1	MEETING OF
2	STATE LANDS COMMISSION
3	SACRAMENTO, CALIFORNIA
4	March 1, 1966
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8	PARTICIPANTS:
9	THE STATE LANDS COMMISSION:
10	Hon. Alan Cranston, Controller, Chairman
11	Hon. Glenn M. Anderson, Lieutenant Governor
12	Hon. Hale Champion, Director of Finance
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14	Mr. F. J. Hortig, Executive Officer
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18	APPEARANCE:
19	Mr. John Cowan
1 -	Manager of Grey Lodge Waterfowl
20	Management Area
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MARCH 1, 1966 - 2:12 p.m.

MR. CRANSTON: The meeting will please come to order. Lieutenant Governor Glenn Anderson will be with us shortly and we will proceed meanwhile.

First item is confirmation of the minutes of the meeting of November 18, 1965. If there is no objection they will be approved as submitted.

Item 3 -- Permits, casements, and rights-of-way to be granted to public and other agencies at no fee, pursuant to statutes. Consideration is the public benefit.

- (a) State Department of Public Works, Division of Highways -- Temporary right-of-entry permit, ungranted sovereign land, Eel River, Humboldt County, for removal of destroyed bridge structure and related debris.
- (b) State Department of Public Works, Division of Highways -- Execution of agreement for reservation of a strip of sovereign land as a bridge right-of-way over the Eel River, Humboldt County.
- (c) State Department of Public Works, Division of Highways -- Acceptance, effective February 24, 1966, of Director's Deed (Quitclaim) conveying leasehold interest in Lease P.R.C. 965.9, covering two parcels of sovereign land in Carquinez Strait, Contra Costa and Solano counties.
- (d) State Department of Public Works, Division of Highways -- Execution of agreement for reservation of five

parcels of sovereign land in the Klamath River, Del Norte County, as right-of-way and for the protection of a State highway.

- (e) County of Humboldt -- Issuance of 49-year easement, 0.964-acre sovereign land of Eel River, Humboldt County for maintenance of a bridge.
- (f) County of Riverside -- Termination of Permit P.R.C. 2799.9, Riverside County, effective March 1, 1966, and issuance of 49-year lease, effective March 1, 1966, for three parcels of sovereign land in the Colorado River, Riverside County, totaling 43.808 acres, for construction of a small boat marina with attendant facilities.
- (g) County of Stanislaus -- Issuance of 49-year easement, 0.275 acre submerged land in the Stanislaus River, Stanislaus and San Joaquin counties, for construction of a bridge.
- (h) City of Martinez -- Amendment of Lease P.R.C. 3194.9, ungranted sovereign land in Carquinez Strait, Contra Costa County, by deleting the legal descriptions and substituting corrected legal descriptions, enlarging the site to 178.556 acres, for the development of a harbor.
- (i) Leon O. Mason -- Extension of term of dredging permit, P.R.C. 2883.9, Bodega Bay, Sonoma County, to December 31, 1968, to dredge an estimated 12,000 cubic yards of material from granted tide and . bmerged lands, without payment of royalty.

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if State's evaluation during the coming year shows a higher rental is justified.

- (c) Tidewater Oil Company -- Issuance of 15-year lease, 16.0 acres tide and submerged land in Suisun Bay, Contra Costa County, effective December 19, 1961, and cancellation of right to renew Lease P.R.C. 187.1. Annual rental at unadjusted rate of \$999.64 until a firm rental figure is established, at which time retroactive adjustment is to be made.
- (d) Tidewater Oil Company -- Issuance of 15-year lease, effecti. 11y 26, 1964, 10.635 acres ungranted sovereign land, Suisun Bay, Contra Costa County, and cancellation of right to renew Lease P.R.C. 419.1. Annual rental at unadjusted rate of \$385 until a firm rental figure is established, at which time retroactive adjustment is to be made.
- (e) E. I. DuPont DeNemours and Company -- Amendment of Lease P.R.C. 2986.1, parcel of sovereign land, San Joaquin River, Contra Costa County, by deleting the date of December 31, 1965, and substituting therefor the date of December 31, 1968.
- (f) Tidewater Oil Company -- Amendment and renewal of Lease P.R.C. 272.1, covering two strips of tide and submerged lands in Monterey Bay, Monterey County, renewing lease for a period of ten years from November 25, 1961. Annual rental at unadjusted rate of \$132 until a firm rental figure is established, at which time retroactive adjustment is to

be made.

MR. HORTIG: Mr. Chairman, in connection with Item (f), the record should indicate that it is understood that one of the elements in connection with the establishment of the rental which will be part of the retroactive adjustment when determined revolves around the specified problem of evaluating charges for mooring buoy areas, in addition to the right-of-way easements over the tidelands reflected in this item.

MR. CRANSTON: Item (g) -- R. W. Cypher -- Oneyear extension of Prospecting Permit P.E.C. 3088.2, Imperial County, through March 17, 1967.

- (h) Phillips Petroleum Company, et al. -- Deferment of drilling requirements, Oil & Gas Lease P.R.C. 2933.1, Santa Barbara County, through October 24, 1966, to permit further review and evaluation of geological and geophysical data, and the obtaining of needed additional reservoir performance data.
- (i) San Diego Gas and Electric Company -- Deferment of operating requirements, Mineral Extraction Lease P.R.C. 2094.1, San Diego Bay, San Diego County, for the lease year ending March 9, 1966. Additional future dredging will be necessary to provide ample cooling water for five generating units to be constructed.
- (j) Standard Oil Company of California, et al. -- Deferment of drilling requirements, Oil & Gas Lease P.R.C.

2198.1. offshore Santa Barbara County, through October 13, \mathbf{L} 1966, to process seismic data and integrate it into the study 2 of geological data obtained from four wells previously 3 drilled. (k) Texaco Inc. -- Deferment of drilling require-5 ments, 0il & Gas Lease P.R.C. 2725.1, Santa Barbara County, в through October 11, 1966. (Awaiting final results of seismic 7 8

work that will not be available before mid-April, after which it will be necessary to prepare a coordinated geologicalgeophysical interpretation thereof.)

(1) Union Oil Company of California -- Deferment of drilling requirements, Oil & Gas Lease P.R.C. 2879.1. Santa Barbara County, through October 11, 1966. Company is experiencing difficulty in negotiating for necessary rightsof-way in order that oil discovered may be produced and transported to market.

If no one wishes to be heard on these, a motion is in order. (No response)

MR. CHAMPION: Move approval.

MR. CRANSTON: Approval is moved, seconded, and so ordered.

5 -- City of Long Beach -- Pursuant to Chapter 29/5. 1st E. S. and Chapter 138/64, 1st E. S.

(a) Determination that adjusted estimated expenditures of \$18,20,000 proposed by the City of Long Beach from its share of tideland oil revenues, for construction of the

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- (b) Approval of costs proposed to be expended, including subsidence remedial work, on the Seaside Boulevard Storm Drain (2nd Phase), in the estimated amount of \$63,000, with \$35,280 (56%) estimated as subsidence costs, for the period March 1, 1966, to termination.
- (c) Approval of action taken by Executive Officer, consenting to request for approval of procedures related to modification of the 1966 Plan of Development and Operations and Budget for the Long Beach Unit, as outlined in THUMS Approval Request 53-65 (Revised).

Any comment on those items? (No response)
MR. CHAMPION: Move approval.

MR. CRANSTON: Approval is moved, seconded, so ordered.

- 6 -- Land sales and withdrawals -- cleared with all State agencies having a land acquisition program.
- (a) Authorization for withholding from public sale for one year, for possible purchase by the Department of Parks and Recreation, of State-owned school lands, San Bernardino and Contra Costa counties, as listed on Exhibit "A" except for Section 36, T. 4 N., R. 25 E., S.B.M. which is within exterior boundaries of the Chemehuevi Indian Reservation,

the sale of which is prohibited by the Public Resources Code. 1 (b) Authorization for sale, without advertising, to 2 the County of Placer, at appraised prices of \$2,172.00 and 3 \$1,178.40, respectively, for Parcels Nos. 2 and 3, containing 4 a total of 120 acres State school lands in Placer County. 5 (c) Auth zation for withholding from public sale В 7 for two years, pursuant to request of the State Department of Fish and Game, 5,600 acres State school lands, San Bernardino 8 County. 9 MR. HORTIG: Excuse me, Mr. Chairman, that should 10 read 23,500 acres instead of 5,600. A corrective page was 11 sent to your office. 12 MR. CRANSTON: (d) Authorization for sale, without 13 advertising, to the State Department of Public Works, Division 14 of Highways, 640 acres State school lands, Imperial County, 15 for appraised price of \$22,400. 16 Does anyone wish to be heard on those items? 17 not, a motion is in order. 18 MR. CHAMPION: Move approval. 19 MR. CRANSTON: Approval is moved, seconded, and so 20 21 ordered. Item 7 -- Mineral Leasing and Leases: 22 (a) Approval and adoption of modified form of pros-23 pecting permit for minerals other than oil and gas and geo-24 thermal resources. 25

(b) Approval and adoption of modifica on of form of

oil and gas lease, State-owned upland are of including school lands and lands under the jurisdiction of other State agencies.

- (c) Authorization for Executive Officer to offer 320 acres sovereign land in the dry bed of Owens Lake, Inyo County, for mineral extraction lease, at annual rental of \$2.50 per acre and a minimum royalty rate of 60¢ per ton (pursuant to application received).
- (d) Authorization for Executive Officer to offer 200 acres vacant State school land, San Luis Obispo County, for oil and gas lease. (State Grazing Lease P.R.C. 2753.2 covers these lands.) (Pursuant to application received.)
- (e) Authorization for Executive Officer to offer 320 acres of land, comprising a portion of the Grey Lodge Waterfowl Management Area, Butte County, for an oil and gas lease. (Pursuant to application received.)

MR. HORTIG: Mr. Chairman, I have received a request from Mr. John Cowan, Manager of the Grey Lodge Waterfowl Management Area, to make a comment with respect to this item.

MR. CRANSTON: All right. Is he present?

MR. COWAN: Mr. Chairman, we would like to suggest that the granting of this lease be delayed to, say, approximately July -- if it is going to be granted -- in that we have a rather unusual situation right in the location where it is proposed that they drill the well.

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We have an egret, a snowy egret, and a black crown night heron in a nest rookery -- and this may be the only one in the whole Sacramento Valley; and their numbers are rare and we think the disturbance -- we propose a delay to July first so there will be no disturbance to the nesting rookery.

MR. CRANSTON: You have no objection after that time?

MR. COWAN: No. I think the young would be satisfactory, would be large enough to care for themselves without the adults and our hunting there is under control -- public shooting wouldn't start until late in October. This would give them approximately four months to carry this out and we would hope they could start about the first of July, if this could be arranged and that is your pleasure.

MR. HORTIG: Mr. Chairman, inasmuch as this lease will have to be awarded pursuant to competitive bidding, the advertising time can well be adjusted and perhaps would consume to July 1st in any event.

We had not heard of this problem of the manager of the wildlife area until it was just reported and, particularly, we were concerned because this entire item had been cleared with the State Department of Fish and Game before it was calendared. So apparently the news of the eggs hatching came late.

We can cooperate.

MR. CHAMPION: There isn't any reason why you

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couldn't actually have in your bid specs that you would give them access after July 1st.

MR. CRANSTON: With the understanding that will be done, we will proceed.

MR. COWAN: All right, fine. I might say we have fairly good access roads available, so they shouldn't have any problem constructing additional roads in this location.

Thank you.

MR. CRANSTON: On this item, it will be understood the staff will see to it that there is that time sequence followed.

Did you have something else, Frank?

MR. HORTIG: Since we are in the subject of mineral leasing and leases, it might be just as appropriate to insert at this time a non-agenda item.

The Commission will recall that on January 26th, pursuant to request from the Senate Factfinding Committee on Natural Resources, a moratorium was imposed upon the processing of any applications, permits or leases for the development of geothermal resources.

The Chairman has received the following letter from the Senate Factfinding Committee on Natural Resources, Fred S. Farr, Chairman, dated February 21, 1966:

"Honorable Alan Cranston Chairman, State Lands Commission State Capitol Sacramento, California "Dear Mr. Cranston:

In view of the progress toward achieving basic agreement on the form of legislation for permits and leases on State lands for the development of geothermal resources, I feel that there would be no further need to continue the moratorium on processing of applications, permits and leases for this impose and, therefore, request that such moratorium be lifted.

Thank you for your cooperation.

Sincerely,

Fred S. Farr"

Pursuant to this request, it is the staff recommendation that the Commission rescind the moratorium of January 26th in order that the staff may proceed with the processing of pending applications for presentation at the regular March meeting of the Lands Commission.

MR. CRANSTON: Shall we include such an item as

(h) here in the classification of mineral leasing and leases?

Without objection that will be included in Item 7.

Item (h) has been read by Frank, in effect.

Item (f) is authoriz ation for Executive Officer to offer 4,570 acres tide and submerged lands, Ventura County, for an oil and gas lease - W.O. 6033 (Parcel 33).

(g) Authorization for Executive Officer to offer 5,305 cares tide and submerged lands, Ventura County, for an oil and gas lease -- W.O. 6070 (Parcel 34).

A motion is in order on this item classification 7, including the time sequence indicated on item (e) and the

additional item, (h).

MR. CHAMPION: I will move.

MR. CRANSTON: Approval is mov/d, seconded, and so ordered.

- 8 -- Approval of maps and boundary agreements:
- (a) Authorization for Executive Officer to approve and have recorded Sheets 1 and 2 of 2 of maps entitled "Map of the Grant to the City of Oakland, Vicinity of Lake Merritt, Alameda County, California," dated June 1965.
- (b) Authorization for Executive Officer to execute a boundary line agreement with Atlas Chemical Industries, Inc. and Bethlehem Steel Corporation for the purpose of establishing a permanent common boundary between properties of said corporations and the adjacent sovereign lands owned by the State, in San Pablo Bay, in the vicinity of Point Pinole, Contra Costa County.

MR. CHAMPION: Move approval.

MR. CRANSTON: Approval is moved, seconded, so ordered.

Classification 9 -- Administration:

- (a) Authorization for Executive Officer to execute service agreement with the City of Avalon, Los Angeles County, for surveying and platting services to be rendered the City pursuant to the provisions of Chapter 1884/63, at the Commission's actual costs but not to exceed \$1700.
 - (b) Authorization for Executive Officer to execute

service agreement with the Peralta Junior College District, Gounty of Alameda, for surveying and platting services to be rendered pursuant to the provisions of Chapter 1737/65, at the Commission's actual costs but not to exceed \$500.

(c) Authorization for Executive Officer to execute service agreement with the City of Redondo Beach, County of Los Angeles, for surveying and platting services pursuant to the provisions of Chapter 57/1915, at the Commission's actual costs but not to exceed \$980.

Motion is in order.

MR. CHAMPION: Move approval.

MR. CRANSTON: Approval is moved, seconded, so ordered.

10 -- Confirmation of transactions consummated by the Executive Officer pursuant to authority confirmed by the Commission at its meeting of October 5, 1959.

Did you consummate anything, Frank?

MR. HORTIG: Only the granting of extensions for existing geological and geophysical exploration permits previously approved by the Commission, and the acceptance of a rescission of a lease not required by the Pacific Gas and Electric Company for a pipeline location which will not be utilized.

MR. CHAMPION: Move approval.

MR. CRANSTON: Second, and so ordered.

11 -- Informative only, no Commission action

required. (a) Report on status of major litigation.

MR. HORTIG: I would like to amplify, for the benefit of the Commission, with respect to the case of the City of Morro Bay versus the County of San Luis Obispo and the State of California, as reported on page 73 of your agenda, allegations having been made by the City of Morro Bay in connection with the type of administration over the granted tide and submerged lands, these allegations are now under review by the staff of the State Lands Division from a technical and audit standpoint, with the full cooperation of the City of Morro Bay and the County of San Luis Obispo, in order to determine their applicability or utility in the litigation as it has been filled.

MR. CRANSTON: We have three supplemental items:

Item 13 -- Approval of action by the Executive Officer, consenting to the First Modification of the 1966 Plan of Development and Operations and Budget, Long Beach Unit, for the establishment of a contingency fund in the amount of \$1.255,000 in the 1966 Budget.

MR. HORTIG: If I may, Mr. Chairman, stress the fact that this is a re-allocation of funds, both from effectively the 1965 budget and funds already approved in the 1966 budget, which it is now realized will not actually be used for the purpose for which they are allocated. The total amount of the budget approved by the State Lands Commission is not being augmented and is not being modified.

The advantages of having such a contingency fund will be more evident to the Commission in consideration of the next succeeding item, where additional moneys are necessary for a particular category because the bids received for the authorized operation were received at a cost that indicates about an increase of \$225,000 necessary to carry out the operation.

Also, the establishment of this contingency fund is a convenient and assured method of operation for the operator at times when bids have to be awarded in between State Lands Commission meetings, still subject to approval and specific control over each of the items.

MR. CHAMPION: Now, Frank, I have some problems on the operation of this contingency fund. I haven't had a chance to discuss them with the staff before this -- there may be no real problem; but, as I understand it, fundamentally the Lands Commission sets its policy on the economic development of this field with its primary concern being the economic aspects of it in acting on the budget.

MR. HORTIG: That is correct.

MR. CHAMPION: And when we set up a contingency fund of this kind that is not subject to our decision, aren't we in the position of having an action possibly taken that really precludes decision by this Commission as to whether or not that is the economic way to handle it?

MR. HORTIG: No, sir -- because the contingency

fund is there in order to provide a reservoir from which approved new projects within the budget total can be approved by the State Lands Commission.

MR. CHAMPION: In other words, they cannot be spent for anything not specifically in the budget. It can be used only in the scope and to the degree to which we have committed ourselves in the budget. So what we have in this contingency budget is only for cost changes.

MR. HORTIG: It is for cost changes or item changes.

MR. CHAMPION: What is an item-type change?

MR. HORTIG: For an expenditure not in the budget it requires approval.

MR. CHAMPION: You mean within the approved budget there can be an augmentation? I don't know - - what is the difference between an augmentation for one purpose or a switch from one purpose to another?

MR. HORTIG: This provides a reservoir that will provide funds for any approved change order that is approved by the State Lands Commission, without the necessity of also having to go back and change and process a budget modification.

MR. CHAMPION: Give me an example. I follow you now. Give me an example of a change order.

MR. HORTIG: The very best example is the next agenda item that appears on page 75, wherein having found that establishing facilities that are approved in the budget, when bids were received for establishing them it is going to

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cost \$225,000 more and we have under this contingency fund provided for funds originally allocated to use for tubular goods products to be expended in 1965.

MR. CHAMPION: Frank, I don't care about running through all that. All I am trying to establish is a relatively simple problem -- augmentation out of a contingency fund; but you are also saying you want to have a change order, but the character of the change order requires approval of the Commission. So if they should ask for a change in the detail, we would approve that change order and then only could money be spent for that new purpose already approved by the Lands Commission for that change order?

MR. HORTIG: That's correct.

MR. CRANSTON: Are you satisfied?

MR. CHAMPION: Move approval.

MR. CRANSTON: Approval is moved, seconded and approved unanimously.

Item 14 -- Approval of action by the Executive Officer, consenting to the Second Modification of the 1966 Plan of Development and Operations and Budget, Long Beach Unit, to apply the additional amount of \$225,000 for marine facilities against the contingency fund established in the 1966 Budget.

MR. HORTIG: Here is your specific approval before the contingency fund can be tapped.

MR. CHAMPION: O.K., fine. Move approval.

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MR. CRANSTON: Moved, seconded, so ordered,

Finally, Supplemental Item 15 -- Modification of resolution of September 23, 1965, to permit the Field Contractor for the Long Beach Unit, Wilmington Oil Field, to limit bidding to pipe manufactured in the United States on line pipe required for construction of submarine pipelines for the four offshore islands.

Frank, would the arguments used here apply to other pipeline products in the area and what total of the possible pipeline purchases are contemplated by this item?

MR. HORTIG: Relatively minor portion. As shown on page 1 of the supplemental item, the THUMS Long Beach Company is presently soliciting bids for approximately \$400,000 worth of line pipe and timing is critical because these are the submarine pipelines that are to be installed from the islands, islands already under construction, and the line pipe has to be available; whereas, as we discussed before, the ultimate cost of the pipe to go down in the oil wells is many millions of dollars.

Additionally, the problem is that if the pipe that is down in the well leaks underground, this does not cause any type of contamination of the ocean or of the beach.

MR. CHAMPION: Let me ask you this: When we had all this discussion before, I thought everything we discussed met A.P.I. standards. Are you saying that this foreign line pipe is not in that category?

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the HORTIG: No, not at all; but the A.P.I. standards are minimal and pipe may be available that is actually superior to A.F.I. standards, and it is felt that in a critical application, where oil could be spilled either in the ocean or on the beach, such superior pipe should be purchased if it is available.

Additionally, as the Attorney General's Office has pointed out to us, manufacturers' warranties and liability for breakage of pipe under these circumstances, where properly installed, would be much more easily enforceable against a domestic manufacturer than against a foreign manufacturer; and this knowledge, in turn, it is felt would prompt domestic suppliers to furnish superior materials to guarantee effective operation.

MR. CHAMPION: This comes up very quickly and we went through a whole lot of things on this subject and suddenly we are getting a new kind of plea that was never heard during the course of those whole discussions.

(Governor Anderson came into meeting at this point)
MR. CHAMPION (continuing): Have you made any
engineering investigations to satisfy you that this is a
genuine problem? Have you explored the cost alternatives
involved -- how much we are paying for some additional amount
of protection that may or may not be required?

I don't want to question the engineering department but it seems to me all of a sudden, in a supplementary item, we are being asked to act on something on which we spent a lot of time on policy, and I am hesitant, unless you can satisfy me today.

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I would prefer this item go over. I realize you have a time problem.

MR. HORTIG: Even so, I have another suggestion. I am going to ask the Commission for another meeting date, possibly around March 10th, in connection with the award of lease on Tract 2 of the Long Beach Unit.

I would much prefer to give the Commission a report and analysis of these questions you have raised if we can have such a special early meeting date, rather than to insist on consideration of this matter today in the light of your questions, Mr. Champion.

MR. CRANSTON: I feel the same way. I have not had time to consider this. We did go through a long hearing before.

GOV. ANDERSON: It is unanimous.

MR. HORTIG: That being the case, then, may I request at this time, Mr. Chairman ...

MR. CHAMPION: I will simply move to defer it until a special meeting on March 10th, or, in the alternative...

MR. HORTIG: A date to be found satisfactory with your offices, but within the next two weeks.

MR. CHAMPION: I would really like March 10th. I have something to do that day that I don't want to do.

MR. CRANSTON: No, not March 10th.

Final item, if there is nothing else to come before us, is reconfirmation of date, time and place of next regular meeting, which I believe is March 31st, ten o'clock, at Sacramento.

MR. CHAMPION: I have another matter which I would like to place before the Commission for its consideration and I think, probably for action at the special meeting would be time enough; and that concerns the question of the proposed legislation to provide relief to the State of local leasehold taxes on the State's interest in the gas contracts.

I will provide, or ask the staff to provide to the other members (I am expressing this interest as the Director of Finance) a proposed piece of legislation and analysis of the legislation.

Fundamentally, what it calls for - - First let me outline what I consider the problem to be. There is now a legal line to be followed in certain law suits, which if upheld by the courts would divert a minimum of one hundred thirty-five million dollars of what was contemplated as State revenue at the time of the settlement with Long Beach into local funds in the thirty-five year life of the contract, and most of that diversion will come early in the life of the contract.

Now, what is involved here is the assessment. As long as we hold these interests in our own name, they are not

subject to tax. That's clear. But once we enter into these net profit contracts and have these leaseholds, then our lessees are subject to these taxes. This is not for their interest, but our interest and when it becomes ninety-five percent, it becomes a very substantial loss to the State of California.

Legislation was introduced last year which was defective. It attempted to correct this but endangered some school funds and, rightly, the Legislature, seeing that defect, said "Let's straighten that out."

I would propose at the special meeting March 10th to bring that problem before you and the resolution would ask that this be considered in the budget session, which meets March 10th, so if we meet March 10th that will solve the problem.

MR. CRANSTON: Some date other than March 10th we will consider.

Is there anything else, Frank, or is that it?
MR. HORTIG: No, sir.

MR. CRANSTON: We will schedule, then, this extra meeting shortly; and the next regular meeting is March 31, 1966, ten o'clock, here.

ADJOURNED 2:50 P.M.

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CERTIFICATE OF REPORTER

I, LOUISE H. LILLICO, reporter for the Office of Administrative Procedure, hereby certify that the foregoing twenty-three pages contain a full, true and accurate transcript of the shorthand notes taken by me in the meeting of THE STATE LANDS COMMISSION held in Sacramento, California, on March 1, 1966.

Dated: Los Angeles, California, March 2, 1966.