MEETING

STATE OF CALIFORNIA

LANDS COMMISSION

ELIHU M. HARRIS STATE BUILDING

1ST FLOOR AUDITORIUM

1515 CLAY STREET

OAKLAND, CALIFORNIA

THURSDAY, SEPTEMBER 13, 2007 1:06 P.M.

KATHRYN S. SWANK, CSR CERTIFIED SHORTHAND REPORTER LICENSE NUMBER 13061 ii

APPEARANCES

COMMISSION MEMBERS

- Mr. John Garamendi, Lieutenant Governor
- Mr. John Chiang, State Controller, represented by Cindy Aronberg
- $\operatorname{Mr.}$ Michael C. Genest, Director of Finance, represented by $\operatorname{Ms.}$ Anne Sheehan

STAFF

- Mr. Mario DeBernardo, Legislative Liaison
- Ms. Barbara Dugal, Chief, Land Management Division
- Mr. Curtis Fossum, Assistant Chief Counsel
- Ms. Mary Hays, Public Land Manager, Land Management Division
- Ms. Kimberly Lunetta, Executive Assistant
- Ms. Matt Rodriguez, Senior Assistant Attorney General
- Mr. Jack Rump, Chief Counsel
- Mr. Paul Thayer, Executive Officer

ALSO PRESENT

- Mr. John Asuncion, The Blue Whale Sailing School
- Ms. Judy Asuncion, The Blue Whale Sailing School
- Ms. Rhovy Lynn Cansino, Council Member Kansen Chu
- Ms. Susan Gearhard, North Tahoe Citizens Action Alliance
- Mr. Mark Hannelly, California Outdoor Heritage Alliance

iii

APPEARANCES CONTINUED

- Mr. Robert Hulbert, self
- Ms. Steven Kaufman, Woodfin Suites Hotels
- Mr. Owen Li, Unite Here
- Ms. Darlene Nicandro, San Diego Unified Port District
- Ms. Colleen O'Brien, South Bay Yacht Club
- Ms. Lordes Rivera, Alviso resident
- Mr. Zachary Simmons, U.S. Army Corps of Engineers
- Mr. Charles Taylor, South Bay Yacht Club
- Ms. Sandy Threlfall, Waterfront Action

iv

INDEX

	11.721.	
		PAGE
I.	Open Session	1
II.	Confirmation of Minutes for the Meeting of July 13, 2007	1
III.	Executive Officer's Report	2
IV.	Consent Calendar C04, C05, C08, C10, C12, C14, C17-C45, C48-C56, C59-C67	12
V.	Regular Calendar	
	Item 46 (Pulled from Consent for Discussion) CALIFORNIA STATE LANDS COMMISSION AND CALIFORNIA COASTAL COMMISSION (PARTIES): Consider acceptance of one offer to dedicate lateral public access easement over land adjacent to State tidelands in the city of Malibu, APN 4473-020-017, Los Angeles County. (W 24665) (A 41; S 23)	26
	Item 47 (Pulled from Consent for Discussion) CALIFORNIA STATE LANDS COMMISSION AND CALIFORNIA COASTAL COMMISSION (PARTIES): Consider acceptance of one offer to dedicate lateral public access easement over land adjacent to State tidelands in the city of Malibu, APN 4473-020-018, Los Angeles County. (W 24665) (A 41; S 23) Item 68 Pulled	26
	Item 69 ROBERT L. HULBERT (LESSEE/APPLICANT): Consider denial of the application for an amendment to a General Lease - Recreational Use, Lease No. PRC 8513.1, and authorize notification of default for failure to comply with the terms and conditions of said lease, and consider termination of said lease of of sovereign lands located in the Sacramento River, near the city Sacramento, Sacramento County; for an existing covered floating boathouse/dock, four pilings, and gangway.	29

(PRC 8513.1) (A 9; S 6)

V

INDEX CONTINUED

PAGE

Item 70 SOUTH BAY YACHT CLUB (LESSEE): 71					
Consider authorization for notification of					
default for failure to comply with the terms					
and conditions of a General Lease -					
Commercial Use, Lease No. PRC 3979.1, and					
consider termination of said lease issued for					
the use of sovereign lands used by yacht					
club members to dock and moor vessels					
located in the Guadalupe River, near the					
town of Alviso, Santa Clara County.					
(PRC 3979.1) (A 22; S 10)					

Item 71 CALIFORNIA STATE LANDS COMMISSION: 96
Consider a resolution proposed by the
Controller supporting S 1499 (Boxer) and
H.R. 2548 (Solis) which would reduce the
emissions of air pollutants from all
marine vessels (including foreign-flagged
vessels) entering or leaving U.S. ports or
offshore terminals.

VI.	Public	Comment	97
VII.	Closed	Session	110
Adjournment			
Reporter's Certificate			

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	PROCEEDINGS

- 2 CHAIRPERSON GARAMENDI: Good afternoon. I'm John
- 3 Garamendi, lieutenant governor and the chair of the State
- 4 Lands Commission. This meeting is called to order.
- 5 We're going to run through our agenda here,
- 6 expeditiously. I understand there will be opportunity for
- 7 public comment on basically an open mike for -- a limited
- 8 period of time at the end of the --
- 9 (Thereupon the meeting was interrupted by a
- 10 testing of the building's safety system.)
- 11 CHAIRPERSON GARAMENDI: Okay. Let's start over
- 12 again. This is not a test.
- 13 (Laughter.)
- 14 CHAIRPERSON GARAMENDI: Anne and Cindy are joining
- 15 me today, Anne representing the Department of Finance and
- 16 Cindy with the Controller's Office.
- 17 For those of you in the audience that are not
- 18 aware of what the State Lands commission does, we
- 19 administer properties owned by the State as well as
- 20 mineral interests owned by the State. Today, we're
- 21 principally dealing with leases and the managed -- leases
- 22 of land and the management of public properties.
- 23 First item of business is the adoption of the
- 24 minutes from the Commission's last meeting. I know that
- 25 all three of us have read them in great detail, and I

- 1 would have a motion from --
- 2 ACTING COMMISSIONER SHEEHAN: I'll make a motion.
- 3 CHAIRPERSON GARAMENDI: We have a motion.
- 4 ACTING COMMISSIONER ARONBERG: Second.
- 5 CHAIRPERSON GARAMENDI: And a second by Cindy.
- 6 That leaves us to a vote, which is unanimous.
- 7 The next order of business is the executive
- 8 officer's report. Mr. Thayer?
- 9 EXECUTIVE OFFICER THAYER: Thank you, Mr. Chair
- 10 and members of the Commission.
- 11 I wanted to use this executive officer's report to
- 12 give a report back on the Public Trust workshops that the
- 13 Commission directed staff to hold at the Commission's
- 14 first meeting this year, in February.
- 15 Several years ago, there were several people from
- 16 this area, actually, who are in this room -- Sandy
- 17 Threlfall and Ruth Gravanis, and several others came to
- 18 the Commission and suggested that the work of the
- 19 Commission would be enhanced if there were workshops to
- 20 help communicate what we thought of the Public Trust
- 21 Doctrine and to hear back from other people -- industry,
- 22 the grantees, public interest groups on what they saw as
- 23 the primary issues facing the Commission. So we held a
- 24 very successful series of three workshops, again, two or
- 25 three years ago.

1 Earlier this year, about the time we were thinking

- 2 of holding these workshops, anyway, again, the Commission
- 3 received a request for a rehearing of the Commission's
- 4 decision from last December determining that the Woodfin
- 5 Timeshare Project proposed in San Diego was inconsistent
- 6 with the Public Trust Doctrine.
- 7 In response, at the February 5th Commission
- 8 meeting, the staff was directed to conduct these workshops
- 9 and to gather any information that might be available
- 10 during these workshops on whether or not there was new
- 11 data or things that the commission didn't have before
- 12 it -- when it considered this matter in December.
- 13 So staff scheduled these workshops. They were
- 14 held in San Francisco, San Pedro, and San Diego. They
- 15 were each three hours long and conducted in the evening to
- 16 facilitate public participation.
- 17 The program, as it was the first time around,
- 18 consisted of three parts: The first part was staff giving
- 19 background information on the Public Trust Doctrine; the
- 20 second part consisted of the panel discussions with the
- 21 panelists being from public interest groups, from
- 22 industry, and representing grantees such as ports; and the
- 23 third section allowed the public to ask questions of staff
- 24 or to make comments about local Public Trust issues.
- 25 The -- I would like to really assure the public

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1 that the concerns that they expressed at those workshops
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- 2 were meaningful to the Commission. I would like to take a
- 3 few minutes to summarize the major concerns to close the
- 4 loop here.
- 5 The San Francisco workshop, which was held over in
- 6 the port board meeting -- yes, the port board meeting
- 7 room, across the Bay. There were about five or six issues
- 8 I wanted to highlight. There were several people who
- 9 testified that the purpose of the Public Trust Doctrine is
- 10 to protect tide and submerged lands, and navigable waters
- 11 for future generations. And kind of on the flip side,
- 12 there were several people who testified that there should
- 13 be more flexibility in the interpretation of Public Trust
- 14 Doctrine so additional uses could occur on those lands.
- 15 There were some who testified that additional Public Trust
- 16 education would be a good idea for local trustees. Others
- 17 testified that they would like to see more transparency in
- 18 land exchange negotiations. And in particular, they would
- 19 like to be involved to participate and understand what was
- 20 being worked out before it was brought to the Commission.
- 21 There was also testimony about the Chevron Long
- 22 Wharf, an issue I know that commissioners are familiar
- 23 with, with those testifying being in favor of assuring
- 24 that a Bay trail was provided in the Long Wharf area.
- 25 And finally, there was discussion about SB 815, in

1 the Migden bill, dealing with several different things --

- 2 Treasure Island but also seawall lot legislation. I
- 3 should parenthetically say that was passed this week. It
- 4 went on to the governor for signature.
- 5 At the San Pedro workshop, there was different
- 6 kind of input because of different Public Trust issues
- 7 there. There's a lot of concern down there about impacts
- 8 from the port on the surrounding community, and a number
- 9 of people from the community testified to that. They were
- 10 concerned about off-port impacts and air quality impacts
- 11 due to increase in traffic servicing the ports. There was
- 12 a desire for increased flexibility and use of port
- 13 revenues and lands so that the local community could be
- 14 benefitted. And there was criticism of how the port was
- 15 implementing the Coastal Act and CEQA requirements.
- And finally, there was a lot of discussion about
- 17 how the port or the State Lands Commission would choose
- 18 between conflicting or competing Public Trust needs and
- 19 uses. For example, whether there should be waterfront
- 20 parks or cargo handling facilities.
- 21 In San Diego, there was a lot of testimony about
- 22 the Navy Broadway Complex. This is a condo project that's
- 23 been proposed on lands that used to be Public Trust, but
- 24 were taken over by the Navy, in which the Commission,
- 25 actually, the State, attempted to reestablish the Trust

1 there and lost in court. And a number of people hoped

- 2 that the Public Trust Doctrine could be used to stop that
- 3 project.
- 4 There is also discussion about proposed new
- 5 development at the Del Mar Fairgrounds, both with respect
- 6 to that development and whether or not that development
- 7 was on tidelands.
- 8 A lot of discussion about the proposed Chula Vista
- 9 Bayfront development. I think the commissioners heard
- 10 about that, where, again, part of that development will
- 11 rely upon an exchange of Trust lands for non-Trust lands
- 12 to facilitate what's proposed there. And so we'll be
- 13 seeing that next year or so.
- 14 There was also discussion about the sediment and
- 15 water quality issues in San Diego Bay. And I think the
- 16 commissioners have recently received some proposals for
- 17 some additional work on that hearing, at our next meeting.
- 18 And it's the same issue that led to the commission
- 19 adopting a resolution in last December, urging the
- 20 Regional Water Quality Control Board to expedite its
- 21 enforcement of remediating those toxic problems.
- 22 And finally, there was more discussion about the
- 23 South Bay Power Plant. This is on port lands, and there's
- 24 been a lot of efforts to try and close that plant. I
- 25 think the power company's heading in that direction but

- 1 would like to build a new one. And there's some
- 2 resistance to that.
- 3 So those are the major issues. And I would be
- 4 happy to go over any of those further.
- 5 The staff, in addition to hearing these particular
- 6 concerns on particular issues, received about 30 oral
- 7 comments or questions which warranted some sort of
- 8 response, and we were able to respond to most of those
- 9 during the workshop.
- 10 But several of them required follow-up, and we've
- 11 gotten back to the people who testified, who had these
- 12 questions. We couldn't be as responsive as we wanted to
- 13 be at the workshop. And there's I think about three left
- 14 that we're still doing work on. We received about ten
- 15 written documents. Some of the them were handouts; others
- 16 were e-mailed comments that were sent after the workshops.
- 17 So there's a variety of ways that the public participated
- 18 in this.
- 19 So that was the general -- that's the general
- 20 report on the general things that were discussed there.
- 21 But, of course, timeshares was a big part of why we held
- 22 these workshops. We had participation in San Francisco on
- 23 this issue, just from one representative of a union who
- 24 opposed timeshares. There were no comments in the San
- 25 Pedro workshop, but there was quite a bit of discussion at

- 1 the San Diego workshop.
- We attempted to stimulate that discussion by
- 3 inviting a representative of Woodfin to participate in the
- 4 panel. So he was up there, discussing the benefits of the
- 5 timeshare project that he was representing and about why
- 6 that should be considered consistent with the Public Trust
- 7 Doctrine. There was also a port representative on the
- 8 panel who similarly testified in support of the project.
- 9 And a Woodfin employee also spoke in favor.
- 10 There were four or five people in the audience
- 11 from public interest groups, environmental groups, that
- 12 sort of thing, who testified against the project,
- 13 including one or two representatives from one of the
- 14 unions down there.
- 15 Following this workshop, the San Diego workshop,
- 16 staff carefully reviewed the notes that we had taken from
- 17 that workshop and compared them with what came out of the
- 18 December meeting where the Commission made its
- 19 determination that this project was inconsistent with the
- 20 Public Trust Doctrine. That meeting in December had
- 21 input, obviously, from the project proponents, from the
- 22 port of San Diego, timeshare owners, the affected unions,
- 23 and other public interest groups. It was very
- 24 comprehensive.
- 25 And following the careful analysis, staff does not

1 believe that there was any new information that was

- 2 brought up at this Public Trust workshop that was not
- 3 heard, that was not originally heard, at the December
- 4 hearing before the commission on this.
- 5 Woodfin had written a letter in January requesting
- 6 a rehearing on part of the Commission on this, and renewed
- 7 that request in a letter in the last two or three weeks.
- 8 Staff believes that in response to those letters, that a
- 9 rehearing would serve no useful purpose, that the
- 10 information that came out in December was very
- 11 comprehensive, and that there isn't any material, new
- 12 information, for the Commission to consider or that would
- 13 justify a rehearing.
- 14 So staff is proposing to send a letter in response
- 15 to the two letters that have been received from Woodfin
- 16 that would indicate that a rehearing would not be held.
- 17 Of course, if the Commission would like to direct
- 18 otherwise, we can respond in a different manner.
- 19 CHAIRPERSON GARAMENDI: Mr. Thayer, there are a
- 20 couple of people here that want to apparently testify or
- 21 at least comment on this issue. We have an agenda. And
- 22 what I would like to do is to -- to do nothing at this
- 23 point. And when we come to the public comment period at
- 24 the end of this agenda, as is our normal practice, we'll
- 25 hear from anybody that wants to comment on any relevant

1 subject, this being one of them. And we'll hear from them

- 2 at that point.
- 3 And if the Commission members want to take this
- 4 issue up and modify or take further action on this matter,
- 5 we'll have the discussion at that time.
- 6 EXECUTIVE OFFICER THAYER: Very good.
- 7 CHAIRPERSON GARAMENDI: One question -- and I
- 8 don't want to make this a lengthy discussion. But on the
- 9 exchange of lands, an issue that is often before this
- 10 Commission, could you summarize the issue from the point
- 11 of view of the staff?
- 12 EXECUTIVE OFFICER THAYER: I think -- exchanges
- 13 often do come to the Commission. And most recently, they
- 14 have come most frequently in the context of base closures,
- 15 where land had originally been subject to the Public
- 16 Trust, had been used as a military base, and now is being
- 17 returned, along with non-Trust property on the base, to
- 18 economic activity.
- 19 Frequently, the patterns of use, while it was
- 20 being used as a base, ended up foreclosing the
- 21 opportunities to use what were originally Public Trust
- 22 lands for new Public Trust uses and some sort of
- 23 rearrangement of the Public Trust ownership have
- 24 benefitted both the Public Trust, in terms of making sure
- 25 we had lands next to the water, and benefitted new

- 1 development by delivering stuff that was free from the
- 2 Public Trust.
- 3 So we see advantages to these exchanges. These
- 4 exchanges can be approved by the Commission without
- 5 legislation. But particularly, in the Bay Area, often
- 6 legislation sort of sets the framework for considering
- 7 those exchanges.
- 8 I think -- and again, there are members of the
- 9 public here who have concerns about this. I think from
- 10 the perspective of some of the public interest groups,
- 11 that they are concerned that the exchange is too well
- 12 formulated by the time it gets to the Commission. And it
- 13 becomes a simply yay or nay vote without a discussion of
- 14 some of the factors that led to the staff developing the
- 15 exchange proposal.
- 16 CHAIRPERSON GARAMENDI: Very brief summary of the
- 17 criteria that would justify an exchange.
- 18 EXECUTIVE OFFICER THAYER: Jack might want to add
- 19 to that. But in general -- or Matt from the AG's office.
- 20 In general, the land from which the Trust is lifted cannot
- 21 be susceptible to additional or new Public Trust uses. It
- 22 has to be fairly small. The land that comes into the
- 23 Trust has to be susceptible for Public Trust uses. It has
- 24 to be equal to or greater in value to the land from which
- 25 the Trust has been lifted.

1 CHAIRPERSON GARAMENDI: Okay. We'll be hearing

- 2 these things from time to time. Just framing this issue
- 3 is useful.
- 4 Any questions from my fellow commissioners about
- 5 the executive officer's report.
- 6 Then let us go into the agenda.
- 7 We have the consent calendar, which are Items 1
- 8 through --
- 9 EXECUTIVE OFFICER THAYER: -- 67.
- 10 CHAIRPERSON GARAMENDI: -- 67. 1 through 67.
- 11 In reviewing the consent calendar, with my
- 12 colleagues here, there are several consent items that are
- 13 routine -- normally routine, but I think at this moment,
- 14 not routine.
- 15 The Tahoe Regional Planning Agency is nearing
- 16 completion of a shore zone action, which I know that we've
- 17 discussed here. That Shore Zone discussion will do
- 18 several things: One, it will presumably limit the total
- 19 number of piers; it will set up criteria for judging which
- 20 piers should be built and perhaps where they should be
- 21 built; and also dealing with the way in which adjacent
- 22 property owners would be encouraged to come together to
- 23 build one pier rather than several piers.
- 24 Also, access along the State Trust land, both in
- 25 the water as well as on the -- on the land itself are all

1 issues that are nearing or in discussion, and, as I

- 2 understand, nearing completion.
- 3 Since it's not complete, I don't have any idea,
- 4 personally, how these particular piers, some of which
- 5 are -- almost all -- of which are renewals, would be
- 6 affected by the new plan, at the new Shore Zone Plan.
- 7 I'm of a mind that this can wait some 30, I guess,
- 8 45 days until our next meeting, in October, at which time,
- 9 we may have some indication of how the Tahoe Shore Zone
- 10 Plan would impact or not impact, at all, these eight or
- 11 nine leases that we have before us.
- 12 So my desire is that we put these off until next
- 13 time, in October. Perhaps they will be perfectly suited
- 14 for consent. Perhaps there would be need for some
- 15 modification in the design, or specifically the design of
- 16 these piers. Before we renew them, we may want to know
- 17 exactly what the Shore Zone Plan might require of piers in
- 18 the Tahoe area.
- 19 ACTING COMMISSIONER SHEEHAN: Yeah. I am fine
- 20 with putting it off until the next meeting. I guess a
- 21 couple questions that I would have one, have we
- 22 communicated to these applicants that we -- okay.
- 23 CHAIRPERSON GARAMENDI: This is the first such
- 24 communication that I'm aware of because we just took this
- 25 up yesterday, and said maybe we should wait.

1 ACTING COMMISSIONER SHEEHAN: Because I think in

- 2 fairness we need to let them know what the chair -- and I
- 3 think also there are possibly others who would have
- 4 applications in the queue currently who could also be
- 5 affected by this. And I think as others know,
- 6 Ms. Aronberg sits on a number of those. We're all for
- 7 transparency and communicating with people, in fairness to
- 8 the public out there. So I do think we need to
- 9 communicate. I don't know if you guys can, through your
- 10 database, you know, figure out who's coming up next or in
- 11 the next few months.
- 12 I guess the issue is sitting on the -- knowing,
- 13 the TRPA, they have a number of concerns. Sometimes they
- 14 move at their own peace, and so I'm --
- 15 CHAIRPERSON GARAMENDI: In this case, four or five
- 16 years.
- 17 Excuse me, 20 years.
- 18 ACTING COMMISSIONER SHEEHAN: Yeah. So I don't
- 19 want to -- in fairness to the applicants, how long are we
- 20 going to -- how long can we -- I mean, I guess we can do
- 21 it indefinitely. But in fairness to them, we need to be
- 22 able to communicate to them what is happening. And is
- 23 TRPA really going to come to a -- you know, where are they
- 24 in this process?
- 25 CHAIRPERSON GARAMENDI: Well, I'm not one to speak

1 for TRPA. I have met with the chair of TRPA, discussing

- 2 the Shore Zone issue, which seems to be a controversial
- 3 figure in that process.
- 4 And that discussion led me to believe that they
- 5 are moving expeditiously to some resolution that would
- 6 lead to a clarity and quite possibly a completion of its
- 7 Shore Zone Plan ahead of the overall revamping of the TRPA
- 8 plan.
- 9 As I heard that discussion, I said, "Well, if
- 10 that's where you are headed, then perhaps you -- as far as
- 11 I'm concerned, it would be okay to move ahead of plan if
- 12 that's where you are going."
- 13 The indication was that they are moving quickly,
- 14 that it could be done this fall, in the early part of the
- 15 fall, in which case their plan may or may not affect these
- 16 applicants.
- 17 The specific concern to me, as I said a moment
- 18 ago, is the design of the pier and the ability of the
- 19 public to maneuver through these piers. It may or not
- 20 be -- I have no knowledge of the individual. Forty-five
- 21 days, yes, it's a bother, and maybe they will get caught
- 22 up in whatever that new plan is; maybe they won't. But I
- 23 think we ought to, A, as we're doing now, say, at least
- 24 for one, we should wait at least 45 days to see where TRPA
- 25 is going with the Shore Zone Plan; and secondly, plan to

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1 take these up in October, towards the end of October.
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- 2 EXECUTIVE OFFICER THAYER: So at the next meeting
- 3 then?
- 4 CHAIRPERSON GARAMENDI: October 30th.
- 5 EXECUTIVE OFFICER THAYER: Sure. That's the next
- 6 meeting.
- 7 CHAIRPERSON GARAMENDI: That meeting is in San
- 8 Diego.
- 9 EXECUTIVE OFFICER THAYER: Yes.
- 10 CHAIRPERSON GARAMENDI: And that may be a little
- 11 bit of discomfort. But I think -- and your point is well
- 12 taken is that well before that meeting, we should clearly
- 13 communicate with these applicants and any others that are
- 14 interested in this. And I expect also to know what's
- 15 going on, as well as the Shore Zone.
- 16 Cindy?
- 17 ACTING COMMISSIONER ARONBERG: I agree with that.
- 18 EXECUTIVE OFFICER THAYER: So the direction on
- 19 this from the chair and the Commission would be to
- 20 reschedule these, re-agendize these, for the October 30th
- 21 meeting as well as whichever ones are naturally coming on
- 22 that date, anyway.
- 23 CHAIRPERSON GARAMENDI: Correct. In the
- 24 intervening time, all of these and others, what and why.
- 25 Okay?

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1 EXECUTIVE OFFICER THAYER: My --
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- 2 ACTING COMMISSIONER SHEEHAN: I guess could we
- 3 also, you know, communicate formally with TRPA and to hear
- 4 from them, you know, what their plans are?
- 5 The other question I would have for TRPA is how
- 6 are they going to deal with -- whether it be some sort of
- 7 grandfathering, how they are going to -- you know, what
- 8 their thoughts are, if they have a proposal, on those who
- 9 have all their permits and approvals versus moving
- 10 forward? And what their thinking is on the policy, so at
- 11 least I could understand what they are doing.
- 12 EXECUTIVE OFFICER THAYER: And actually, my
- 13 understanding is that unlike our leases, which expire
- 14 generally after ten years, if their permits go on
- 15 indefinitely, so they don't have the opportunity except
- 16 perhaps through our leases, to revisit some of the
- 17 questions that the chair is raising, so we give them an
- 18 opportunity to --
- 19 ACTING COMMISSIONER SHEEHAN: I think it's
- 20 important for us to understand how our two processes
- 21 interact with each other. And there again, in fairness to
- 22 the applicants so they know what the rules are.
- 23 EXECUTIVE OFFICER THAYER: Yes.
- 24 ACTING COMMISSIONER SHEEHAN: So as I say, I am
- 25 fine with postponing -- kind of hearing what is going on,

1 but also communicating with the folks up there, the people

- 2 who come to us. Because we do get -- as those of us who
- 3 sat on there for a while, we get these on a regular basis,
- 4 the Tahoe piers.
- 5 CHAIRPERSON GARAMENDI: Anne, very well said.
- 6 Brian was in touch with TRPA. After I took a look
- 7 at this agenda yesterday and said, "Maybe we ought to wait
- 8 on this." I think the timing is going to work. We should
- 9 know well ahead of the -- our October meeting which way
- 10 TRPA is going, what they are generally looking at.
- 11 They may be nearing completion, but at least the
- 12 general thrust of what they are looking at is what will be
- 13 known by that time. And I would ask staff to take a look
- 14 at these specific issues before us and to compare them to
- 15 where TRPA appears to be going, and if they finalize their
- 16 plans that we be very specific. If there's any particular
- 17 conflict between where they are at final, we would have to
- 18 seek modifications of these leases so it fits into
- 19 whatever TRPA may have in their design or whatever
- 20 elements.
- 21 And if they are not final, at least give some
- 22 indication of where they are headed, so that we can say,
- 23 "Okay. We're going to take three of these and move those
- 24 and the other three because there's potential conflict."
- 25 And we'll lose those. And I understand the burden that

1 that presents, but that's the way, at least, I would like

- 2 to move.
- 3 EXECUTIVE OFFICER THAYER: Well, it's true also
- 4 that all of these items on this agenda are renewals for
- 5 existing piers. So we're not putting somebody off who
- 6 wants to start construction on a new pier.
- 7 CHAIRPERSON GARAMENDI: Maybe that -- our lease
- 8 will require modifications in an existing pier. That's a
- 9 possibility.
- 10 EXECUTIVE OFFICER THAYER: If I may, I would read
- 11 off the numbers of the items so that for the record we'll
- 12 know which ones are coming off consent. In my review,
- 13 it's Nos. 1, 2, and 3, 6, 7, 9, 11, 13, 15, and 16, and
- 14 then 57 and 58. These are all rec pier or rec pier-like
- 15 leases.
- 16 CHAIRPERSON GARAMENDI: Very good. Then that will
- 17 be removed from the consent calendars.
- 18 And it's now appropriate for anybody that wishes
- 19 to speak on the new revised consent calendar to do so.
- 20 ACTING COMMISSIONER ARONBERG: Mr. Chair, I have a
- 21 question for staff.
- Mr. Thayer, I mentioned this to you before. But,
- 23 on C-62, the under-sea cable, I wonder if you would give a
- 24 little bit of some background to the commission and
- 25 audience. Back, a long time ago, when, I think, I was

- 1 first involved with the Commission, we were approving a
- 2 number of cables. And at least one of them has since been
- 3 abandoned because the company filed for bankruptcy or
- 4 something like that.
- 5 And I'm just very concerned, if we start approving
- 6 cables again, that companies are sure to take
- 7 responsibility for the things that they bury under our
- 8 ocean, which could cause harm.
- 9 So maybe you could give a little bit of background
- 10 to at least the one that's been abandoned and what's going
- 11 on with it.
- 12 EXECUTIVE OFFICER THAYER: My understanding of
- 13 this is that -- well, the Commission is correct. We had a
- 14 surge of oceanic cable applications. And the Commission,
- 15 out of concern for the cumulative impact of those cables,
- 16 switched from negative declarations, as our CEQA review,
- 17 to EIRs, because we wanted to look at them more closely
- 18 because we were seeing some of them increase.
- 19 The Commission ended up approving probably four or
- 20 five of them, including some new cables for AT&T as the
- 21 applicant. And I think there was a case of, kind of, a
- 22 flood of capacity at some point. But the one cable that
- 23 went bankrupt, with which I'm familiar, is what was called
- 24 a festoon system, because it ran along the California
- 25 coast and was meant to supply communications capabilities,

1 sort of, intra-California, rather than to Asia, which was

- 2 the intent of all the other cables.
- 3 And so that company did go bankrupt. And the
- 4 cable was left in place, and, as far as I know, is not
- 5 being used for anything at this point. So it's always a
- 6 concern.
- 7 Our EIRs, though, indicated the impacts from these
- 8 cables were relatively minor, that there weren't impacts
- 9 to whales. Most of these cables were buried, and the
- 10 fishermen were -- worked very carefully to make sure that
- 11 the trawlers wouldn't tangle in these cables or there
- 12 would be systems set up so they would be paid for loss of
- 13 nets, should that ever happen, so that none of the
- 14 fishermen are opposed to this project as they had been in
- 15 some of the earlier projects.
- 16 Is that responsive to --
- 17 ACTING COMMISSIONER ARONBERG: Yeah. I want to
- 18 see if there's some recommendation that we can in the
- 19 future projects, about how we can prevent abandonment in
- 20 the future, so even though they are initially buried. And
- 21 some of the these cases, we have surveys conducted --
- 22 periodic surveys conducted every three or five years. And
- 23 if it's abandoned and there's no one to financially
- 24 conduct the survey, then they could become unburied and no
- one would know if sea life could be harmed, or it seems

- 1 like there could be a lot of harm.
- 2 EXECUTIVE OFFICER THAYER: Sure.
- 3 ACTING COMMISSIONER ARONBERG: So is there some
- 4 sort of a bonding situation that we could require?
- 5 EXECUTIVE OFFICER THAYER: There is bonding. I'm
- 6 not sure if it's sufficient for removing the cables.
- 7 Generally, the Commission has a choice on when the lease
- 8 is abandoned. Either, it can require the improvements to
- 9 be removed or allow them to be left in place. And in
- 10 most -- in many circumstances, particularly where the
- 11 cable's already buried, as we wanted to see happen, to
- 12 minimize impacts, that removal of the cable causes more
- 13 environmental impacts than leaving it in place. But for
- 14 this particular one, I don't know if staff can tell --
- 15 CHAIRPERSON GARAMENDI: Excuse me, Mr. Thayer,
- 16 Cindy.
- 17 This particular item is to authorize the
- 18 contracting for EIR. I think that's what we have before
- 19 us. I think what Cindy would like to have that EIR
- 20 address is what happens if there's an abandonment or a
- 21 bankruptcy. And that would be a specific issue taken up
- 22 in the EIR. If it's not there, I suspect the local EIR is
- 23 insufficient.
- 24 ACTING COMMISSIONER ARONBERG: Thank you.
- 25 CHAIRPERSON GARAMENDI: Other questions?

1 ACTING COMMISSIONER SHEEHAN: The only -- I want

- 2 to make sure that the leases that the chair referred to
- 3 are the only ones that are pulled off consent.
- 4 EXECUTIVE OFFICER THAYER: There are two other
- 5 items --
- 6 ACTING COMMISSIONER SHEEHAN: Okay.
- 7 EXECUTIVE OFFICER THAYER: -- for which we've
- 8 received communications. I think it's 46 and 47. Yes.
- 9 CHAIRPERSON GARAMENDI: I'm told 68 is to be
- 10 pulled?
- 11 EXECUTIVE OFFICER THAYER: Yes, and that's on the
- 12 regular calendar.
- 13 ACTING COMMISSIONER SHEEHAN: Okay. So 46 -- I
- 14 just want to make sure.
- 15 EXECUTIVE OFFICER THAYER: Sure.
- Those are two items that involve offers to
- 17 dedicate. And the owner of the property did not want to
- 18 see the commission accept those. He asked that it be
- 19 postponed, but -- the Commission hearing would be
- 20 postponed. However, these offers to dedicate expire
- 21 before the next Commission meeting, and have been
- 22 postponed once at the owners' request, Mr. and Mrs.
- 23 Linder, and we've been communicating with him in the last
- 24 couple of days.
- 25 From a technical perspective, it might make sense

1 to go ahead of and take these off, because we haven't

- 2 received the comments. We have a very brief staff
- 3 explanation.
- 4 CHAIRPERSON GARAMENDI: This is item?
- 5 EXECUTIVE OFFICER THAYER: 46 and 47.
- 6 CHAIRPERSON GARAMENDI: Okay. Then the request is
- 7 to remove those from the consent calendar and take them up
- 8 as a regular item?
- 9 EXECUTIVE OFFICER THAYER: Yes.
- 10 CHAIRPERSON GARAMENDI: Very good. They will be
- 11 removed.
- 12 Any other issues to be removed from consent?
- 13 EXECUTIVE OFFICER THAYER: No.
- 14 CHAIRPERSON GARAMENDI: Okay. The consent
- 15 calendar is before us as amended.
- Do I have a motion?
- 17 ACTING COMMISSIONER ARONBERG: So moved.
- 18 CHAIRPERSON GARAMENDI: And a second?
- 19 ACTING COMMISSIONER SHEEHAN: I will second.
- 20 But on Item -- I show abstaining on the STRS --
- 21 THE REPORTER: I'm sorry. I can't hear you.
- 22 ACTING COMMISSIONER SHEEHAN: On Item 64 --
- 23 CHAIRPERSON GARAMENDI: Let's do this. Let's
- 24 remove Item 64. What we're going to do here is, the
- 25 motion is not accepted and withdrawn.

1 ACTING COMMISSIONER ARONBERG: Can we ask counsel

- 2 whether we have a conflict? Because otherwise, there will
- 3 be no vote on it.
- 4 EXECUTIVE OFFICER THAYER: We've chatted with Matt
- 5 on this.
- 6 CHAIRPERSON GARAMENDI: Matt, there's a question
- 7 of whether there's a conflict here, because two of the
- 8 members of this Commission also are on the State Teacher's
- 9 Retirement.
- 10 SENIOR ASSISTANT ATTORNEY GENERAL RODRIGUEZ: It's
- 11 not unusual, as you all know, for members of the executive
- 12 branch of government to sit on a whole number of agencies.
- 13 And in those situations, the way the law looks at that is,
- 14 the law assumes you will make the best decision that is in
- 15 the interest of the seat that you are sitting in at the
- 16 time when the issue comes up. So it's not a conflict that
- 17 prevents you from voting on something.
- 18 ACTING COMMISSIONER SHEEHAN: All right. That's
- 19 fine. As long as we are okay, because I just -- I don't
- 20 want any questions to arise at the other Board meeting.
- 21 ACTING COMMISSIONER ARONBERG: So we have 100
- 22 percent assurance that we're okay?
- 23 (Laughter.)
- 24 SENIOR ASSISTANT ATTORNEY GENERAL RODRIGUEZ: I'm
- an attorney.

- 1 (Laughter.)
- 2 SENIOR ASSISTANT ATTORNEY GENERAL RODRIGUEZ: And
- 3 with that notation, you have any assurance that you are
- 4 fine.
- 5 ACTING COMMISSIONER SHEEHAN: Okay. With that, I
- 6 will second.
- 7 CHAIRPERSON GARAMENDI: Very good. And the vote
- 8 on the consent calendar is unanimous.
- 9 Okay. Let's take up the regular items that are
- 10 before us. If we prefer to go by numbers, it would be 46
- 11 and 47.
- 12 EXECUTIVE OFFICER THAYER: I think that would be
- 13 fine.
- 14 If the Chair could ask if the Linders are present.
- 15 CHAIRPERSON GARAMENDI: Are the applicants present
- 16 today?
- 17 EXECUTIVE OFFICER THAYER: At which case we'll
- 18 have a very brief staff presentation.
- 19 Curtis?
- 20 ASSISTANT CHIEF COUNSEL FOSSUM: Chairman
- 21 Garamendi, and Commissioner Sheehan, Commissioner
- 22 Aronberg, Curtis Fossum, assistant chief counsel.
- 23 Back in June, we had these same two items
- 24 agendized for the Commission calendar. And at the request
- of Mr. Linder, we postponed them till this month.

1 He's said we had wanted to speak with counsel

- 2 about the items and check into some legal issues.
- 3 Yesterday, we heard from him again. And he asked, once
- 4 again, to have the Commission meeting postponed, or he
- 5 wanted to file his objection. And you have before you, I
- 6 believe, in your packet, his objection.
- 7 Basically, his objection was, he believed the
- 8 21-year period and the coastal development permit that was
- 9 issued to him in 1985 has expired. However, he did not --
- 10 he and his wife did not sign the coastal permit offer of
- 11 dedication until September of 1986. Therefore, the
- 12 commission -- this Commission or the Coastal Commission
- 13 couldn't record that offer of dedication until after he
- 14 had signed it. The 21 years has not run, and so the
- 15 Commission is perfectly authorized to accept this offer of
- 16 dedication.
- 17 CHAIRPERSON GARAMENDI: Is he requesting a further
- 18 delay?
- 19 ASSISTANT CHIEF COUNSEL FOSSUM: He did offer --
- 20 ask for a further delay. However, we informed him that we
- 21 were not proposing to do that, giving that it would expire
- 22 before the next Commission meeting. Now, we had already
- 23 postponed it once at his request.
- 24 CHAIRPERSON GARAMENDI: And the -- therefore, the
- 25 potential legal question arises as to when the 21 years

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1 has run. The opinion of our staff is, it has not yet
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- 2 expired; it will shortly expire?
- 3 ASSISTANT CHIEF COUNSEL FOSSUM: That's correct.
- 4 CHAIRPERSON GARAMENDI: I suppose if he has a
- 5 different opinion, we'll see him in court.
- 6 ASSISTANT CHIEF COUNSEL FOSSUM: That's correct.
- 7 ACTING COMMISSIONER ARONBERG: I would love to
- 8 move approval of both 46 and 47. I think they are very
- 9 important items. And access is extraordinarily important
- 10 to the controller. So I would move approval right away.
- 11 ACTING COMMISSIONER SHEEHAN: I will second.
- 12 CHAIRPERSON GARAMENDI: We have a motion and a
- 13 second.
- 14 The Linders are apparently not here and are not --
- 15 nobody to speak on their behalf other than the letter
- 16 before us.
- 17 The vote is before us, and it is a unanimous vote.
- 18 All right. The next item, I believe, are the
- 19 regular agenda items.
- 20 Mr. Thayer, what is the first item, 68?
- 21 EXECUTIVE OFFICER THAYER: 68 is going to be
- 22 pulled. But let me just, for the record, explain that
- 23 there were several defaults or several faults in the
- 24 compliance with the lease for Bruno's Island Yacht Club.
- 25 But the bank has stepped in. The bank had lent money on

1 this project and was afraid of the lease being terminated

- 2 and losing its interest and cured all the defaults. The
- 3 rent is completely up to date, paid all the penalties and
- 4 interests. They have assured that insurance is present
- 5 and the bond is paid up.
- 6 So at this point, there are no faults in the
- 7 lease. And we therefore recommend that the Commission
- 8 take no further action on this.
- 9 CHAIRPERSON GARAMENDI: So our action here would
- 10 have been to issue a notification of default, or authorize
- 11 such a notification? And the staff believes that is no
- 12 longer necessary?
- 13 EXECUTIVE OFFICER THAYER: Correct.
- 14 CHAIRPERSON GARAMENDI: So we have no action
- 15 recommended by staff. And I suspect the commissioners are
- 16 not of mind to take action. And therefore, this item is
- 17 pulled and is moot absent further default.
- 18 EXECUTIVE OFFICER THAYER: Correct. If the
- 19 Commission agrees.
- 20 CHAIRPERSON GARAMENDI: Very good. The item is
- 21 off. And we're not taking action on it.
- Next item is No. 69, dealing with a dock on the
- 23 Sacramento River.
- 24 EXECUTIVE OFFICER THAYER: That's correct.
- 25 CHAIRPERSON GARAMENDI: I believe that staff, if

- 1 you could explain what this is about. And then I
- 2 understand Mr. Hulbert is here to speak for himself.
- 3 EXECUTIVE OFFICER THAYER: Yes. The chief of our
- 4 Land Management Division, Barbara Dugal, will give the
- 5 staff presentation on this item.
- 6 MS. DUGAL: Good afternoon, Mr. Chairman,
- 7 Commissioners. I am Barbara Dugal, the chief of Land
- 8 Management Division. And I'm going to be providing you
- 9 with information today regarding calendar Item No. 69.
- 10 ---00--
- MS. DUGAL: I would first like to start, to give a
- 12 little bit of background regarding this item, what brought
- 13 us here today. On April 5th, 2004, the Commission
- 14 approved the issuance of a ten-year general lease,
- 15 recreational use, to Robert Hulbert. That was for the
- 16 construction, use, and maintenance of a covered floating
- 17 boat dock, pilings, and gangway on a parcel of sovereign
- 18 land, located in the Sacramento River, near the city of
- 19 Sacramento.
- 20 The authorized construction including following
- 21 elements: Five pilings, a 40 -- 34' by 13' high covered
- 22 floating boat dock with a 34 by 14' boat slip, and a 4' by
- 23 52' foot metal gangway.
- Next slide, please.
- 25 --00--

1 MS. DUGAL: This slide, up here, behind you,

- 2 represents what was approved by the Commission and
- 3 actually a part of the Mr. Hulbert's lease. In October of
- 4 2004, pile driving began, and construction of the dock was
- 5 completed in June of this year. Once the dock was
- 6 constructed, we received a complaint from a member of the
- 7 public. They expressed concern about the size of the boat
- 8 dock.
- 9 Next slide, please.
- 10 --000--
- MS. DUGAL: Subsequently, on June 18 of this year,
- 12 Commission boundary staff completed preliminary fieldwork
- 13 to determine whether or not the structure was built as was
- 14 authorized. Based on staff's preliminary fieldwork, it
- 15 was determined that the structure appeared to have been
- 16 built larger than was authorized.
- Next slide, please.
- 18 --000--
- 19 MS. DUGAL: And as shown in there, it shows that
- 20 the dock is approximately 500 square feet larger and seven
- 21 feet taller than what was authorized.
- 22 On June 26 of this year, staff conducted on
- 23 inspection of the dock with Mr. Hulbert. During the site
- 24 inspection, staff took measurements of the structure. And
- 25 at that time, we learned that there was an outdoor cabana

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1 constructed on top of the dock.
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- 2 Next slide.
- 3 ---00--
- 4 MS. DUGAL: Next one.
- 5 ---00--
- 6 MS. DUGAL: So that's the cabana with the kitchen.
- 7 Inside the cabana, there was an electric grill, a cooktop,
- 8 a sink with a garbage disposal.
- 9 It's kind of -- go through these, please.
- 10 --000--
- 11 MS. DUGAL: And two refrigerators have been placed
- 12 on top of the dock.
- Next slide, please.
- 14 --000--
- MS. DUGAL: Keep going.
- 16 --000--
- 17 MS. DUGAL: Additionally, a toilet, sink, and a
- 18 sewer line have been placed on the lower level boat slip
- 19 area. And an outdoor hot and cold shower was constructed
- 20 on the lower, outside, level.
- 21 --000--
- MS. DUGAL: On July 5th, staff sent a letter to
- 23 Mr. Hulbert, advising him that based on the site
- 24 inspection and staff's preliminary analysis, that the
- 25 covered boat dock was not constructed as approved and that

1 additional unauthorized improvements had been placed on

- 2 the dock structure itself.
- 3 At that time, Mr. Hulbert was advised to stop all
- 4 the work on the dock until a definitive determination
- 5 could be made by staff regarding the actual size of the
- 6 structure.
- 7 Next slide, please.
- 8 --000--
- 9 MS. DUGAL: Next.
- 10 ---00--
- 11 MS. DUGAL: Thank you.
- 12 In early August, staff completed its analysis.
- 13 And on August 7th, a certified letter was sent to
- 14 Mr. Hulbert advising that he was in default of the terms
- of the lease based on the following: First was the
- 16 improvements placed on the dock that were that were not
- 17 authorized; and second, the authorized improvements were
- 18 altered without having the prior written consent of the
- 19 commission.
- 20 Additionally, on August 10th, the Army Corps of
- 21 Engineers sent Mr. Hulbert a letter advising him that he
- 22 had not complied with the terms and conditions of the
- 23 Corps permit and that he was directed by the Corps to
- 24 remove the unauthorized structures and to construct the
- 25 dock as was approved by the Corps.

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1 On August 13th, Commission staff met with
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- 2 Mr. Hulbert to discuss the defaults of the lease. And he
- 3 was advised at that time to remove the unauthorized
- 4 accessories that were placed on the dock and to
- 5 reconfigure the boat dock to the dimensions that were
- 6 authorized.
- 7 Mr. Hulbert indicated that he would be submitting
- 8 an application to amend the lease to include the
- 9 unapproved accessories and to keep the dock as
- 10 constructed.
- 11 On August 15th, another letter was mailed to
- 12 Mr. Hulbert advising him of the need to address the
- 13 defaults of the lease in the form of a letter or an
- 14 amendment stating what remedies he would be taking to cure
- 15 each of those defaults.
- On the 22nd of August, Mr. Hulbert's
- 17 representative, DCC Engineering, submitted an application
- 18 to the Commission, to amend the lease to add all of the
- 19 unauthorized accessories and to keep the dock as was
- 20 constructed.
- 21 Mr. Hulbert's request -- excuse me. At
- 22 Mr. Hulbert's request, a meeting was held with staff on
- 23 September the 10th to discuss staff's recommendation at
- 24 today's Commission meeting.
- Next slide, please.

1 --000--

2 MS. DUGAL: On September the 11th, Mr. Hulbert

- 3 sent a letter requesting that his application to amend the
- 4 lease be revised. In that letter, he had stated, he would
- 5 remove all of the unauthorized accessories that had been
- 6 placed on the dock, within 30 to 60 days. But he had
- 7 requested that the Commission consider authorizing a lease
- 8 amendment to allow him to retain the following: He would
- 9 like to retain the dock as it's built; he would like to
- 10 retain the spiral staircase; the larger gangway; and the
- 11 discharge pump.
- 12 Next.
- 13 --000--
- 14 MS. DUGAL: As outlined in the staff report, staff
- 15 is recommending the Commission take the following actions:
- 16 One is to deny the application for the amendment of the
- 17 lease to retain the dock as built with the spiral
- 18 staircase, the larger gangway, and the discharge pump; two
- 19 is to ratify staff's finding that Mr. Hulbert is in
- 20 default of his lease, and authorize staff to issue notice
- 21 of termination requiring removal of the improvements and
- 22 restoration of the lease premises; three, terminate the
- 23 lease issued to Mr. Hulbert, provided that he has not
- 24 cured the lease defaults; and four would be to authorize
- 25 staff of the Commission and attorney general to take all

1 steps necessary, including litigation, to terminate the

- 2 lease, and to remove the improvements from the lease
- 3 premises.
- 4 This concludes includes my presentation, and a
- 5 member of the staff of the Corps of Engineers is here to
- 6 answer any questions. And Mr. Hulbert is also here. He
- 7 would like to make a presentation to the commission.
- 8 CHAIRPERSON GARAMENDI: Let me be quite clear
- 9 about what you are proposing as a solution. What is the
- 10 proposed action that the staff wants us to take?
- MS. DUGAL: To terminate the lease.
- 12 CHAIRPERSON GARAMENDI: Terminate the lease,
- 13 remove the structure.
- MS. DUGAL: That's staff's recommendation.
- 15 CHAIRPERSON GARAMENDI: Okay. Let's hear from --
- 16 I understand Mr. Hulbert is here. And I would like to
- 17 hear from him. Thank you.
- 18 MR. HULBERT: Unfortunately, I am in violation of
- 19 Section 4 of the general provision, 4(d)(1), which states,
- 20 "No improvement, other than expressly authorized in this
- 21 lease shall be constructed by the lessee on the lessor
- 22 premises without the prior written consent of the lessor."
- 23 In building the initial shade structure on top of
- 24 the boathouse, it grew for two reasons: We wanted to have
- 25 an enclosed storage area on the sun deck for chairs,

1 towels, life vests, etc. We had a utility permit, and we

- 2 took full advantage of that. I thought it would be nice
- 3 to catch a fish and be able to clean it and grill it out
- 4 there.
- 5 The remedy for that would be to remove all items
- 6 on the top.
- 7 The toilet and pump house septic system was added
- 8 to prevent any pollution going into the river. The
- 9 remedy? Remove those items and disconnect and cap the
- 10 sewer line.
- 11 The showerhead was added to a allow washing river
- 12 water off, prior to coming back in.
- 13 The remedy? Remove and cap the line.
- 14 The footprint of the boat house grew 7'4" from the
- 15 "general exhibits" dimensions for three reasons: 2' was
- 16 added for -- on the back of the boat house for safety;
- 17 3'6" grew to accommodate the specific boat, the True World
- 18 Marine Boat which is a length of 36'8"; 1'8" was allowed
- 19 for a 3'4" walkway in front of the upstream riverside pile
- 20 for safety.
- The remedy? Allow as built.
- The gangway size was determined after the
- 23 structure was set, at 62'6" length overall; 64' overall --
- 24 an overall length of 64', which includes the handrails.
- The remedy? Allow it as built.

1 The spiral staircase was in place of a standard

- 2 staircase due to the amount of steps necessary to get to
- 3 the bottom deck. The overall footprint is now smaller due
- 4 to a spiral versus a standard -- the standard one.
- 5 The remedy? Allow it as built.
- Now, regarding the sundeck, it's always been my
- 7 understanding that we had a permit for the sun deck, as in
- 8 the exhibits in the general drawing.
- 9 However, it's now my understanding that the
- 10 Commission does not want any parties or sunbathers up on
- 11 top.
- 12 And the remedy would be to build a pitched roof
- 13 over the existing roof steep enough so that no one would
- 14 be able to be high up, and low enough to not allow anybody
- 15 to live in.
- I propose a small perimeter be allowed around the
- 17 pitched roof for maintenance access.
- 18 My wife and I are very sorry that we did not fully
- 19 understand the provisions set forth by the Commission. We
- 20 did not mean any harm to the Public Trust in any way. As
- 21 a matter of fact, I never knew what Public Trust was until
- 22 a couple of weeks ago. We built a very strong structure
- 23 for a specific boat and relied on others for the permit
- 24 process for building the entire building project.
- We ask the Commission for you understand and allow

1 the permit for the boat house and a pitched roof structure

- 2 as requested.
- 3 Again, thank you for your understanding.
- 4 CHAIRPERSON GARAMENDI: Thank you for your
- 5 presentation.
- 6 Staff is recommending, because of the
- 7 modifications that you made that are not consistent with
- 8 the lease, that the lease be terminated, and you remove
- 9 the dock in total. The question that I have is, would
- 10 you -- is to present an alternate. And that is, build --
- 11 rebuild this thing according to what you told us you were
- 12 going to build.
- 13 MR. HULBERT: Say that again? In other words,
- 14 would I rebuild?
- 15 CHAIRPERSON GARAMENDI: Rebuild this thing or
- 16 modify it to the precise proposal that you brought to the
- 17 Lands Commission.
- 18 MR. HULBERT: Well --
- 19 CHAIRPERSON GARAMENDI: Seems to me you have an
- 20 option. Do what you said you would do or remove the
- 21 lease -- or remove the dock.
- 22 MR. HULBERT: Well, the dock would unfortunately
- 23 have to be completely removed. I got a letter from my
- 24 builder, Louis Uhl, California Custom Dock, and it said it
- 25 would be very impractical if there's very -- we have two

1 large H beams that are connected. So to shrink it would

- 2 be very hard.
- 3 CHAIRPERSON GARAMENDI: You're asking the
- 4 Commission to -- people come in here with an option. They
- 5 could ask for permission or they could ask for
- 6 forgiveness. You came in and you're basically asking for
- 7 forgiveness. You came -- you were given permission to
- 8 build a specific structure and you went way beyond that,
- 9 that you were permitted to build, not just a little bit,
- 10 but way beyond it, both in terms of the footprint as well
- 11 as the height of the structure, and then adding what
- 12 amounts to a very significant outdoor kitchen and other
- 13 facilities. There is no way that I can allow such a thing
- 14 to happen, as a member of this Commission.
- People who apply for -- whether it's you or
- 16 whether it happens to be AT&T that apply for a permit and
- 17 tell us they are going to do something, they are expected
- 18 to do it. And if they don't do it, they are in violation
- 19 of the lease.
- 20 Yes, sir?
- MR. HULBERT: Yes, sir.
- 22 And hiring Gil Labrie at DCC Engineering, he -- it
- 23 was always his understanding, that he relayed to me, that
- 24 these are general footprints. And when he wrote to the
- 25 staff regarding all items on August 21st, he again said,

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1 it's always been common to proceed or at least
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- 2 consideration to represent a conceptual footprint.
- 3 The first time I heard that there was a height
- 4 restriction was when Ms. Dugal told me that Mr. Frey had
- 5 estimated a 13-foot opening for the garage door, so to
- 6 speak. And so when -- on the general permits as listed on
- 7 these ones right here, we built our dock from --
- 8 California Custom Docks built from these -- this little
- 9 diagram here. And then so Louis was saying, well, it is
- 10 impractical to put -- to not have built a safety feature.
- 11 So that's why the overall footprint is 7 feet longer.
- 12 And then of course the boat itself, it was a
- 13 conceptual design at the time. And we didn't get the
- 14 exact common dimensions until May -- March of 2004, so it
- 15 could have been May. And so me not knowing to, you know,
- 16 give the exact blueprints -- and we were ready. As a
- 17 matter of fact, we have in our proposal that -- the lower
- 18 footprint was ready as early as November of '03.
- 19 And my mistake here is that when -- and Mr. Barham
- 20 may recollect this, but I'm telling the Commission the
- 21 truth, but I told him the footprint was bigger. And as a
- 22 matter of fact, he calculated and he said that it was the
- 23 same feet. And so I was ready.
- 24 My own mistake is that I did not submit the exact
- 25 blueprints. I did -- I have to say, I did drop the ball

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1 on the upper storage structure. We -- it was originally
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- 2 designed as was a straight -- safe structure. But then we
- 3 had riffraff, people that were coming, and some of the
- 4 workers lost some tools. And I thought that, well, we can
- 5 close that down to protect our belongings.
- 6 And you know, and then I had the utility permit.
- 7 And I thought a utility permit for me was city sewer and
- 8 water. You know? And so, nowhere did I read that we
- 9 couldn't have a sewer or we had certain restrictions. And
- 10 so that's why we have -- that's why we have the lines.
- 11 And I went and I researched many, many dock and boat
- 12 structures around the Delta, my wife and I did. And we
- 13 found a lot of rickety and dilapidated structures
- 14 polluting into the river, and we did not want that. We
- 15 wanted to have a structure that was sound.
- 16 Louis told me that our structure that
- 17 engineered -- I hired a structural engineer for it. It
- 18 cost me 4,300 for his stamp of approval. And so our
- 19 structure is designed to withstand a category one
- 20 hurricane. And so -- which is a very strong structure.
- 21 And so it grew 7 feet. The -- I had no idea that
- 22 there were -- nowhere in the general permits was saying
- 23 there was a height for the garage door. And so when I
- 24 told Mr. Barham that we had a bigger engineered structure
- 25 and he -- I have no reason to lie. I'm not lying. He

1 won't -- he doesn't recollect it. But I told him we had a

- 2 bigger structure, and so when he passed it, I thought we
- 3 were good to go. And so Gil had always conveyed to me
- 4 that these were general footprints. And so now, this is
- 5 my first boathouse and now I'm caught in a web.
- I hired the very best agencies that I could find.
- 7 Gil Labrie, DCC Engineering, has been around for over 20
- 8 years; Louis Uhl, California Custom Docks has built many,
- 9 many structures -- you might have heard of him -- as well
- 10 as floating gas stations and stores and whatnot.
- 11 And so me going through and looking at Sacramento
- 12 Yacht Harbor and understanding the connections and
- 13 whatnot, that's how it grew. It wasn't that we did -- my
- 14 wife and I, we didn't want to do anything illegal or
- 15 wrong. As a matter of fact, we looked at the structure as
- 16 being -- we wanted it to be here for years and years and
- 17 not just in our life time. We didn't want to have our
- 18 structure fall apart like these other people.
- 19 And like I said, we built this specific boathouse
- 20 for a specific boat, the True World Marine. And
- 21 unfortunately, they have documented -- given it to
- 22 Ms. Dugal that shows that we have, you know, a timeline of
- 23 asking questions and being diligent.
- And so, yes, we did some things that were maybe
- 25 wrong but they can be easily remedied.

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1 CHAIRPERSON GARAMENDI: Well, here's the -- I
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- 2 appreciate your expression of good will and good effort.
- 3 Along -- throughout the state, we have many piers, docks,
- 4 that are not in compliance with the lease, some because
- 5 they have been allowed to deteriorate, as you have
- 6 suggested; others because people, owners, have gone way
- 7 beyond what was allowed and permitted.
- 8 And I for one say, hey, you are going to get a
- 9 permit, you are going to honor that permit. You expect
- 10 the State to honor it. We expect the lessee to honor it.
- 11 And I have instructed staff that I want a full review of
- 12 the Sacramento River, all of it, up and down the river, so
- 13 that every dock that is on the river is in compliance with
- 14 the lease that they have and issued.
- 15 And if they are not, then there are going to be
- 16 other folks that are going to be in the exact same
- 17 situation as you are. Either correct it or eliminate it.
- 18 And I know of more than a few leases in which we
- 19 now have everything but the bedroom on the dock. That's
- 20 not allowed by law, nor is it allowed by the lease itself.
- 21 So, hey, let the word go out, that those days of
- 22 not bothering to look are over, at least as long as I'm on
- 23 the Commission.
- 24 The question for you is, the modifications that
- 25 you have offered, you know, because you decided to get a

1 bigger boat, you have decided to enlarge the boat house.

- 2 Maybe you ought to get a smaller boat that fits the
- 3 original design.
- 4 Is that a possibility?
- 5 MR. HULBERT: If I can have a little time, I could
- 6 get back with Louis and I know we could probably even cut
- 7 2 feet off the back, because there's -- now, I don't know
- 8 how we're going to do it. I'm a chiropractor. I know a
- 9 lot about the marriage of muscles and bones. But this
- 10 engineering stuff, I have to go back to the experts. And
- if there's a way that we can do it, I certainly would love
- 12 to.
- 13 We spent six years on this. It's been grueling,
- 14 the biggest process in my life. And we definitely -- we
- 15 can try. I don't know I'm saying yes, we can do it.
- 16 Anything can be done.
- 17 CHAIRPERSON GARAMENDI: Well, the rest of the
- 18 request is that we're not the only agency that finds fault
- 19 in what was built. We have the Corps of Engineers who
- 20 apparently are in a similar situation as this state
- 21 agency, in that they find you are in violation of their
- 22 permit as well as in violation of our lease.
- Do we have any knowledge of what the Corps of
- 24 Engineers is asking here?
- 25 EXECUTIVE OFFICER THAYER: I think there's a

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1 representative here that can speak to that.
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- 2 CHAIRPERSON GARAMENDI: Is there somebody from the
- 3 Corps of Engineers here? I would like to know what the
- 4 Corps of Engineers is going to do about this.
- 5 You are going to have to come up. On the record.
- 6 EXECUTIVE OFFICER THAYER: While the Corps is
- 7 coming up, I wanted to draw the Commissioners' attention
- 8 to the provision in the lease which is copied in the
- 9 second page of the staff report, which indicates that one
- 10 of the provisions of the lease says that, "No
- 11 improvements" -- this is at the bottom of page 2. "No
- 12 improvements other than those expressly authorized in the
- 13 lease shall be constructed by the lessee on the lease
- 14 premises without prior written consent of the lessor."
- That's part of the lease.
- 16 CHAIRPERSON GARAMENDI: That's standard on all
- 17 leases?
- 18 EXECUTIVE OFFICER THAYER: Yes.
- 19 CHAIRPERSON GARAMENDI: So if you are modifying
- 20 beyond what is in this original permit --
- 21 EXECUTIVE OFFICER THAYER: Correct.
- 22 CHAIRPERSON GARAMENDI: -- you need written
- 23 authorization?
- 24 EXECUTIVE OFFICER THAYER: Yes.
- 25 CHAIRPERSON GARAMENDI: Corps of Engineers?

1 MR. SIMMONS: I'm Zachary Simmons from the Corps,

- 2 Sacramento Regulatory. And we've issued two letters, as
- 3 mentioned before: The first one on August 10th that
- 4 showed that it was out of compliance and gave a 30-day
- 5 window to come back into compliance with the original
- 6 permit, which -- we then received, on the 23rd of August,
- 7 the copy of the State Lands application to modify their
- 8 lease along with as-builts for our records, but did not
- 9 actually request an application to modify our permit.
- 10 So then on September 7th, there was a letter sent
- 11 out, stating that we cannot accept any application until
- 12 all hearings are done with the State Lands because we're
- 13 not -- according to our regulations, we cannot accept any
- 14 regulations that are in default with other agencies and
- 15 are still in litigation, going through that. So we are
- 16 not actually able to process an application until it's
- 17 found -- finished with the State Lands.
- 18 And then we also have from October 2003 -- we have
- 19 a policy on floating homes in the Delta. And under most
- 20 circumstances, it states they will not be -- I can
- 21 actually read from it: It explains what a floating home
- 22 is. And it says, "Therefore, in most circumstances,
- 23 applications to locate or retain floating homes in
- 24 navigable waters of United States will not be approved."
- 25 CHAIRPERSON GARAMENDI: Is this structure as built

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1 considered to be a floating home?
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- 2 MR. SIMMONS: Yes, it is.
- 3 CHAIRPERSON GARAMENDI: Because of the kitchen,
- 4 the toilet, the shower?
- 5 MR. SIMMONS: Yes.
- 6 CHAIRPERSON GARAMENDI: Now, with regard to
- 7 whether or not the structure, as proposed to be modified
- 8 by the applicant, by the lessee, complies with the Corps
- 9 Regulations, have you a chance to take a look at that?
- 10 MR. SIMMONS: It would no longer fall under the
- 11 definition of a floating home. So then we would be able
- 12 to accept an application, and we would process it
- 13 accordingly and go through the due process and all notices
- 14 would have to take place before making a decision on that.
- 15 CHAIRPERSON GARAMENDI: Do you have any criteria
- 16 that you would judge by which you would judge a structure
- 17 that is not a floating home, such as height, size?
- 18 MR. SIMMONS: As far as I understand, as suggested
- 19 by Dr. Hulbert, it would actually -- there's no other
- 20 criteria we could that would --
- 21 CHAIRPERSON GARAMENDI: That would cause it to be
- 22 out of conformance?
- MR. SIMMONS: Yes. If a permit were, in fact,
- 24 issued for that, it could be done.
- 25 CHAIRPERSON GARAMENDI: Okay.

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1 Now, Mr. Hulbert, you apparently are willing to
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- 2 modify this structure to some extent?
- 3 MR. HULBERT: Yes.
- 4 CHAIRPERSON GARAMENDI: Go ahead.
- 5 MR. HULBERT: Yes. Can I just add one more thing?
- 6 CHAIRPERSON GARAMENDI: Please.
- 7 MR. HULBERT: Regarding the sundeck, if we were
- 8 using the general permits that the OE gave, it does say
- 9 this is a sundeck, right here. And it does clearly show
- 10 that this is a rail around it. So I think where we have a
- 11 height of 6 feet, too high, according to -- there's no
- 12 numbers on this. They estimated them through -- I don't
- 13 know how they estimated them, but they estimated it to be
- 14 13 feet. I don't know where that number came from other
- 15 than Mr. Frey said that they estimated it.
- And so we're apparently 6 feet higher than their
- 17 estimation. And 7 feet, 7'4" too long. And as I said,
- 18 there would be a groove because of the exact dimension of
- 19 the boat and two safety features in front and in back.
- 20 CHAIRPERSON GARAMENDI: Cindy, you have a
- 21 question?
- 22 ACTING COMMISSIONER ARONBERG: I do. I actually
- 23 just wanted a couple of things. I wanted to -- I know the
- 24 discussion, I assume, will continue. But I'm very
- 25 inclined to go with staff's recommendation. I want to

1 make that motion and throw it out there. And I'm sure the

- 2 discussion will continue.
- 3 And I would also like the hear staff's response to
- 4 Dr. Hulbert's testimony.
- 5 CHAIRPERSON GARAMENDI: Well, then let's have the
- 6 staff response.
- 7 MS. DUGAL: First of all, regarding the sundeck,
- 8 the original -- Dr. Hulbert is correct. The original
- 9 application that was submitted by his representative did
- 10 include the sundeck. And at that time, staff had
- 11 contacted DCC Engineering, advised them that we had a
- 12 problem with the sundeck itself, and staff subsequently
- 13 received from DCC Engineering a revised drawing that
- 14 excluded the sundeck. So they were put on notice. We
- 15 advised them that there was a problem. And that was
- 16 removed from the plans.
- 17 And then as far as the -- there was no estimation.
- 18 We took the height of the proposed structure based on the
- 19 drawings that were submitted by his representative. So
- 20 there were no estimations. It was based on what was
- 21 submitted to staff.
- 22 And as far as -- and we did actually go out and we
- 23 actually measured the structure. So....
- 24 CHAIRPERSON GARAMENDI: After it was built?
- MS. DUGAL: After it was built.

1 And we used the drawings that were -- again, were

- 2 submitted by his representative to determine the height of
- 3 the overall structure itself.
- 4 CHAIRPERSON GARAMENDI: Was the drawing to scale?
- 5 MS. DUGAL: There is not -- there is a scale on
- 6 here, so yes, it is to scale.
- 7 CHAIRPERSON GARAMENDI: And so you scaled it and
- 8 came to a conclusion that it was X number of feet?
- 9 MS. DUGAL: Yes.
- 10 CHAIRPERSON GARAMENDI: Cindy, further questions?
- 11 ACTING COMMISSIONER ARONBERG: Jack or Paul?
- 12 So just move to adopt staff's recommendation.
- 13 CHAIRPERSON GARAMENDI: We have a motion to adopt
- 14 staff's recommendation, which is the structure as built is
- in violation of the lease, and the lease is to be
- 16 terminated and the structure removed; is that correct?
- 17 EXECUTIVE OFFICER THAYER: Correct. Yes, sir.
- 18 ACTING COMMISSIONER SHEEHAN: I have a couple of
- 19 questions. If he were to file an application for the
- 20 revised, how would we handle that? Would you approve --
- 21 would recommend it be approved?
- 22 EXECUTIVE OFFICER THAYER: We've had internal
- 23 discussions on this. And the conclusion is, we would
- 24 probably recommend denial because of the size. Staff has
- 25 informally gone back and looked at, you know, other

1 existing -- the scale of other boathouses, particularly

- 2 where there was the siding. The siding is here, which
- 3 presents the larger building.
- 4 And we believe that this proposal, or as it is
- 5 built, and therefore as proposed to be retained, it's out
- 6 of scale with the other boathouses and development along
- 7 the Sacramento River as recreational piers. So we would
- 8 probably recommend denial.
- 9 ACTING COMMISSIONER SHEEHAN: Okay. And is it
- 10 clear in our application process as to what the size limit
- 11 is that we have?
- 12 EXECUTIVE OFFICER THAYER: There are no -- like
- 13 the Corps, we do not have specific criteria to say, Tahoe
- 14 or Delta, whatever their certain size limitations are, we
- 15 do not have that.
- ACTING COMMISSIONER SHEEHAN: I wanted to ask --
- 17 THE REPORTER: I can't hear you, ma'am. Speak up,
- 18 please.
- 19 ACTING COMMISSIONER SHEEHAN: I was asking about
- 20 what our criteria is, someone comes in, you know, to ask
- 21 us -- so the way for them to find out the size is what?
- 22 Just through question and answer and discussion with
- 23 staff?
- 24 EXECUTIVE OFFICER THAYER: And we often have
- 25 potential applicants come in and say, "Hey, I would like

1 to do something on the river. What sort of thing would

- 2 need approval?"
- 3 ACTING COMMISSIONER SHEEHAN: Because I guess that
- 4 would be the question that I would have. So if
- 5 hypothetically, you were an applicant to come in, we would
- 6 not approve his revised application?
- 7 EXECUTIVE OFFICER THAYER: That's correct. That's
- 8 the staff recommendation for the Commission.
- 9 ACTING COMMISSIONER SHEEHAN: You would not
- 10 recommend approving the revised application?
- 11 EXECUTIVE OFFICER THAYER: Correct.
- 12 ACTING COMMISSIONER SHEEHAN: I quess my question
- 13 is, are we confident that other boathouses have not
- 14 exceeded the size that seem to not have an --
- 15 EXECUTIVE OFFICER THAYER: Right.
- MS. DUGAL: I am unaware of anything. Nothing
- 17 definitely as tall as this. I have not seen a structure
- 18 like that. I think one of the slides I think is really
- 19 important -- I don't know if we can get back to it -- is
- 20 just downstream from Dr. Hulbert is a large vessel, you
- 21 know, a large boat, and a very modest boat slip. If we
- 22 can go back to that, maybe. I don't know if it's too
- 23 late.
- 24 ACTING COMMISSIONER SHEEHAN: I think the pictures
- 25 are in -- I think we have them in our thing.

1 So the issue would be that we have seen other

- 2 structures that accommodate boats this size --
- 3 MS. DUGAL: Right.
- 4 ACTING COMMISSIONER SHEEHAN: -- in the design of
- 5 the structures, and that that would be the suggestion that
- 6 we would make on that, like what the chair suggested. I
- 7 would have to defer to the chair in terms of what -- if
- 8 Mr. Hulbert wants to speak again.
- 9 CHAIRPERSON GARAMENDI: You're deferring to the
- 10 chair, and I'm trying to get some sense of exactly what
- 11 was proposed in the original document. Generally
- 12 speaking, we are required by law to allow landowners to
- 13 put up a dock for the purposes of accessing the boat.
- 14 And we are faced with this issue of just what does
- 15 that mean? Does that mean that you can put in a kitchen?
- 16 And I think the answer from at least the majority of us or
- 17 all us of is no. Does that mean you can put in a toilet?
- 18 The answer is no. Does that mean that you can have a
- 19 dance party on the dock? Well, only insofar as the dock
- 20 is sized to give you access to the boat. It's not a dance
- 21 floor nor is it a party floor. It's to have access to the
- 22 boat.
- 23 I'm looking at your plans here. And I don't know
- 24 if this is the -- this document is what they proposed?
- 25 Can I have a copy of the -- of what is permitted? Of the

- 1 permit?
- Okay. The original proposal appears to have a
- 3 ramp around the -- just above the water level, a ramp
- 4 above the outside of boathouse, and a ramp around the
- 5 inside of the boathouse. One point -- 1'4". Just trying
- 6 to read this thing for the first time. And what you have
- 7 built is a little longer, a little wider, and a whole lot
- 8 taller; is that correct? I think it's correct.
- 9 MS. DUGAL: That's correct.
- 10 CHAIRPERSON GARAMENDI: 7 feet longer.
- 11 MS. DUGAL: 7 feet taller.
- 12 CHAIRPERSON GARAMENDI: 7 feet taller, 7 feet
- 13 longer, and how much wider? A couple of feet wider?
- 14 MS. DUGAL: I think it's 5 feet. I'm trying to
- 15 find my --
- 16 MR. HULBERT: I think it's 32. It's 32 feet wide.
- 17 okay?
- 18 CHAIRPERSON GARAMENDI: So it's 7 feet longer.
- 19 MR. HULBERT: It's 7 feet longer. And if I would
- 20 have known that there was some restriction for some
- 21 measurement of the height, you know, I didn't know, you
- 22 know. And I asked Dale about it, and he said these are
- 23 all conceptual. And I asked Louis Uhl, and I said -- and
- 24 he said, "Well, you signed off on them, so I'm off the
- 25 hook."

- 1 So now I'm all tangled up.
- 2 MS. DUGAL: Can I respond to that, regarding the
- 3 conceptual idea? I mean, it's always staff's
- 4 understanding that when something is submitted to us that
- 5 that is what is going to be designed; that's what's going
- 6 to be constructed. That's what we look at CEQA for.
- 7 We're looking at, you know, a project and we understand
- 8 all those potential impacts, and we expect that what is
- 9 submitted is going to be constructed. And that's what's
- 10 included in the lease.
- MR. HULBERT: Right. And then just to add on
- 12 that, when I hired DCC Engineering, I hired an agency that
- 13 were very skilled in doing this. And so, you know, I
- 14 depended a lot on the people that I hired. And if I would
- 15 have known there were exact steps, I would have certainly
- 16 followed them to the letter. There was no intention of me
- 17 trying to turn my nose up at the state.
- 18 ACTING COMMISSIONER ARONBERG: Did you have -- did
- 19 you make an application for the permit for the stove top?
- MR. HULBERT: For the what?
- 21 ACTING COMMISSIONER ARONBERG: For the kitchen,
- 22 for the stove top.
- MR. HULBERT: No. But I didn't --
- 24 ACTING COMMISSIONER ARONBERG: Just yes or no is
- 25 fine.

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1 And what about the shower?
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- 2 MR. HULBERT: Again, I thought that I could have
- 3 city sewer and water. We have water bibs out there. It's
- 4 outdoors. It's just something that you can turn on, like
- 5 a sunglass, instead of putting a hose on your head. I
- 6 really didn't think it was a problem. If it was, I
- 7 certainly wouldn't have put it out there. The only reason
- 8 why I put the --
- 9 ACTING COMMISSIONER ARONBERG: Was it in the
- 10 application though? Was it in the application for your
- 11 permit?
- 12 MR. HULBERT: There wasn't very much in the
- 13 application. It was just a utility -- a two-utility line,
- 14 and just a simple drawing that I took to California Custom
- 15 Docks to make the thing come to life.
- 16 So if --
- 17 ACTING COMMISSIONER ARONBERG: Who made the
- 18 decision to add these amenities -- the toilet, the shower,
- 19 the range top --
- 20 MR. HULBERT: It's me. You know, all of this is
- 21 my decision.
- 22 So I can't say -- I can't -- you know, to tell the
- 23 truth, I put the toilet in for my mom. She said, "Where
- 24 are the ladies going to go?" And I had to have a little
- 25 sanitary sink right there. And so I didn't think -- I

1 didn't think anything of it. And at that time, I didn't

- 2 even know what Public Trust meant, you know?
- 3 ACTING COMMISSIONER ARONBERG: Thank you.
- 4 CHAIRPERSON GARAMENDI: We've certainly put this
- 5 Commission in a quandary. I expect that when somebody
- 6 comes and requests a permit to build and we give a lease
- 7 that they provide a specific set of plans and we accept,
- 8 deny, modify, request a modification of the plans, and
- 9 that's what's going to be built.
- 10 It is in my view inappropriate for the Commission
- 11 to allow somebody to send in plans, go through a couple of
- 12 iterations of those plans, and then go build whatever they
- 13 want to build.
- 14 No, we cannot allow that. Just can't do that, for
- 15 a couple of reasons: One, our legitimacy is totally
- 16 destroyed; secondly the Corps of Engineers and others are
- 17 depending upon us to review and to authorize a specific
- 18 plan. And if it's not carried out, then their role is
- 19 similarly jeopardized.
- 20 So what do we do? My view is, you got an option.
- 21 And the option is, take it out or rebuild it according to
- 22 the plan.
- Now, I was just looking at the plan here, and it's
- 24 pretty clear how high this thing is going to be. It's all
- 25 done to scale. And it looks to me, I don't know, 16 feet.

1 That's to the top of the railing that was subsequently

- 2 disallowed.
- 3 MS. DUGAL: Yes.
- 4 CHAIRPERSON GARAMENDI: So it's 16 feet. If you
- 5 want to get a bigger boat, then you got a problem. How
- 6 are you going to get the boat into the boathouse? And no
- 7 decks, no kitchens, no toilets. Good question about the
- 8 fish cleaning. I don't have a problem with your gangway.
- 9 But okay. The river goes up and down. And that's not an
- 10 issue for me, but the rest of it is.
- 11 So my view is, if you come to this Commission and
- 12 you are asking for a permit, and we give you a permit,
- 13 then we expect you to carry out the permit. If you don't,
- 14 then you are in violation of the lease. And you leave us
- 15 with the option of curing the violation -- that is,
- 16 rebuild it according to the plans that were approved -- or
- 17 remove it.
- 18 MR. HULBERT: And if we do remove it, can I
- 19 re-permit for that -- for this structure here, without the
- 20 amenities?
- 21 CHAIRPERSON GARAMENDI: The -- I think the answer
- 22 is with regard to the length, yes. With regard to the
- 23 width, probably, yes, until you begin to get into the
- 24 navigable area of the river. And with regard to the
- 25 height, big question. We're not interested in having --

- 1 I'm not interested in having the visual beauty of the
- 2 Sacramento River destroyed by big boathouses on the river.
- 3 That's -- and I think that's one of the things we have to
- 4 look out for is the public's enjoyment of the river, which
- 5 I believe is significantly lessened by big structures
- 6 sitting on the river.
- 7 MR. HULBERT: Well, like a sport fisher -- some of
- 8 the sport fishers are over 21 feet tall.
- 9 CHAIRPERSON GARAMENDI: This is the sport fisher
- 10 being the boat?
- 11 MR. HULBERT: Well, then don't build a roof.
- 12 ACTING COMMISSIONER ARONBERG: Do you have a boat?
- 13 MR. HULBERT: Well, you see, my boat, the True
- 14 World Marine Boat -- we had designed this for a boat lift.
- 15 That's why we had it a little bit higher. I didn't know
- 16 that they were going to challenge the boat lift before.
- 17 That's the only reason it went in.
- 18 ACTING COMMISSIONER ARONBERG: Do you have a boat
- 19 currently? Do you currently have a boat?
- 20 MR. HULBERT: It's on order. And as soon as I get
- 21 this, I go to get through it, and the boat just came out
- 22 on January 7th. The boat is down on the drawing board.
- 23 We started with -- way back when, so we were building the
- 24 boathouse to bring the boat home. And so as soon as this
- 25 matter is cleared up, we can move on. So it's a

1 step-by-step. And plus, the enormous cost of building

- 2 this, it took a lot of effort, a lot of effort.
- 3 And then, like I said, I was dearly dependent on
- 4 Gil Labrie. And he was -- on his amendment, it was still
- 5 news to him, the things that it says in there. And then
- 6 now I'm all tangled up with things that I depended heavily
- 7 on others to help me with. And I thought I did completely
- 8 right with it all.
- 9 And so....
- 10 ACTING COMMISSIONER SHEEHAN: I don't know who
- 11 this is to: Short of taking the whole thing out, can you
- 12 modify it to meet the requirements of the lease that was
- 13 approved?
- MR. HULBERT: Well, again, that would be a
- 15 question for Louis. He did put in a letter, saying it
- 16 would be impractical or would be very nearly impossible.
- 17 And as a matter of fact, it would cost more than the
- 18 structure itself.
- And so now, because of the H beams and how
- 20 everything was configured and the rooftop is set, I think
- 21 that we could probably cut 2 feet off the end of it. But
- 22 I don't know how else to shorten it.
- 23 And as far as narrowing the structure, because of
- 24 a ridgity [sic] -- rigidness of it, Louis was saying that
- 25 it probably would be nearly impossible.

1 ACTING COMMISSIONER SHEEHAN: So in essence, you

- 2 were saying you would have to start off over again?
- 3 MR. HULBERT: I'm sorry?
- 4 ACTING COMMISSIONER SHEEHAN: You would have to
- 5 start over again, is what -- in order to meet the
- 6 requirements of the original?
- 7 Okay. That was the question I had.
- 8 CHAIRPERSON GARAMENDI: We have a motion to accept
- 9 the staff recommendation, which is to remove the
- 10 structure.
- 11 Do we have a second to that motion?
- 12 Okay. That motion is not accepted.
- 13 I don't know if Cindy is coming back. I assume
- 14 she is.
- 15 I would propose an alternative. I'm not in a
- 16 position to make a motion, but I propose an alternative,
- 17 and that is to give the lessee -- excuse me -- yeah, the
- 18 lessee, an option: Remove the structure or rebuild it as
- 19 per the permit, as specified in the permit, with the
- 20 exception of the additional length being allowed.
- 21 I'm not concerned about the additional length. I
- 22 am very concerned about the additional height and all of
- 23 the things that were added.
- I think that's an alternative that I would -- and
- 25 the choice is, it's up to the lessee. You can do it

1 either way. You can take that structure and rebuild it as

- 2 permitted with an additional 7 feet allowed, or remove it.
- 3 That would be the proposal that I would make. And if
- 4 there's a motion, then at least there's one vote for that.
- 5 ACTING COMMISSIONER SHEEHAN: I can move that
- 6 motion. I guess the question that I would have is to the
- 7 staff. The length is consistent with our -- with our
- 8 guidelines?
- 9 EXECUTIVE OFFICER THAYER: Barbara, there have
- 10 been other docks constructed at that length; correct? But
- 11 not as high. Okay.
- 12 ACTING COMMISSIONER SHEEHAN: And separate and
- 13 aside, I do think it would be helpful for at least us to
- 14 give some guidance to people in the future about -- you
- 15 know....
- 16 EXECUTIVE OFFICER THAYER: Certainly.
- 17 ACTING COMMISSIONER SHEEHAN: And especially when
- 18 they come in -- I mean, it seems obvious, but it didn't
- 19 quite happen in this case, as to what we expect from them.
- 20 CHAIRPERSON GARAMENDI: In this case, it was not
- 21 an issue as to the permit. The height became an issue
- 22 because of the modifications.
- 23 So....
- 24 ACTING COMMISSIONER SHEEHAN: Anyway, so yes, I
- 25 make that motion.

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1 CHAIRPERSON GARAMENDI: Cindy, you were out of the
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- 2 room when I made the proposal. I will offer it to you for
- 3 your consideration. And that is that the lessee be given
- 4 an option: Remove the structure because it is in
- 5 violation of the permit, or modify the structure to be
- 6 consistent with the permit, with the exception that
- 7 additional 7 feet of length be allowed.
- 8 ACTING COMMISSIONER ARONBERG: Not the height?
- 9 MR. HULBERT: I'm sorry. With the exception of
- 10 what?
- 11 CHAIRPERSON GARAMENDI: The additional 7 feet of
- 12 length be allowed, not the height. That the structure be
- 13 built according to the permit with one exception. That
- 14 is, the length, the additional 7 feet. The reason is, the
- 15 7 feet doesn't bother me, because we often do leases that
- 16 are longer than the one that is in place here.
- Now that's my proposal. I think that Anne is --
- 18 ACTING COMMISSIONER SHEEHAN: I will move that.
- 19 CHAIRPERSON GARAMENDI: -- is satisfied with that.
- 20 Cindy, do you want to be chair for a moment? You
- 21 are the chair. I pass my gavel to you. Can I do that?
- 22 EXECUTIVE OFFICER THAYER: I was just going to --
- 23 the attorney general made a good suggestion which is, we
- 24 may want to impose a some sort of time limit by which
- 25 either of these actions would have to be carried out. So

1 if he was going to remove the improvements, perhaps 30 or

- 2 60 days. If it was going to be modified, it might take
- 3 him longer to do that, maybe 90 days.
- 4 ACTING COMMISSIONER SHEEHAN: That's fine.
- 5 CHAIRPERSON GARAMENDI: 180 days.
- 6 ACTING COMMISSIONER SHEEHAN: 180 days to do the
- 7 modifications or both?
- 8 CHAIRPERSON GARAMENDI: For both. 180 days for
- 9 both.
- 10 EXECUTIVE OFFICER THAYER: Fine.
- 11 ACTING COMMISSIONER SHEEHAN: What I would like to
- 12 add, I think we should hear back within six -- you know,
- 13 30 to 60 days of what they are proposing so that we know
- 14 what is happening.
- 15 CHAIRPERSON GARAMENDI: Then the motion would
- 16 read, it is at the option of the lessee to either remove
- 17 the structure or to modify the present structure so as to
- 18 conform with the permit, allowing the additional 7 feet of
- 19 length, and all other parts of the permit would be --
- 20 would have to be complied with. And within 30 days, tell
- 21 the Commission which of the two options they choose.
- 22 EXECUTIVE OFFICER THAYER: I'm sorry? 30 days.
- 23 CHAIRPERSON GARAMENDI: Within 30 days, tell the
- 24 Commission which of the two options they would choose, and
- 25 then 180 days to effectuate the change.

1 EXECUTIVE OFFICER THAYER: And as to the width,

- 2 they would as well go back to the originally approved
- 3 width?
- 4 CHAIRPERSON GARAMENDI: I think the width is close
- 5 to where they said they would do. I don't think the width
- 6 is an issue.
- 7 EXECUTIVE OFFICER THAYER: It's an extra two and a
- 8 half --
- 9 MS. DUGAL: No, it is not an issue.
- 10 CHAIRPERSON GARAMENDI: The width is not an issue.
- 11 ACTING COMMISSIONER ARONBERG: I have a question
- 12 of Ms. Dugal, maybe, or I don't know if it is to you or
- 13 Paul. But would that have been approved if that were the
- 14 initial application?
- 15 EXECUTIVE OFFICER THAYER: The width?
- ACTING COMMISSIONER ARONBERG: The new dimension
- 17 with the additional --
- 18 EXECUTIVE OFFICER THAYER: I think Barbara
- 19 indicates that there are other docks that are at that
- 20 length or long or longer. So that's consistent with the
- 21 pattern along the river and wouldn't be seen as something
- 22 extra large.
- 23 ACTING COMMISSIONER ARONBERG: So I will support
- 24 this motion. I was very concerned that no one benefit
- 25 from a violation. And so if it would have been approved

- 1 anyway, that's fine.
- 2 CHAIRPERSON GARAMENDI: We have a motion.
- 3 The Corps has a question?
- 4 MR. SIMMONS: Yes. I had a question about the
- 5 time frame. Because any work within the waters would have
- 6 to fall within a specific work window. It closes at the
- 7 end of October.
- 8 CHAIRPERSON GARAMENDI: And opens?
- 9 MR. SIMMONS: At the end of August 1st to
- 10 October 31st. And that's set by Fish and Wildlife Service
- 11 and National Marine Fishery Service due to any water work
- 12 with endangered listed species.
- 13 CHAIRPERSON GARAMENDI: Thank you very, very good
- 14 point. But I didn't quite understand the time frame that
- 15 you've suggested.
- MR. SIMMONS: Well, I was just stating, if they
- 17 needed to remove or modify within 180 days, if they don't
- 18 get it done by October 31st, they can't meet that 180
- 19 days.
- 20 CHAIRPERSON GARAMENDI: The window closes
- 21 October 31st and opens?
- MR. SIMMONS: It's August 1st to October 31st.
- 23 CHAIRPERSON GARAMENDI: That's the construction
- 24 window?
- 25 MR. SIMMONS: Yes, on the Sacramento river.

1 ACTING COMMISSIONER ARONBERG: A three-month

- 2 window?
- 3 MR. HULBERT: October 31st is the deadline. And
- 4 then it opens up April 1st.
- 5 MR. SIMMONS: That's not what I'm understanding.
- 6 CHAIRPERSON GARAMENDI: Okay. The way this motion
- 7 can be modified is that consistent with the
- 8 construction -- the window for construction on the
- 9 Sacramento River. And so it would be 30 days to notify us
- 10 as to which option they choose. And then the construction
- 11 has to be -- it would have to be the close of the next
- 12 window.
- 13 EXECUTIVE OFFICER THAYER: So next
- 14 October 31st then?
- 15 CHAIRPERSON GARAMENDI: '08.
- 16 EXECUTIVE OFFICER THAYER: '08.
- 17 CHAIRPERSON GARAMENDI: Okay. Excuse me. I'm not
- 18 sure that's the case. Let me be very clear about this.
- 19 The modifications -- if the lessee chooses to modify the
- 20 structure, there is no need to be in the water other than
- 21 perhaps a barge or a boat that would be providing access.
- 22 In other words, you are not driving piles, you are not
- 23 removing piles, etc.
- MR. SIMMONS: That's something I would have to
- 25 verify, because that would go back to Fish and Wildlife

- 1 Service.
- 2 CHAIRPERSON GARAMENDI: Well, then let's just go
- 3 with the opening and the closing.
- 4 MS. DUGAL: If there's no limitations, as long as
- 5 there's not any in-water work. Yeah. So, you know, to
- 6 remove all of those -- the kitchen, the cabana, all that
- 7 stuff can come out ASAP or as directed by the Commission.
- 8 So as long as there's not any in-water, there's not
- 9 restrictions.
- 10 CHAIRPERSON GARAMENDI: So as far as we know, the
- 11 180-day period would be sufficient because you are not in
- 12 the water?
- MR. SIMMONS: If that's the case --
- 14 CHAIRPERSON GARAMENDI: Here's the deal, folks.
- 15 We got a meeting coming up in 40 days or so. If this
- 16 doesn't work, staff will notify the Commission and we can
- 17 seek a modification. All right?
- 18 But at the moment, you got 180 days to complete
- 19 the work, take it out, which means you got to do it by
- 20 October 31st. Remove the pilings and float the thing down
- 21 the river, whatever it takes. Or if you choose to modify
- 22 it, you have 180 days to get it done. Okay? That's the
- 23 motion.
- 24 ACTING COMMISSIONER SHEEHAN: I moved it.
- 25 EXECUTIVE OFFICER THAYER: Before taking a vote,

1 again, if I could interrupt. This has, in essence, become

- 2 a lease amendment. The change -- the project has changed
- 3 as approved by the Commission previously. So in effect,
- 4 we're taking his application for a lease amendment and
- 5 approving it subject to the conditions, the modifications,
- 6 that you have just described in your motion.
- 7 I would like to make sure we're square -- I think
- 8 there's some CEQA findings that we need to -- the
- 9 Commission needs to adopt for that. So which ones are
- 10 they?
- 11 So if I may read into the record the CEQA
- 12 findings: So the removal of the 144 square foot enclosed
- 13 storage barbeque area, including all items within --
- 14 electric grill, cooktop, sink, garbage disposal,
- 15 dishwasher, etc, find that the activity is exempt from the
- 16 requirements of CEQA pursuant to Title 14, California Code
- 17 of Regulations, Section 15061 as categorically exempt
- 18 project class one existing facilities; Title 14, category
- 19 code -- California Code of Regulations, Section 15301(A);
- 20 and in addition, alter current improvements to previously
- 21 approved dimensions with the change that you are talking
- 22 about; find that the activity is exempt from the
- 23 requirements of CEQA, pursuant to Title 14, California
- 24 Code of Regulations, Section 15061 because there is no
- 25 possibility that the activity may have a significant

- 1 effect on the environment.
- 2 So that would be part of the Commission's findings
- 3 in certifying these amendments.
- 4 CHAIRPERSON GARAMENDI: And the issue is before
- 5 us. And we note that Cindy did second the motion.
- 6 ACTING COMMISSIONER ARONBERG: I'm going to
- 7 support it. But I think as chair, I think you can second
- 8 the motion.
- 9 CHAIRPERSON GARAMENDI: As a courtesy to the
- 10 chair, she seconded the motion. Note that in the record.
- 11 And we have a two to one vote.
- ACTING COMMISSIONER ARONBERG: Two to one? No.
- 13 3-0.
- 14 CHAIRPERSON GARAMENDI: 3-0. Very good. Okay.
- Thank you very much. We'll take a
- 16 seven-and-a-half minute break.
- 17 (Thereupon a break was taken in
- 18 proceedings.)
- 19 CHAIRPERSON GARAMENDI: Item No. 70 is up. This
- 20 issue has been before this Commission many, many times,
- 21 over a long period of time.
- 22 We have a proposal from the staff that we issue a
- 23 notification of default and terminate the general lease.
- Mr. Thayer?
- 25 EXECUTIVE OFFICER THAYER: Thank you, sir.

1 Mary Hays from the Land Management Division will

- 2 give the staff presentation on this matter.
- 3 CHAIRPERSON GARAMENDI: Very short. We've heard
- 4 this many times.
- 5 MS. HAYS: Good afternoon, Mr. Chair and members
- 6 of the Commission. My name is Mary Hayes, and I'm a
- 7 public land manager with the Commission's Land Management
- 8 Division. I'm here to present the calendar Item No. 70.
- 9 The -- this item asked the Commission to consider
- 10 ratification of staff's findings that the South Bay Yacht
- 11 Club is in default of their lease. The lease authorizes
- 12 the use and operation and maintenance of docking and
- 13 mooring difficulties on the Guadalupe River in the town of
- 14 Alviso, Santa Clara County. The lease was originally
- 15 issued in 1968, was subsequently renewed in 1983, and
- 16 again in '93, and will expire June 18 of 2013.
- 17 The default issues associated with the lease are:
- 18 One, failure to maintain the lease premises in good repair
- 19 and safe condition; two, failure to maintain the
- 20 electrical lines and overgrown vegetation, which have
- 21 created a fire hazard; three, the failure to obtain the
- 22 necessary permits to maintain the facilities in a safe
- 23 condition; four, failure to provide public access; and
- 24 five, allowing residential use of the lease premises.
- In September and October of 2005, staff performed

1 site visits of the lease premises and had discussions and

- 2 correspondence with the yacht club regarding the condition
- 3 of the facility, the abandoned vessels, and utility
- 4 hookups that suggested that residential use may have
- 5 occurred -- or may have been occurring, excuse me.
- 6 Staff subsequently requested a plan and timetable
- 7 to repair the facility and address the other issues. The
- 8 yacht club responded in November 2005 with explanation
- 9 that they had plans to undertake major -- major repairs,
- 10 found that removal of the overgrown vegetation by
- 11 handcutting was not working and needed to take further
- 12 measures to remove the vegetation, and made no commitment
- 13 to remove the abandoned vessels due to legal constraints.
- In January 2006, the San Francisco Bay
- 15 Conservation and Development Commission, BCDC, notified
- 16 Commission staff of the abandoned boats. In October 2006,
- 17 the City of San Jose Fire Department notified the yacht
- 18 club, staff of the Commission, and the Santa Clara Valley
- 19 Water District that the overgrown vegetation adjacent to
- 20 the docks was a dangerous hazard.
- 21 For clarification purposes, the Santa Clara Valley
- 22 Water District is the adjacent property owner to the lease
- 23 premises. And a portion of the docked facilities are
- 24 located on the district's property.
- In April of 2007, staff conducted another site

- 1 visit of the lease premises which noted no visible
- 2 progress towards remedying the overall disrepair nor the
- 3 unsafe fire hazard conditions nor provided adequate public
- 4 access.
- 5 Staff subsequently sent a written notice informing
- 6 the yacht club that it was in breach of the terms of the
- 7 lease on June 11, 2007.
- 8 On June 14th, 2007, the yacht club responded that
- 9 they were working towards accomplishing the requirements
- 10 but were having problems obtaining permits.
- On October 13, staff conducted another site visit
- 12 and found the facility remained nearly unchanged from the
- 13 April site visit. And as a result, staff sent a letter on
- 14 August 16th stating that the yacht club had not adequately
- 15 addressed the steps it was going to take to come into
- 16 compliance with the terms of the lease.
- 17 You have before you a packet that includes letters
- 18 from staff to the yacht club, and their written responses
- 19 as well as correspondence from the fire department and
- 20 BCDC.
- 21 I would like to take this opportunity to present
- 22 photographs taken by staff of the yacht club facility
- 23 which showed the condition of the lease premises.
- The first photos were taken in 2004.
- 25 ---00--

1

2 MS. HAYS: I don't know if you can see those very

3 well.

4 The next set of photos were taken in 2005 --

5 ---00--

6

7 MS. HAYS: -- showing the vegetation along the

8 docks.

9 ---00--

10 MS. HAYS: And the next set of photos were August

11 of 2007. Those are still '05.

12 --000--

13 MS. HAYS: Here we go with '07, last month. These

14 were taken from the levee itself, showing the vegetation.

15 ---00--

16 --000--

MS. HAYS: The final photos are -- which will be

18 shown are photos that were submitted by the yacht club

19 showing recent minor temporary dock repairs undertaken in

20 early September. These are also in your packet.

21 We're still on the -- here we go.

--000--

23 MS. HAYS: These are the photos taken -- supplied

24 to us by the yacht club of the -- some of the deck

25 repairs, temporary repairs, that they have undertaken.

- 1 Thank you.
- 2 On August 31st, the yacht club submitted a work
- 3 plan to remedy the defaults. As of this week, the yacht
- 4 club has an open application with BCDC to complete the
- 5 electrical repairs -- that the application is incomplete.
- 6 In early September, the yacht club performed minor
- 7 temporary repairs, as you can see, as shown in the
- 8 photographs. These repairs were permitted under an
- 9 existing 2003 BCDC permit, which allowed repairs to a
- 10 limited area of the lease premises. This represents the
- 11 extent of the progress towards compliance since the
- 12 June 2007 letter from staff, notifying the yacht club of
- 13 their breach in terms of the lease.
- 14 The following are the areas that staff have
- 15 identified as defaults and a summary of the current status
- 16 of each:
- 17 Repairs. General condition of the facility:
- 18 Recent temporary dock repairs have been done. The overall
- 19 condition of the facility is still regarded in a state of
- 20 disrepair and a fire hazard. The breach of this lease --
- 21 the breach of this lease is not considered to be cured;
- 22 Second, electrical repairs and overgrown
- 23 vegetation. No electrical repair work or weed abatement
- 24 has been done on the lease premises. This breach of the
- 25 lease has not been cured;

1 Number three, permits. First, the yacht club has

- 2 not obtained a BCDC permit for the electrical repairs or a
- 3 BCDC permit for the repairs needed to the remaining dock
- 4 facilities on the lease premises; two, has not obtained a
- 5 permit from BCDC for two unauthorized finger dock
- 6 extensions, five pilings, and a dock extension located on
- 7 the north end of the lease premises; three, has not
- 8 obtained possible -- possible permits needed from the San
- 9 Francisco Bay Regional Water Quality Control Board, U.S.
- 10 Corps of Engineers, U.S. Wildlife, Fish and Wildlife
- 11 Service, and the Department of Fish and Game for
- 12 vegetation and/or root removal; and five [sic], has not
- 13 obtained authorization from the Commission -- has not
- 14 obtained authorization from the Commission and may need
- 15 permits from the BCDC and possible other agency [sic] for
- 16 a fuel line observed on the dock facilities. This breach
- 17 of the lease has not been cured;
- 18 Number four, public access. Public access has not
- 19 been provided, and no plans have been submitted to
- 20 understand how the yacht club intends to provide access.
- 21 The breach of the lease has not been occurred;
- 22 Five, residential use of the boats in the yacht
- 23 club. This issue is not being pursued at this time
- 24 because yacht club representatives assured staff that
- 25 there are no live-aboards on the lease premises;

1 Six, derelict and abandoned vessels. The yacht

- 2 club representatives assert that this issue is being
- 3 addressed and there that are no derelict or abandoned
- 4 vessels on the State-owned portion of the facility.
- 5 Based on the above mentioned defaults and the
- 6 length of time the yacht club has been given to remedy
- 7 these deficiencies, staff is recommending that the
- 8 Commission authorize staff to issue a notice of
- 9 termination to the South Bay Yacht Club and terminate the
- 10 lease.
- 11 The yacht club will be required to remove all
- 12 improvements and restore the lease premises within 90 days
- 13 after the termination.
- 14 That's the end of my presentation. Staff and
- 15 representatives of the South Bay Yacht Club, the BCDC, and
- 16 the Santa Clara Valley Water District are present to
- 17 answer any questions the commissioners may have.
- 18 CHAIRPERSON GARAMENDI: I would like to hear from
- 19 the yacht club.
- MS. O'BRIEN: Good afternoon, Mr. Lieutenant
- 21 Governor and Members of the Commission. My name is
- 22 Colleen O'Brien, and I'm an attorney with an office in
- 23 Walnut Creek. And I'm here representing the South Bay
- 24 Yacht Club.
- 25 Behind me, this is Mr. Tom Laine. He's the

1 present staff commodore of the South Bay Yacht Club. And

- 2 the reason we're up here together is there are some
- 3 questions that the Commission would probably get better
- 4 answers by asking Mr. Laine than from me.
- 5 I would like to start my comments to the
- 6 Commission by noting that the South Bay Yacht Club is here
- 7 to ask for both permission and forgiveness. The staff
- 8 sent a certified letter to the yacht club on August 16th,
- 9 but that letter was not served or faxed or sent to me, as
- 10 the yacht club's attorney. And, in fact, no one at the
- 11 yacht club actually received that letter. It was finally
- 12 faxed to a member on August 23rd, which was the same day
- 13 that our response was due.
- 14 We actually managed that day to provide an interim
- 15 response followed by a pretty comprehensive work plan on
- 16 August 31st.
- 17 I have with me three copies of -- excuse me, that
- 18 work plan, that I'm happy to put into the record and
- 19 provide to the Commission.
- 20 Does the Commission have the work plan submitted
- 21 on the 31st? Because it's not mentioned in the staff's
- 22 agenda.
- 23 EXECUTIVE OFFICER THAYER: It's in the blue folder
- 24 that you have up front.
- 25 CHAIRPERSON GARAMENDI: We do have the work plan

- 1 here.
- 2 MS. O'BRIEN: Because I see that photos from the
- 3 work plan have been submitted but not for the work plan
- 4 itself.
- 5 CHAIRPERSON GARAMENDI: Well, tell me about the
- 6 work plan. When will you get it done?
- 7 MS. O'BRIEN: The bottom line in that we're here
- 8 to ask the Commission for 120 days in order to -- some of
- 9 the items that have been mentioned, as you can see from
- 10 the photographs, there's been cure here. There's no
- 11 residential use occurring.
- 12 CHAIRPERSON GARAMENDI: Bottom line: It's not a
- 13 new issue to the yacht club. Whether or not you received
- 14 the certified letter and whether you are the attorney of
- 15 record or not is of interest and, you know, if there's a
- 16 lawsuit, I'm sure that will be of interest too. But when
- 17 do you -- when will you have completed the work that has
- 18 been required?
- MS. O'BRIEN: We think 120 days.
- 20 CHAIRPERSON GARAMENDI: To get it all done?
- 21 MS. O'BRIEN: We have a permit, an encroachment
- 22 permit, from the Water District. And we have an
- 23 application in, with BCDC, for the electrical work and the
- 24 dock repair. There are apparently some technical problems
- 25 with the permit as submitted to BCDC, which we're working

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1 with BCDC to resolve. We have a contractor. We have
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- 2 arrangements made with the salvor for removal of the three
- 3 vessels that have been identified by BCDC as our
- 4 responsibility.
- 5 Is there another item you want me to address?
- 6 CHAIRPERSON GARAMENDI: Well, I guess there's the
- 7 electrical systems and the fire protection and the
- 8 vegetation. All of it. I mean, there were seven items, I
- 9 think.
- 10 EXECUTIVE OFFICER THAYER: Public access.
- 11 CHAIRPERSON GARAMENDI: Public access, etc.
- MS. O'BRIEN: We submitted a -- in our work plan,
- 13 we addressed, well, all of these items, in addition to
- 14 public access. What we were asked to do was not cure
- 15 by -- in our response. We were asked to submit a work
- 16 plan, and that's what we did.
- 17 CHAIRPERSON GARAMENDI: And I asked you, when
- 18 would you have it done?
- MS. O'BRIEN: We think 120 days.
- 20 CHAIRPERSON GARAMENDI: For everything?
- MS. O'BRIEN: For everything.
- 22 CHAIRPERSON GARAMENDI: Cindy?
- 23 ACTING COMMISSIONER ARONBERG: Can you do it in
- 24 90? If we were to give 90 days, you know, suspend the
- 25 staff's proposed action here for 90 days, can they get it

- 1 done?
- 2 MS. O'BRIEN: Possibly. We're asking for 120.
- 3 CHAIRPERSON GARAMENDI: Well, we can negotiate
- 4 somewhere in between those numbers.
- 5 (Laughter.)
- 6 CHAIRPERSON GARAMENDI: 24 months -- three months.
- 7 ACTING COMMISSIONER ARONBERG: I'm happy to make a
- 8 motion for some time. What I had in mind was 90 days, as
- 9 a courtesy, in particular, to the club and also to the
- 10 honorable Kansen Chu and Sally Lieber who are also
- 11 concerned about the matter.
- 12 CHAIRPERSON GARAMENDI: So the motion that you are
- 13 proposing is that we suspend -- that we approve the staff
- 14 recommendation but suspend action on it for 90 days giving
- 15 the lessee the opportunity to cure the defects.
- 16 ACTING COMMISSIONER ARONBERG: Correct.
- 17 CHAIRPERSON GARAMENDI: And if not cured within 90
- 18 days, then the default -- staff would have discretion of
- 19 the staff, which may be an issue that the attorney general
- 20 wants to address. Then the default would move -- would be
- 21 in place. It's staff's discretion to make that decision,
- 22 that the action is completed -- the cure is completed.
- 23 EXECUTIVE OFFICER THAYER: May I just suggest we
- 24 give them a 90-day cure period.
- 25 CHAIRPERSON GARAMENDI: Comfortable with that?

1 ACTING COMMISSIONER SHEEHAN: We meet the 30th of

- 2 October. And when again?
- 3 EXECUTIVE OFFICER THAYER: December 3rd.
- 4 ACTING COMMISSIONER SHEEHAN: So we would know by
- 5 then if they are going to make it in 90 days.
- 6 EXECUTIVE OFFICER THAYER: Probably, yes. We
- 7 would be about two weeks shorter or a week and a half
- 8 shorter.
- 9 ACTING COMMISSIONER SHEEHAN: But we would know
- 10 whether they are going to make it?
- 11 EXECUTIVE OFFICER THAYER: Probably.
- 12 ACTING COMMISSIONER ARONBERG: That's the motion,
- 13 then. The suggestion would be to adopt staff's
- 14 recommendation except to provide a 90-day cure period.
- 15 MS. O'BRIEN: Excuse me. Before you vote, may I
- 16 ask for a clarification on that? Is there an opportunity
- 17 within that period for -- or a directive from the
- 18 Commission for staff to consult with us, or for us to
- 19 consult with staff, if there is some snag involved as far
- 20 as getting a permit or -- so that we don't reach the end
- 21 of the period and think we're in compliance, and then find
- 22 out at the last minute that we're not?
- 23 EXECUTIVE OFFICER THAYER: Of course, if there's
- 24 some issue, we have the October 30th meeting. You could
- 25 come back and address the Commission. In fact, we

1 probably should in terms of the progress that's been made

- 2 to deal with this as far as the previous --
- 3 CHAIRPERSON GARAMENDI: We have a motion which, I
- 4 think, is clear. We have a meeting of this commission
- 5 prior to the 90-day period of time running. And staff can
- 6 inform -- and we can modify, if we choose to do so, by
- 7 providing additional time or whatever modification would
- 8 be appropriate at that time. Bottom line is, we've had
- 9 enough. Get on with it, get it done, or get out.
- 10 Understood?
- 11 MS. O'BRIEN: Understood.
- 12 CHAIRPERSON GARAMENDI: There are a bunch -- there
- 13 are several people who wanted to testify on this matter.
- 14 Do they still want to testify?
- 15 (Yeses.)
- 16 CHAIRPERSON GARAMENDI: Do you think you can add
- 17 to this discussion in any way that would be useful, to
- 18 cause us to change our mind of what we are about to decide
- 19 to do?
- 20 (Yeses.)
- 21 CHAIRPERSON GARAMENDI: No? Then don't testify.
- 22 Yes, then testify.
- You see those little lights up there? One is
- 24 green, one is yellow, one is red. Prepare to finish when
- 25 it's yellow and when it's red, to step back, and you're

- 1 done. We're moving on here.
- 2 MS. ASUNCION: Hello. My name is Judy Asuncion.
- 3 My husband is John Asuncion. He is president and founder
- 4 of the Blue Whale Sailing School, a charitable and
- 5 educational corporation that he created 13 years ago.
- 6 When we purchased our property, which is right
- 7 next door to the South Bay Yacht Club, in Alviso, seven
- 8 years ago, we donated the property to the Blue Whale
- 9 Sailing School for our charitable, educational
- 10 corporation. We were so excited to create an area in the
- 11 South Bay for public access to the waterways and the South
- 12 Bay, to have inner-city children and handicapped adults
- 13 enjoy the waterways to see all the wildlife that Alviso
- 14 area and the South Bay has to offer. There are many
- 15 people that run, walk, on the levees. And thanks to my
- 16 husband for keeping our property so clean for the public
- 17 to be able to view the waterways.
- 18 We felt so good about this area to be not only for
- 19 us but for the public, of positive surroundings. It is a
- 20 wonderful feeling to see smiles on people's faces when you
- 21 have view of the waterways. Or if you are on the water,
- 22 it is a piece of serenity. People are getting in touch
- 23 with themselves. This is healthy.
- 24 We have received so many letters from the general
- 25 public and thanks to John Asuncion and the Blue Whale

1 Sailing School for giving public access for the past seven

- 2 years. They also state in these letters that for over the
- 3 years, that they have been denied public access through
- 4 the South Bay Yacht Club and in the Alviso area, even
- 5 though it states in the lease that the state of California
- 6 has the South Bay Yacht Club --
- 7 CHAIRPERSON GARAMENDI: Excuse me. We're aware
- 8 and we've heard before your concerns.
- 9 Do you agree or disagree with the action that's
- 10 been proposed?
- MS. ASUNCION: I disagree.
- 12 CHAIRPERSON GARAMENDI: And you want it shut down
- 13 now?
- 14 MS. ASUNCION: I want it shut down now. They've
- 15 had a long enough time -- they've had -- they've had a
- lease with the state for many years. Why wouldn't they
- 17 take care of it? Why wouldn't they allow public access?
- 18 I basically wanted to give you a scenario of what I've
- 19 been experiencing.
- 20 CHAIRPERSON GARAMENDI: I appreciate that. The
- 21 problem we're faced with is that we're going to lose a
- 22 quorum of this Commission. And I think you want us to
- 23 take some action.
- MS. ASUNCION: Well, a lot of the agencies
- 25 throughout California have known about this problem, but

- 1 it has been gone on deaf ears.
- 2 CHAIRPERSON GARAMENDI: No, it's not been on deaf
- 3 ears.
- 4 This Commission has given them 90 days to cure the
- 5 defects. If that's not cured in 90 days -- we're about to
- 6 give them 90 days to cure the defects. If they are not
- 7 cured in 90 days, they are in default, and they are
- 8 required, under their lease, to remove all of the
- 9 structures.
- 10 MS. ASUNCION: I understand that. But why do you
- 11 feel that they are allowed to get another 90 days?
- 12 CHAIRPERSON GARAMENDI: The commission is about to
- 13 make a decision. I thank you for your testimony.
- 14 Next person, please.
- MS. ASUNCION: Thank you.
- 16 CHAIRPERSON GARAMENDI: And please keep it very,
- 17 very quick.
- 18 MR. TAYLOR: I will try to keep it quick. Thank
- 19 you for letting me speak, Chairman Garamendi and
- 20 distinguished Commissioners.
- THE REPORTER: State your name, please.
- 22 MR. TAYLOR: Charles Taylor. I am actually
- 23 secretary of South Bay Yacht Club.
- 24 And I will be the first to tell you that no one
- 25 feels worse about the condition itself than the members.

- 1 And you can hear the old timers lament about the history
- 2 of the slough and the yacht club and it will bring a tear
- 3 to your eye. I'm very serious. It sounds ridiculous, but
- 4 that's the case.
- 5 It's very hard to maintain docks when you're on
- 6 dry land. It's very hard to generate income from boats
- 7 when you don't have any docks. And so that is why
- 8 basically those in the yacht club that have not given up
- 9 have spent, you know, seven years of their life of trying
- 10 to address the root of the problem.
- I personally -- I'm a newcomer, actually. I moved
- 12 there seven years ago. I was taken in by just the history
- 13 of the place, the people, and such a wonderful area. Then
- 14 I got involved. And at least for me, just me alone for
- 15 the past seven years, I have been going to weekly
- 16 meetings. And those don't include meetings with the Santa
- 17 Clara Valley Water District, South Bay Salt Ponds
- 18 Restoration Project, the City Council of San Jose, BCDC,
- 19 to get the slough restored.
- I mean, nothing can be done unless there's water
- 21 in the slough. And so what we've been trying to do I've
- 22 been trying to do, personally, for the past seven years --
- 23 Tom Laine has been doing it, and other members of the
- 24 yacht club have been doing it for 15 years, trying to get
- 25 water back in the slough. And we've been working with the

1 Santa Clara Valley Water District, South Bay Salt Pond

- 2 Restoration Project, to make this happen.
- 3 Historically, the folks from Alviso who parallel
- 4 the slough know, when we get that slough cleared out,
- 5 getting the yacht club fixed will fall into place. There
- 6 will be a new brand of people coming to the Bay. All
- 7 these things can be accomplished. So that is what we've
- 8 been working on.
- 9 And we have been instrumental, working with the
- 10 Santa Clara Valley Water District to try to get our
- 11 project to clear the slough. We've also been instrumental
- 12 with the South Bay Salt Pond Restoration Project to have
- 13 restoration of the slough -- introduction of salt water --
- 14 one of the initial projects in this 50-year effort. So we
- 15 have been working very diligently at the root cause of
- 16 this problem, because, you know, that is what we feel
- 17 needs to be done first. So we were surprised when we were
- 18 hit with these violations from State Lands. It was just
- 19 in bad shape. We were the ones who really want to fix it
- 20 up. By my understanding is, we gave you guys a work plan.
- 21 We're trying to address that.
- 22 And what the problem has been, it's just so
- 23 difficult. There are four government agencies -- I heard
- 24 a couple more mentioned. Now there's the Corps of Army of
- 25 Engineers and others that we have been trying to navigate

1 this maze of permits -- permission, some of the which have

- 2 been getting conflicting information. So we finally had
- 3 to get counsel and address these issues. It has been very
- 4 difficult, as you know, dealing with these issues.
- 5 And if you want to actually --
- 6 CHAIRPERSON GARAMENDI: Before you run out of
- 7 time, a question. We are about to allow you 90 days to
- 8 clear the defects. Can you do it? We're not asking you
- 9 to clear the slough.
- 10 Fix the docks, fix the electrical work, provide
- 11 the public access, clear the weeds -- those are the basic
- 12 ones that are out there. And there's a handful of other
- 13 lesser ones. Can you do it in 90 days?
- 14 MR. TAYLOR: Let me try to address all of those.
- 15 I would say, yes. And here's what's going to happen.
- 16 We're getting new docks in. That's fine. We can cut
- 17 weeds, but it's dry land. They are going to grow back in
- 18 a month. That's the problem.
- 19 CHAIRPERSON GARAMENDI: So does my lawn. Fine.
- 20 You have 90 days to do it. And you say you can do
- 21 it? You will have a chance to prove it.
- MR. TAYLOR: Okay.
- CHAIRPERSON GARAMENDI: Okay? You got 90 days.
- Thank you.
- MR. ASUNCION: Hi. It's nice to see you,

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1 Lieutenant Governor and staff. I'm John Asuncion.
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- 2 CHAIRPERSON GARAMENDI: And Commissioners.
- 3 MR. ASUNCION: And Commissioners. Excuse me.
- 4 I'm John Asuncion, and I'm the President and
- 5 founder of the Blue Whale Sailing School. Myself and my
- 6 wife created this educational corporation. Come January,
- 7 it will be 14 years. We stepped up to the plate. We
- 8 didn't make any excuses. And we got the money out of our
- 9 own pockets and did the cleanup on our property. Okay?
- 10 The yacht club polluted our property. We have
- 11 them in court at this time for polluting all the
- 12 properties along the slough. But the most important
- 13 thing, they deny public access. And I want the commission
- 14 and yourself to know that I offered three times to pay for
- 15 that cleanup at the South Bay Yacht Club, to pay for it
- 16 all, remove the docks, give them new docks, on one
- 17 condition. And that one condition was to provide public
- 18 access to the taxpayers of California. They have used
- 19 every opportunity to use taxpayers' money to try to bail
- 20 out a private yacht club. A precedence [sic] was set by
- 21 Boats and Waterways, denying their grant, because they
- 22 wanted to use taxpayers' money to remove and clean their
- 23 boat out.
- The gentleman that just spoke, I applaud him for
- 25 trying to get anything cleaned up. But in the same token,

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1 you don't use taxpayers' money to clean up a yacht club.
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- 2 And the Water District should be scolded for allowing them
- 3 to squat on their property and pollute it. They pollute
- 4 your property that you have a lease with. They pollute
- 5 the property that the Water District owns. And then they
- 6 pollute the property where the state owns again.
- 7 And then I and my wife, that purchased our
- 8 property and donated to our foundation -- they have
- 9 polluted our property and everything along the slough. So
- 10 the bottom line is, I feel -- and I can't tell you what to
- 11 do. You make your own decision. Staff makes their own
- 12 decision. I applaud your staff for trying to do the right
- 13 thing. And I hope you listen to the taxpayers. And I
- 14 hope you close this place down. Okay?
- 15 There's no more wiggle room to give them another
- 16 day like this. As a retired contractor, there's no way
- 17 that they are going to clean that place up. And it's like
- 18 having a piece of turf. I'm a retired golf course
- 19 architect and landscape architect. I know what it takes
- 20 to cut a piece of grass. And I know how to maintain it.
- 21 You can go to the Olympic Club and see what I did
- 22 there. You can go to the California Club and see what you
- 23 do with a piece of turf. And a piece of turf, you have to
- 24 maintain it. If you don't maintain it, it doesn't happen.
- Thank you very much for you time.

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1 CHAIRPERSON GARAMENDI: Thank you.
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- 2 Next?
- 3 MS. RIVERA: God, I'm excited to be here. My name
- 4 is Lordes Rivera, and I'm a resident of Alviso for 40
- 5 years. I love my community. I was raised here, to the
- 6 present.
- 7 The reason why I'm here is because I am behind the
- 8 South Bay Yacht Club. When you see those pictures and you
- 9 imagine me living there, when I was young, all I saw was
- 10 all open water, from channel to channel. Okay?
- 11 Former Director Bob Rose, for 30 years, has been
- 12 trying to get directors from the Santa Clara Valley Water
- 13 District to clean the bottom of the river. Well, his term
- 14 has finished.
- 15 For seven years now, I have -- for seven years
- 16 now, the director, Santos, has been director for the Santa
- 17 Clara Valley Water District, for District 3. He has been
- 18 pushing to have Guadalupe River dredged, vegetation
- 19 removed. And I have been attending so many meetings for
- 20 seven years where I had to leave school and work to speak
- 21 up.
- 22 What I have observed is environmental and social
- 23 injustice, discrimination, sabotage, certain directors
- 24 dictating to district staff project managers to make it
- 25 impossible for all these community projects to be

- 1 completed.
- 2 We are trying to -- what we are trying to do is
- 3 receive fair and equal justice, make it look like it did
- 4 before the 1983 -- yes, I was in the 1983 flood, and I was
- 5 devastated and I have blocked it out of my mind. I don't
- 6 want to remember nor I want my new neighbors, my old
- 7 neighbors, to go through what I went through at that time.
- 8 Katrina has played -- Katrina plays in this but not
- 9 really. It's the '83 flood that does. When you live
- 10 through it, it's very painful. My main point is, I don't
- 11 want to go through it nor for my neighbors, like I said.
- 12 What John Asuncion from Blue Whale Sailing School
- 13 is not telling you is that he has removed the vegetation,
- 14 putting docks, putting boats out there without a permit.
- 15 How is that possible?
- 16 I've been trying to work collaboratively with the
- 17 other agencies. And I don't see them doing -- taking any
- 18 action against them. I don't understand that. He can
- 19 tell you, he is a charitable organization. It's easy for
- 20 him to take pictures with handicapped children and expose
- 21 them without asking the parents if it's okay. The then as
- 22 soon as he gets his pants down, he takes them up.
- 23 So I'm here to ask 120 days. Thank you.
- 24 CHAIRPERSON GARAMENDI: Thank you.
- Next.

1 MS. CANSINO: Good afternoon, Chair and

- 2 Commissioners.
- 3 My name is Rhovy Lynn Cansino. I'm a policy
- 4 analyst for Counsel Member Kansen Chu representing the
- 5 City of San Jose, Council District 4, and most
- 6 importantly, representing the citizens of Alviso.
- 7 I would like to express my thank you to each and
- 8 every one of you for considering granting the South Bay
- 9 Yacht Club 90 days to cure the defects outlined by staff.
- 10 We believe that the yacht club will make significant
- 11 progress within the time given and by granting the club
- 12 this extension, please do recognize that you are listening
- 13 to the community, to the concerned voices and the requests
- 14 of the community saying that they want they want to keep
- 15 the yacht club in Alviso.
- So on behalf of the council member, thank you very
- 17 much. And have a wonderful day.
- 18 CHAIRPERSON GARAMENDI: Thank you.
- 19 MR. HANNELLY: Hello, Mr. Chairman and members of
- 20 the Commission. Mark Hannelly with the California Outdoor
- 21 Heritage Alliance.
- 22 We appreciate the offer of allowing an extra 90
- 23 days to solve this issue. And in talking with the club
- 24 members, we're convinced that they will perform their due
- 25 diligence and get that work done.

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1 So thank you very much.
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- 2 CHAIRPERSON GARAMENDI: Okay. Apparently we
- 3 finished the public testimony on this. We have a motion
- 4 before us. The motion is clear.
- 5 Without objection, it will be unanimous 3-0 vote.
- 6 Thank you. Our next issue is public comment. I'm
- 7 sorry. Resolution. My apologies. We have a resolution
- 8 before us. In support -- Cindy, do you want to speak to
- 9 this resolution?
- 10 ACTING COMMISSIONER ARONBERG: I --
- 11 CHAIRPERSON GARAMENDI: Or shall we have staff?
- 12 ACTING COMMISSIONER ARONBERG: Maybe Paul can
- 13 quickly speak to the resolution.
- 14 MR. DeBERNARDO: I can quickly address this. My
- 15 name is Mario DeBernardo. I am the new legislative
- 16 liaison for State Lands. And I'm honored to be here to
- 17 talk to you quickly about this resolution.
- 18 This is the Marine Vessel Emissions Reduction Act
- 19 of 2007, introduced in the senate by Senators Boxer and
- 20 Feinstein and introduced in the House by Rep Solis.
- 21 And what this does is two things: The first thing
- 22 is that it regulates the sulfur in the fuel that marine
- 23 vessels, entering and leaving U.S. ports, can use; and
- 24 then the second thing it does is that it requires the EPA
- 25 to establish, adopt, regulations for the emissions of

- 1 marine vessel engines.
- 2 I don't know if you need me to go on. The
- 3 resolution is basically pretty specific on the facts and
- 4 what it does and what's going on.
- 5 So thank you very much.
- 6 CHAIRPERSON GARAMENDI: Thank you. Discussion?
- 7 ACTING COMMISSIONER SHEEHAN: I will move
- 8 approval.
- 9 CHAIRPERSON GARAMENDI: We have a motion.
- 10 ACTING COMMISSIONER ARONBERG: Second.
- 11 CHAIRPERSON GARAMENDI: And a second.
- 12 And we have a unanimous vote in support of the
- 13 resolution.
- 14 I think we're now at the public comment period.
- 15 We have -- looks like we have some Tahoe folks
- 16 here. Susan Gearhard, Tahoe Citizens Action Alliance?
- MS. GEARHARD: Good afternoon. North Tahoe
- 18 Citizens Action Alliance has been formed for about four
- 19 months, and we have over 130 members at this time. It's
- 20 an attempt to work with TRPA, which sometimes can be quite
- 21 difficult, as I'm sure you can appreciate.
- 22 One of the problems that has arised lately, since
- 23 August 1st, we did hear from the UC Davis Tahoe Research
- 24 saying that the clarity of the lake was diminishing, and
- 25 the algae were foreign algae and that the water was

- 1 contaminated and that the type of fish, the sturgeon and
- 2 catfish that were out on the lake were not usually able to
- 3 survive there. And so what it is, is a complete warming
- 4 of the lake.
- 5 One of the things that TRPA has passed on
- 6 August 1st was this community enhancement program that
- 7 allows builders to conform with the demonstration of the
- 8 project. And the members of the community cannot remark
- 9 on it. We will be -- when they decide from August to
- 10 November we will be able to remark on it in November. But
- 11 what this does is that when the community projects that
- 12 have been accepted by TRPA is a big huge development of
- 13 real estate.
- 14 And there's three things that Tahoe people just
- 15 have had it with. And that's fires, as you can imagine,
- 16 and a lack of water in our fire hydrants that have now
- 17 gone dry because of the fires. Our wells have gone dry.
- 18 The building is causing a maximum problem as far as the
- 19 condition of our clarity of our lake. And then the
- 20 traffic congestion the just awful. And when we look at
- 21 this community enhancement, this is the only tool we've
- 22 been given.
- 23 The environment improvement program, that allows
- 24 the developers to not only be approved as a demonstration
- 25 project but allows them also to get other commodities in

1 the form of increased commercial space, increased TAUs, or

- 2 tourist accommodation units, and mixed use, they can
- 3 increase their program by becoming a project.
- 4 One of the nonprofit government organizations that
- 5 were put together to help them, guide them, towards
- 6 improving the thresholds of 2001 for the EIP is to be
- 7 hired by Sierra Business Council, and the board as an
- 8 executive director of TRPA. I think that's an unfair
- 9 advantage when the public has no idea of what this
- 10 contains.
- 11 Thank you.
- 12 CHAIRPERSON GARAMENDI: Thank you.
- I think that's the only issue on Tahoe that I'm
- 14 aware of. There's several people that want to talk to the
- 15 issue of the Public Trust lands. Sandy Threlfall and Ruth
- 16 Gravanis.
- 17 MS. THRELFALL: Good afternoon, Commissioners.
- 18 Thank you for this opportunity. My name is Sandra
- 19 Threlfall. Regrettably, Ruth was called away. I am here
- 20 to represent the Public Trust group in the Bay Area. I'm
- 21 the executive director of Water Front Action. The group
- 22 is formed by a number of organizations coming together to
- 23 advocate for the Trust.
- 24 Our concern is that too many Trust decisions are
- 25 being made behind closed doors. If, in fact, the Public

1 Trust belongs to the people of California, then I believe

- 2 the decisions affecting the Trust must be made in a public
- 3 forum, and not by the final vote of a closed session.
- 4 That is not a public forum.
- 5 I cite in particular -- I live in Oakland. Jack
- 6 London Square used to be our waterfront. And there was a
- 7 stipulated settlement.
- 8 Now, I'm not an attorney so I'm not quite sure how
- 9 this is different from other legal settlements. But
- 10 basically, it gives this developer 15-year leases to put
- 11 in offices on Public Trust lands. This, to me, is the
- 12 kind of violation that hurts everyone. If their office is
- 13 on our waterfront, then that means there aren't people
- 14 activities on our waterfront. That means there isn't the
- 15 access. That means that the parking won't be available
- 16 for public access. In any case, office buildings do not
- 17 belong on Public Trust lands. The fact that this was a
- 18 stipulated decision, behind closed doors, with no
- 19 opportunity for public input is the kind of thing we
- 20 cannot permit to continue.
- 21 My guess was, my time was up. May I add one more
- 22 item?
- 23 CHAIRPERSON GARAMENDI: Quickly.
- 24 MS. THRELFALL: The Oak to 9th, which is, again,
- 25 an open development, has a trade as part of it. So that

1 housing can be put on what was originally, in our general

- 2 plan, a park. 3100 housing units are going in. And the
- 3 trade substitution at this point, the Trade lands, will be
- 4 industrial. Yes, that is a Public Trust use. But that is
- 5 not, to me, the validation of what Public Trust lands are,
- 6 especially when they take away our parks for housing.
- 7 Thank you for this opportunity to speak.
- 8 CHAIRPERSON GARAMENDI: Thank you. I would
- 9 suggest you put that in writing and in whatever way you
- 10 like would be useful to you.
- 11 Owen Li.
- 12 MR. LI: Good afternoon. And thank you for this
- 13 opportunity to speak. My name is Owen Li. And I am here
- 14 today on behalf of Unite Here, representing 50,000 hotel
- 15 workers throughout the state of California.
- I'm here today to ask you not to re-agendize the
- 17 Woodfin Suites Timeshare proposal. Timeshares do not help
- 18 working people. Earlier this week, the San Diego Union
- 19 Tribune reported on the findings of the assessor, which
- 20 found that, and I quote, "One-third of the tax delinquency
- 21 foreclosure sales recorded in San Diego come from units in
- 22 the timeshare industry."
- Now, the commissioners discussed defaults and high
- 24 interest rates associated with this product, last
- 25 December, when they concluded this test case failed both

1 the pre- and post-1996 promise. Unite Here and the San

- 2 Diego Imperial County Central Labor Council agree with
- 3 this decision along with every environmental group which
- 4 was at the meeting.
- 5 Now, Woodfin proponents have claimed timeshares
- 6 are good for working families. But, at best, Woodfin is
- 7 an unlikely spokesperson for working people. Here in East
- 8 Bay, it has sued the City of Emeryville, California, after
- 9 citizens voted for an ordinance requiring hotels to pay a
- 10 \$9 an hour minimum wage. And though it lost in federal
- 11 court, Woodfin continues to defy the ordinance, and its
- 12 own workers have had to sue their employer. After the
- 13 workers complained of these violations, they were fired,
- 14 allegedly due to Social Security "no match" letters.
- 15 Now, in America, it is illegal to harass any
- 16 workers who claim their due, regardless of immigration
- 17 status. Emeryville has ordered Woodfin to pay
- 18 approximately \$300,000 in back pay fees and fines,
- 19 including 31,500 for its failure to provide documents to
- 20 the city.
- 21 While workers' rights are beyond the scope of this
- 22 Commission, disregard for any law a project applicant does
- 23 not like should raise a red flag. Woodfin's behavior with
- 24 the City of Emeryville hardly makes it an ideal candidate
- 25 for a test case. State Lands staff noted timeshares

1 inherently present, quote, "The potential for an unduly

- 2 burdensome complexity of business dealings for the State
- 3 or its trustee of land," end quote.
- 4 California faces so many important issues today,
- 5 and we appreciate the hard work of this Commission. We
- 6 urge you to spend your time next month on other pressing
- 7 issues, such as water cleanup plan -- such as the water
- 8 cleanup plan, so residents, along with visitors, can one
- 9 day swim and fish safely in the San Diego Bay. Achieving
- 10 that would create truly affordable family recreation for
- 11 working Californians.
- 12 Thank for your time.
- 13 CHAIRPERSON GARAMENDI: Thank you.
- 14 Darleen Nicandro, San Diego Unified Port District.
- 15 MS. NICANDRO: Good afternoon, Chairman Garamendi
- 16 and Commissioners.
- 17 My name is Darlene Nicandro here on behalf of San
- 18 Diego Unified Port District. As you may be aware, Chair
- 19 Sylvia Rios of our Board of Port Commissioners submitted a
- 20 letter to you dated September 7, 2007, regarding a request
- 21 for an agenda item and reconsideration of the Woodfin
- 22 Suites Timeshare Component of the Port Master Plan
- 23 Amendment approved by the port district.
- 24 I would like to read Chair Rios's letter to the
- 25 Commission for the record, if I may.

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1 "Dear Chairman Garamendi and honorable
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- 2 commissioners. As the local tidelands grantee, the Board
- 3 of Port Commissioners supports the request by Woodfin, a
- 4 port tenant, for the California State Lands Commission
- 5 agendize an item of statewide interest at its upcoming
- 6 October 30th, 2007, meeting in San Diego --
- 7 reconsideration of the Port Master Plan Amendment, which
- 8 included a timeshare component.
- 9 "The subject of timeshares on State tidelands is a
- 10 topic of continued statewide interest to the public,
- 11 interested stakeholders, hotel and finance experts, and
- 12 tidelands grantees, as evidenced by the three Public Trust
- 13 Doctrine workshops, successfully conducted by Commission
- 14 staff in July of 2007.
- 15 "In 1996, the California Attorney General issued a
- 16 formal opinion that concluded timeshare developments on
- 17 Public Trust lands may be consistent with the Public
- 18 Trust, provided such a project meets the tasks contained
- 19 in that opinion.
- 20 "Additionally, in connection with the workshops,
- 21 the Port of Oakland, through its port attorney, has
- 22 provided us a copy of his opinion, indicating that the
- 23 1996 Attorney General's opinion is sound.
- 24 "The nature and financing of hotel development is
- 25 necessarily changing as the hospitality industry is

- 1 currently responding to changes in the economy.
- 2 Accordingly, a tenant on Public Trust lands receives
- 3 financing advantages from timeshare components within
- 4 visitor-serving uses" --
- 5 CHAIRPERSON GARAMENDI: Excuse me. I think the
- 6 commission members are capable of reading.
- 7 Bottom line?
- 8 MS. NICANDRO: The bottom line is that we
- 9 respectfully request reconsideration of the Woodfin
- 10 Timeshare project at the upcoming October meeting.
- 11 CHAIRPERSON GARAMENDI: Thank you very much.
- MS. NICANDRO: Thank you.
- 13 CHAIRPERSON GARAMENDI: We're going to move along
- 14 here.
- 15 The next is Steven Kaufman, and Sheldon Sloan and
- 16 Donna Andrews, all representing Woodfin.
- 17 I would appreciate it if you don't repeat what the
- 18 previous person has to say. I assume you are all in
- 19 support of reopening the issue?
- 20 MR. KAUFMAN: Yes, and thank you Chairman
- 21 Garamendi and Commissioners. And I think Sheldon Sloan
- 22 will cede his time to me and I will take less than the
- 23 total time, if that's okay with you. We'll try to do it
- 24 as quickly as we can.
- 25 CHAIRPERSON GARAMENDI: You had better.

- 1 MR. KAUFMAN: Thank you.
- 2 My name is Steven Kaufman. I represent Woodfin
- 3 Suite Hotels. We propose a 140-unit hotel including a
- 4 40-unit timeshare component in the port of San Diego.
- 5 We're joining in the port's request that you agendize this
- 6 matter for reconsideration at your October 30 meeting in
- 7 San Diego.
- 8 1996, the State Attorney General issued a
- 9 carefully written formal opinion and concluded that time
- 10 shares on Public Trust lands may be consistent with the
- 11 Public Trust. The Port concluded that the Woodfin project
- 12 is consistent with the AG's opinion. And now you have a
- 13 letter from the Port of Oakland, recently sent to your
- 14 staff, that also urges the Commission to adhere to that
- 15 opinion.
- 16 At the December 2006 meeting, the Commission voted
- 17 2-0 with Commissioner Sheehan abstaining that the
- 18 timeshare component is not consistent with the Public
- 19 Trust. But that wasn't the end of the debate; it was the
- 20 beginning.
- 21 Commissioner Bustamante stated, "The issue needs
- 22 to be aired out fully, and the debate has to be
- 23 continued."
- 24 Commissioner Aronberg, who chaired at the end of
- 25 the meeting, stated, "Perhaps the hearing or workshops of

- 1 some kind is in order."
- 2 And Commissioner Sheehan stated, "Questions could
- 3 be for more fully answered, either by more discussion or a
- 4 workshop."
- 5 And in July, your staff conducted three workshops.
- 6 At each session, because of the statewide importance of
- 7 the issue, your staff raised Woodfin as a case study.
- 8 At the San Diego session, your staff graciously
- 9 invited the Port -- and I served as panelist. And we
- 10 explained at great length why the timeshare component is
- 11 consistent with the Public Trust. And this included
- 12 additional legal reasons not discussed in December,
- 13 demonstrating Trust consistency.
- 14 I ask the Commission, bear in mind that neither
- 15 Woodfin or the port have applied to your commission for
- 16 anything. There's no statute or regulation that governs
- 17 this. Staff brought it to the commission as a matter of
- 18 your oversight. And that same oversight permits a further
- 19 hearing so that this commission is comfortable as making
- 20 the right decision.
- 21 And lastly, what's new since December?
- Well, you have two new commissioners. And the
- 23 comments of commissioners in December, that there be a
- 24 further dialogue, I assume that's so you could consider
- 25 it.

1 Secondly, at the workshop I raised a new legal

- 2 reason. Based on your decisions and case law, this should
- 3 be addressed.
- 4 You need to have the Port Master Plan Amendment
- 5 that you were reviewing before you. It was not included
- 6 with your staff report.
- 7 And we will bring clarifying changes to you in
- 8 that Port Master Plan Amendment at the October meeting.
- 9 And we're working with the port to complete that quickly.
- 10 We need to correct mistaken assumptions, facts,
- 11 and errors in the December staff report. They are
- 12 significant, and they bear directly on the Public Trust
- 13 discussion. We need to address Commissioner Sheehan's
- 14 numerous questions raised at the end of the December
- 15 hearing. You now have that letter from another port,
- 16 Oakland, urging the Commission follow the AG's opinion.
- 17 Timeshares are good for working families. We will
- 18 demonstrate that to you. And the representations
- 19 concerning this union issue are just not accurate, to
- 20 date. And we will have to address that, head-on, for you
- 21 as well.
- 22 And lastly, this commission would benefit by
- 23 hearing from the tidelands grantee itself regarding the
- 24 big picture. It's a very different story. Why did they
- 25 make this decision? And why is it important to the

1 overall administration of its granted lands? And Woodfin

- 2 illustrates perfectly the choices that the tidelands
- 3 grantee have to make. And it is appropriate that you have
- 4 that dialogue in San Diego in October. And I thank you
- 5 very much for the time.
- 6 CHAIRPERSON GARAMENDI: Thank you. I believe we
- 7 have completed the public testimony? There was a Charles
- 8 Taylor that wanted to testify?
- 9 MR. TAYLOR: I wanted to speak on the Blue Whale
- 10 School. But if you want to adjourn, I understand.
- 11 CHAIRPERSON GARAMENDI: Your request came in after
- 12 you testified. So anyway, thank you very much.
- 13 I think we completed the public testimony portion
- 14 of this. We completed our agenda.
- 15 Further comments from the staff here?
- One comment that I do want to make, and I think I
- 17 covered this when we dealt with the dock on the Sacramento
- 18 River, and that had to do with the deck on top of the
- 19 dock.
- I for one, and perhaps my colleagues are in
- 21 agreement with this, do not believe that dock decks are
- 22 appropriate. And I want to make it clear where I'm coming
- 23 from if it wasn't clear in the previous discussion.
- 24 So that's in the record insofar as I'm concerned.
- I thank you all very much. Without further adieu,

Τ	this meeting is adjourned.
2	(Thereupon the Commission entered into
3	closed session.)
4	(Thereupon the State Lands Commission
5	meeting adjourned at 3:43 p.m.)
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1	CERTIFICATE OF REPORTER
2	I, KATHRYN S. SWANK, a Certified Shorthand Reporter
3	of the State of California, do hereby certify:
4	That I am a disinterested person herein; that the
5	foregoing California State Lands Commission meeting was
6	reported in shorthand by me, Kathryn S. Swank, a Certified
7	Shorthand Reporter of the State of California, and
8	thereafter transcribed into typewriting.
9	I further certify that I am not of counsel or
10	attorney for any of the parties to said meeting nor in any
11	way interested in the outcome of said meeting.
12	IN WITNESS WHEREOF, I have hereunto set my hand this
13	20th day of October, 2007.
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22	KATHRYN S. SWANK, CSR
23	Certified Shorthand Reporter
24	License No. 13061
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