certain evidence is put in, has to strike certain evidence from the case. We are only entitled to listen as to the legality of the expenditure of the funds and whether the tidelands funds would be damaged by allocation to any project and we have precedent as to what we can do, that will determine whether any is some portion of the money will be used; but we are unable to look to the desirability. We are only permitted to look to the legality and that is in the instruction as to how we are supposed to conduct ourselves in the Lands Commission.

Pursuant to your wishes to be heard, we did move the meeting down here from Sacramento and also pursuant to your desires we let it be known to the City Council to permit you to have a meeting so that you might appear there and discuss the points brought up; and we received a letter from Mr. Vickers, the City Manager, saying "We question the purpose to be served" and it was not held. This is your City; it is your City Council. It has the legal power to make a decision, which we don't have, much as we might like to in our own hearts.

Therefore, stating that, with real reluctance because I know your feelings, I make the motion we accept the recommendation of the staff.

MR. CARR: I second it for the same reason.

no objection, it will be so ordered unanimously.

Item 6 -- sales of vacant State school land.

First applicant is item (a) - Maxwell Greenberg, etcetera.

Any comment on these? We will go on then. Item (a) -

Maxwell Greenberg, etcetera; (b) Maxwell Greenberg, etcetera;

(c) Andrew F. Kay; (d) Jen Mednick et al; (e) Michael

Slatinsky and T. S. Goodman; (f) Michael Slatinsky and T. S. Goodman. Any comments?

MR. HORTIG: All bids received, Mr. Chairman, were equal to or in excess of appraised value. It is recommended that the lands be sold with the required statutory reservations.

MR. CRANSTON: So move.

MR. WARR: Second.

be approved.

Item 7 - Approval of selection of vacant Federal lands and the sale thereof, and the first applicant is George McCarthy (Item (a)) San Bernardino County, and the second one is item (b) - Ernest M. McKee in Lake County.

MR. HORTIG: These items relate to applications
filed originally by the applicants you enumerated, Mr.
Anderson. Mr. McCarthy withdrew and Mr. McKee was unsuggessful
in litigation. However, the State Lands Commission is still
in a position to complete the selection of these Federal lands,
to obtain them from the Federal government, and thereafter

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place them on the vacant State school land list pursuant to established procedures; and it is recommended that authorization be given for us to acquire the lands for the benefit of the State.

MR. CARR: Move.

MR, CRANSTON: Second.

GOV, ANDERSON: Item 8 - Lease offer for extraction of sand and gravel at minimum royalty 12¢ per cubic yard, Sacramento County ....

MR. CRANSTON: Mr. Chairman, I move that may be put over to our next meeting in Sacramento.

MR. CARR: Second.

GOV. ANDERSON: On the motion, this isn't the next meeting of the Commission, but the next in Sacramento?

MR. CRANSTON: Yes.

GOV. ANDERSON: Next, Item 9 -- proposed budget 1960. Mr. Hortig?

MR. HORFIG: The budget data which is furnished to the Commission for review and approval at this time was furnished and the approval is desired in other that this proposed budget for operation of the Lands Division for the next fiscal year may be presented to the Department of Finance for the usual critical review in said Department, at which time Administrator Carr will be sitting with his other hat as the Department of Finance.

MR. CRANSTON: I move that the Director of Finance

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make the motion.

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AR. ZWEIBACK: I, of course, am not in a position to comment on all of these. However, there is one item I would like to hear some comment on by Mr. Hortig, and perhaps some comment by the Chairman, and that is the necessity for house counsel and our house counsel is Mr. Murphy at the left, and I think it adds to the efficiency of the Commission to have house counsely it obviates the necessity of running up and downstairs. I think it saves many thousands of dollars a year. If we are going to have house counsel, I think we should have good house counsel, since the matters in which we need house counsel are in connection with private industry, who have top men. I was a little shocked to see the salary paid -- something like \$6200 a year, or a little over \$500 a month. I think you might recognize that with this kind of professional training. we would have difficulty retaining good house counsel, as the people with whom he will be dealing recognize such talents, and if we are going to have the kind of counsel we want, we are going to have to earn such; and I would suggest the Commission review the salary range, with a suggestion that a restudy be made by the Personnel Department or proper body, with the purpose in view of raising the salary.

MR. HORTIG: I am very happy that Mr. Zweiback brought up this question, for this opportunity to discuss it with the Commission. Getting briefly to the crux of the problem, actually the proposed salary ranges included in the budget

for the position occupied by Mr. Murphy and for the added position of another alding house counsel, which is proposed for consideration by the Department of Finance, is not the salary range proposed in this budget; but rather, we have recently undergone a study by the Personnel Board, who decided the appropriate classification for the position Mr. Murphy occupies at the moment is in the range of Assistant Counsel for which funds would be provided in this budget.

It was proposed that this determination be accepted with reluctance, in order that we would have something in hand, and immediately thereafter request (and we have so indicated to the Personnel Board that we are requesting) a restudy.

It would be of assistance definitely to the staff if we could have a directive from the Commission considering that the prior determinations appear to be inadequate and a restudy with a view to upgrading beyond the most recent reluctant upgrading by the Fersonnel Board would be in order.

MR. CARR: Mr. Hortig is undoubtedly aware of the prerogatives of the Personnel Board. You probably have encountered those before. It isn't proper for me at this time to make any comments on the progress of the budget-making as it is going on, but in the question of classification of equal responsibilities, that is a personnel question. I think any financial assistance to Mr. Murphy would have to come that way because he would have to be reclassified regardless, in order to get more money. I have very high respect for Mr.

Murphy and I am sure he wouldn't work a bit harder or more intelligently in a higher classification. I question whether c not the Board at this time should go at Mr. Murphy's problem or envone else's in this direction.

Attorney General's office has also recommended very strongly that it isn't necessary for anyone to have house counsel, that they might take care of all the problems that might arise in the State of California. So when we get through with the budget, I think we should record our need for counsel as in the light of the whole budgetary process and then what we do have (I am speaking for this Board) should be handled on a personnel classification basis because that's statewide; and I think any attempt to upset that would be futile and redundant and might even rebound a little bit.

GOV. ANDERS Would it be out of order to ask then to take another look at this?

MR. CARR: No, you can ask them to take another look if you want and when it gets into the analysts' hands, they'll take several.

GOV. ANDERSON: This was your idea -- that this would be sufficient?

MR. HORTIG: This would be of aid because along with Mr. Carr's telling tales out of school and prior action of the suggesting Commission, we have found that even/such another look be taken, another real look is taken much more expeditiously than if the

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staff recommend it on its own.

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MR. CRAVSTON: I'll so move.

MR. CARR: Second.

GOV, ANDERSON: Moved and seconded, so ordered.

Mr. Cranston says he has to leave on a plane at 1:05, so I

have told him we would excuse him. If there is anything controversial, we will hold it for the next meeting.

MR, CRANSTON: I'd like to ask that we place on the agenda the recreational and leasing policies -- does that require notice for a public meeting?

MR. HORTIG: No sir.

MR. CRANSTON: I so request then.

GOV. ANDERSON: The Chair will ask for the approval of Item 9. (No second beard by reporter)

Item 10 ....

you did move with respect to assisting the staff in request to the Personnel Board for a reclassification study for Mr.

Murphy's position, but we did not have a motion on the matter of the approval of the budget.

GOV. ANDERSON: O I interpreted the motion to include not only that but the budget.

MR. CARR: I understood that it included approval of the budget.

GOV. ANDERSON: Item 10 is approval of plat of survey for H. F. Lauritzen, Big Break, Contra Costa County. Mr. Hortig:

MR. HORTIG: The requested approval is pursuant to statutory procedures, whereunder on State lands which have been previously conveyed or found to have been conveyed in a survey that is in error, the present owner can file a plat which would correctly describe his lands, and which has been approved by the technical staff of the Lands Commission, and be approved in accordance with the Public Resources Code unless the Commission feel that this in any manner conveys any title to which anyone might be entitled. This approval would merely be a license to Mr. Lauritzen to go to court and have his title confirmed in quiet title action.

MR. CARR: Move.

GOV. ANDERSON: Moved and seconded, No objection, item 10 will be approved.

Item 11 -- adoption of policy for conduct of salvage operations on tide and submerged lands, including establishment of applicable fees. Mr. Hortig?

MR. HORTIG: Pursuant to an opinion of the office of the Attorney General, such things as vessels which have sunk and been abandoned and are resting on the ocean floor are State property and originally not under the jurisdiction of the State Lands Commission, but under the jurisdiction of the Director of Finance, as they are State property. For one year the office of the Director of Finance has been administering permits for conduct of any salvage operations which citizens might want to undertake on such State property and the Department

of Finance decided as part of its legislative program at the last session to introduce legislation which wished this problem off on the State Lands Commission; and since September the 18th the Director has been out from under and the Lands Commission has been under. So in order to adminster this problem, we are recommending that the Commission authorize the adoption of interim procedures pending the time that rules and regulations can be established, those procedures withined on pages 30 and 31 of the calendar, which are actually a continuation of the procedures that the Department of Finance's administration division has used for the preceding year in administering this same type of operation.

MR. CARR: This is simply a restatement of the same procedures, which might be reconsidered and smended by this Commission when they see fit and in the meantime gives us something to operate on?

MR. HORTIG: That's right.

MR. CARR: I so move.

90V. ANDERSON: Moved and seconded, so ordered.

Item 12 -- establishment of policy relating to closing dates for calendars for Commission meetings. Mr. Hortiga

MR. HORTIGE The Commissioners will recall I was directed at the October 5 meeting to prepare a policy recommendation for establishing slosing dates on future calendars, to allow for staff processing time which would result in sufficient time for the Commission to review and study the items in

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the calendar prior to a scheduled meeting date. Pursuant to that directive, it is recommended that the Commission direct the Executive Officer to establish closing dates for all future calendars for Commission meetings as follows:

One, that material for inclusion on calendars be in the hands of the Commission staff for review and processing sufficiently in advance of the meeting date to permit commencement of reproduction by the clerical staff ten working days prior to the date of the next Commission meeting; that only emergency matters be added as supplemental items thereafter; and emergency items to be defined differently than as in the published calendar before you, but preferably as those which are highly critical and where a delay in action will result in the impairment of the public health, safety, or welfare; and the Executive Officer to be directed to have copies of the calendar delivered to each of the Commission meeting.

MR. CARR: Is that your recommendation?

MR. HORTIG: Yes sir.

MR. CARR: So move.

GOV. ANDERSON: It has been moved and I'll second it.

MR. CARR: That gives you plenty of time, the staff

plenty of time to do their job?

MR. HORTIG: Except for the emergencies.

GOV. ANDERSON: No objection -- so ordered.

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GOV. ANDERSON: Item 13 is the status of major litigation. Mr. Hortig.

MR. HORTIG: No Commission action is required.

This is the tabulation furnished to the Commissioner's monthly so that they are aware of the status. Our next most pending litigation which is actually going to go to trial is going to be a quiet title action in the month of Nevember, on which Mr. Goldin is our counsel, to determine the oil and gas owner ship in Alamitos Beach State Park at the east end of Long Beach.

GOV. ANDERSON: Which one is that here?

MR. HORTIG: Item 2 on Page 33. You see, the case is set for trial for November 24, 1959.

MR. CANR: That's the one where we find out whether the title for the oil passed to the State?

benefit, the easternmost 2200 feet of the tidelands originally granted to the City of Long Beach by the State were returned to the State by Long Beach in a quitclaim primarily for park gurposes, but we feel not limited thereto. This quitclaim was issued in 1932 before anyone thought about oil in the tidelands area. Since the development of oil under this area, the city of Long Beach has contended that they did not recenvey the oil, but only the surface for park purposes; and this is an oversimplification of the issues to be tried in the quiet title action.

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GOV. ANDERSON: That takes no action. The last item on the calendar - - unless Mr. Hortig has anything else is there anything further to come before us?

NR. HORTIG: Peyond confirmation of the date of the next Commission meeting November 18th, it would be helpful to have a determination approximately, if we can, on the December seting date and the location thereof. It is suggested that with the fourth Thursday falling on Christmas Eve and the last Thursday falling on New Year's Eve, that in lieu thereof the Commission consider Thursday, December 17, which would be approximately one month after the November meeting date.

GOV. ANDERSON: We don't have to adopt that today.

I'd want to check our calendar, but I'll take that bac and

see if it's all right. Will you do that too, Mr. Carr?

MR. HORTIG: We will recheck with your respective secretaries.

GOV. ANDERSON: You are thinking of December 17th at nine felock -- would that be in Sacramentof

MR. HORTIG: The Commission might consider Sacramento because we have deferred one matter to Sacramento. Confirmation of the next meeting is for November 18, 2 p.m. Los Angeles.

MR. CARR: So move.

GOV. ANDERSON: Moved and seconded. Next meeting of the Commission in Los Angeles two o'clock November 18th. If a motion to adjourn is in order, I'll make it.

ADJOURNED 12:22 PLM.

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## CERTIFICATE OF REPORTER

I, LOUISE H. LILLICO, reporter for the Division of Administrative Procedure, hereby certify that the foregoing ninety pages contain a full, true and dorrect transcript of the shorthand notes taken by me at the meeting of the STATE LANDS COMMISSION of the State of California held in Los Angeles, California on October 29, 1959.

Dated: Sacramento, California, November 1, 1959.

Down I Lellice